# PIKES PEAK LIBRARY DISTRICT

Annual Comprehensive Financial Report



Administrative Offices 20 N. Cascade Ave. Colorado Springs, CO 80903

Year ending December 31, 2024

# **Pikes Peak Library District**

# **Annual Comprehensive Financial Report**

For the year ended December 31, 2024

## **Board of Trustees**

(As of December 31, 2024)

Dora Gonzales	President
Scott Taylor	Vice President
Erin Bents	Secretary/Treasurer
Angela Dougan	Trustee
Debbie English	Trustee
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Chief Executive Officer Teona Shainidze-Krebs

Administrative Offices 20 N. Cascade Avenue Colorado Springs, Colorado 80903

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## **Chief Executive Officer's Letter of Transmittal**

June 19, 2025

Members of the Board of Trustees Pikes Peak Library District 20 N. Cascade Avenue Colorado Springs, Colorado 80903

Dear Trustees:

I am pleased to submit to you the Annual Comprehensive Financial Report (ACFR) of the Pikes Peak Library District (the District) for the year ended December 31, 2024.

This is the 34<sup>th</sup> consecutive year that an annual financial report has been submitted to you in ACFR format, in accordance with guidelines of the Government Finance Officers Association of the United States and Canada (GFOA).

Please refer to "Management's Discussion and Analysis" section of the ACFR for a discussion of the significant issues and analysis of the District's 2024 financial statements.

Last year's ACFR received the Certificate of Achievement for Excellence in Financial Reporting from the GFOA for the 33<sup>rd</sup> consecutive year. This award represents affirmation that the District has achieved excellence in financial reporting. The District will submit the 2024 ACFR for recognition again this year.

I want to take this opportunity to thank PPLD's Chief Financial Officer and the Finance Office staff for their operational support that ensures financial excellence, and the Board of Trustees for their stewardship of the District's fiscal activities and their supportive and future-oriented planning.

Respectfully submitted,

TEona Shainidze Krebs

Teona Shainidze-Krebs Chief Executive Officer



## Letter of Transmittal

June 19, 2025

To the Board of Trustees and the Citizens of the Pikes Peak Library District:

State law requires that every general-purpose local government publish within seven months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2024.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Forvis Mazars LLP, our independent certified public accountants, has issued unmodified ("clean") opinions on the Pikes Peak Library District's (the District, the Library, or PPLD) financial statements as of and for the year ended December 31, 2024. The independent auditor's report is located at the front of the financial section of this report.

Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report, and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

#### **PROFILE OF THE GOVERNMENT**

#### **Government Structure**

The District is considered a "Library District," which is a separate legal entity, and was created through Colorado State Statute (C.R.S. 24-90-110). The District is not considered a component unit of any other government entity, including El Paso County, Colorado, and is financially, managerially, and operationally independent, and meets the guidelines outlined by the Governmental Accounting Standards Board.

Pikes Peak Library District has one component unit affiliation: Pikes Peak Library District Foundation, Inc. (a discretely presented component unit), which organized in 2003 to raise funds for the sole benefit of PPLD.

PPLD provides library services to all of El Paso County, excluding Security/Widefield School District #3. Security/Widefield and Manitou Springs did not join the Library District when it was formed in 1962. The city of Manitou Springs subsequently voted to join PPLD effective January 1, 2013.

There are 16 library facilities and three mobile libraries covering a service area of approximately 2,070 square miles. PPLD owns eight facilities: East Library, Calhan Library, Fountain Library, High Prairie Library, Library 21c, Old Colorado City Library, Penrose Library Campus (2 buildings), and Sand Creek Library. The District leases the other seven facilities: Cheyenne Mountain Library, Manitou Springs Library, Monument Library, Palmer Lake Library, Rockrimmon Library, Ruth Holley Library, and Ute Pass Library. Additionally, a mobile fleet delivers library services to remote sites and to special non-mobile populations.



PPLD's 16 library facilities and mobile fleet are structured under the District's Branch Administration team, which includes daily operations and check-outs. The programing team is structured under a single Programming Administration umbrella and includes services previously identified as Adult Services, Family & Children's Services, and Young Adult Services. The administrative offices and departments are comprised of the Chief Executive Officer, Communications (branding, marketing, video production, and community relations), Human Resources, Finance, and Support Services, as represented by, Facilities, Security, Strategy and Innovation, Information Technology, and Development.

PPLD's Board of Trustees consists of seven members from the community. The citizen volunteers are appointed jointly by the Colorado Springs City Council and El Paso County Commissioners for a maximum of two (2) five-year terms. The Trustees convene at regular meetings, as well as at special meetings, when necessary, to conduct the business of PPLD. Trustees are prohibited by law from receiving compensation, and their duties and responsibilities are defined in law (C.R.S. 24-90-109).

The Pikes Peak Library District Board of Trustees are legally responsible for approving and adopting an annual budget by appropriating funds for district expenditures from the revenues and available fund balances by December 15 of each fiscal year. The annual budget is prepared by fund and department and serves as a foundation for PPLD's financial planning and control. Management cannot overspend the originally ratified budget without the approval of the Board of Trustees. Additional spending, in excess of the original budget, is only permitted with the PPLD Board of Trustee's approved revision(s) to the original budget.

#### About Pikes Peak Library District

PPLD seeks to engage and transform people's lives via its 16 library facilities, online resources, and mobile library services. With a mission to provide resources and opportunities that impact individual lives and build community, PPLD welcomes all community members to enrich their minds, make connections, and reach their full potential.

As a national leader and the second largest library system in Colorado, the District serves a population of nearly 700,000 residents across 2,070 square miles of El Paso County. Thanks to an employee base of 438 full and parttime staff and about 163 volunteers, PPLD continues to be recognized for its innovative and community focused services and programs, its commitment to community collaboration, and excellent customer service.

The history of public libraries in the Pikes Peak Region began in October 1885 when the Colorado Springs Social Union established a library on the corner of Tejon and Cucharras Streets in downtown Colorado Springs. In 1905, a new library opened at 21 West Kiowa Street, with funds donated by Andrew Carnegie and land granted by General William Jackson Palmer. In 1962, a majority of El Paso County citizens voted to establish PPLD. The District serves residents of El Paso County, except for Security/Widefield School District #3, including all unincorporated areas and municipalities of Calhan, Colorado Springs, Ellicott, Falcon, Fountain, Manitou Springs, Monument, and Palmer Lake.



#### 2024 Highlights

In 2024 Pikes Peak Library District reached its 3 millionth eLibrary checkout in November, more than a month earlier than it did in 2023. The year ended with more than 3.413 million eLibrary checkouts, 404,000 more than 2023. This achievement illustrates the Library's commitment to serving all members of the community in innovative ways, including with a large catalog of eBooks, eAudiobooks, and other digital media.

In February 2024, PPLD worked with City of Manitou Springs to finalize a lease agreement for the Library District to return to the historic Carnegie Library. The upfront payment for the 25-year lease secured the funds the City needed to break ground on the renovation project for the Carnegie Library.

The 2024 Winter Adult Reading Program smashed participation records for the third year in a row, registering 5,044 adults. This was an increase of nearly 1,000 participants (998) over 2023, an increase of 25%.

To celebrate National Library Week, PPLD held Open Houses at eight Library locations throughout the District, encouraging patrons to discover something new at their location, visit a new location, and enjoy all that libraries have to offer. More than 5,100 individuals visited the eight locations during the two-hour celebrations in each space. Districtwide, the Library issued 615 library cards that week. an increase of 312 cards over the same period in 2023.

The District's annual summer reading program, Summer Adventure presented by Children's Hospital Colorado, welcomed adult participation in 2024 as it celebrated the 50<sup>th</sup> anniversary of the program. It kicked off by issuing a limited-edition U.S. Olympic and Paralympic Museum library card to commemorate the 2024 Summer Olympic Games in Olympic City USA – Colorado Springs. Overall participants totaled 18,304, a 127% increase over 2023, and enjoyed a slight increase in program completions. These individuals spent 358,046 hours reading, creating, and exploring during the summer.

In September 2024, PPLD launched a year-long Library Card sign-up campaign during Library Card Sign-up Month. *You Belong at the Library* was the campaign slogan. That Library was rewarded wit 5,099 new library cards and renewals of expired cards. This total set a record for new card sign-ups and renewals for a single month.

Pikes Peak Library District partners with local museums and attractions to provide library patrons with access to their locations free of charge if they have a PPLD library card. Culture Pass has allowed thousands of people to visit sites throughout Colorado and its popularity is growing. In 2024, 3,300 Culture Passes were issued to Library patrons an increase of 120 passes over 2023.

From February – April 2024, PPLD closed Penrose Library to embark on Phase One of a three-phase renovation project to provide updates and improve safety and security throughout the location. The renovations included lowering the bookshelves on the upper and lower levels of the Library to provide better line-of-sight, as well as brighten the location with natural light and provide more accessibility to materials. Lockers for personal belongings were added to the building for patron use while visiting the Library, decorative wraps were added to elevator doors, and upgraded security cameras were installed. Since the upgrade, program attendance for both adults and children has increased.



In mid-2023 PPLD contracted with a consultant to create a Facilities Master Plan. They reviewed and assessed the Library District and provided feedback on the District's ability to serve the residents living in the 2,070 square foot area of El Paso County that it serves. The plan was completed in mid-2024.

#### LOCAL ECONOMY

The information included in the following paragraphs under this caption has been extracted and summarized from the Colorado Springs Chamber of Commerce, Colorado Department of Revenue, Colorado Springs Economic Development Corporation, Colorado Department of Education, the Bureau of Labor Statistics, U.S. Census Bureau, and the Colorado Springs Convention and Visitors Bureau.

#### Population

As of December 31, 2024, the population of El Paso County is 750,018 (the District's legal service is 697,349 and is included in this total). Colorado Springs, the largest municipality within El Paso County (the County), is the 39th largest city in the nation. The County's population has increased by approximately 263,713 since 2000, with approximately half of the increase due to migration from other states and the balance due to natural growth.

#### Age

The projected median age for El Paso County is around 35 at the end of 2024. The following are estimates of the population for El Paso County by certain age categories:

	2024	% Total	2023	% Total
Under 15	137,092	18.3%	140,326	18.6%
15-24	114,224	15.2%	111,369	15.0%
25-44	219,620	29.3%	220,197	29.4%
45-64	165,598	22.1%	166,218	22.2%
65+	113,484	15.1%	110,549	14.8%
Total	750,018	100.0%	748,659	100.0%



#### **Industries**

The following chart shows the percentage of employment by industry type:

	2024	2023
Accommodation and Food Services	13.4%	13.3%
Administrative and Support and Waste Management and Remediation Services	6.3%	6.9%
Agriculture, Forestry, Fishing and Hunting	0.2%	0.2%
Arts, Entertainment, and Recreation	2.4%	2.7%
Construction	7.0%	7.1%
Educational Services	1.8%	1.7%
Finance and Insurance	5.3%	5.3%
Health Care and Social Assistance	16.2%	15.9%
Information	1.9%	3.0%
Management of Companies and Enterprises	0.9%	0.8%
Manufacturing	4.8%	4.9%
Mining, Quarrying, and Oil and Gas Extraction	0.0%	0.0%
Other Services (except Public Administration)	4.8%	4.7%
Professional, Scientific, and Technical Services	13.4%	13.3%
Public Administration	0.0%	0.0%
Real Estate and Rental and Leasing	2.0%	2.1%
Retail Trade	12.7%	11.9%
Transportation and Warehousing	4.0%	3.5%
Utilities	0.2%	0.2%
Wholesale Trade	2.6%	2.4%

#### Wage/Salary

Wages are competitive with similarly sized cities, but the average education of the El Paso County employee is greater, providing employers with a high value workforce.

In regularly conducted surveys by Pikes Peak Workforce, local employers rank the quality, dependability, and stability of the El Paso County workforce as some of the community's top strengths. Local employers also consistently rank the caliber of their employees as higher than that of employees in sister facilities elsewhere.



The following chart depicts the estimated annual mean of wage levels for certain occupations.

		2024	20	)23
		nnual		nual
Occupation	V	Vages	Wages	
Government	\$	79,187	\$	80,556
Health Care and Social Assistance		71,004		71,647
Professional, Scientific, and Technical Services		132,901		130,795
Accommodation and Food Services		32,685		33,054
Retail Trade		48,478		48,209
Other Services (except Public Administration)		48,443		47,890
Construction		78,008		79,530
Administrative and Support and Waste Management and Remediation Services		59,607		59,926
Finance and Insurance		111,457		107,876
Manufacturing		95,646		93,088
Transportation and Warehousing		51,859		52,618
Educational Services		41,838		41,396
Arts, Entertainment, and Recreation		32,962		32,710
Wholesale Trade		103,396		101,790
Real Estate and Rental and Leasing		72,449		72,461
Information		114,587		111,817
Management of Companies and Enterprises		277,405		246,591
Agriculture, Forestry, Fishing and Hunting		54,377		55,721
Utilities		200,746		194,070
Unclassified Industry		66,772		67,000
Mining, Quarrying, and Oil and Gas Extraction		171,847		221,106
All Occupations		74,509		74,405

## **Cost of Living**

Colorado Springs' cost of living index for 2024 was 110.3%, which is slightly higher than the nation as a whole. The following chart compares the cost-of-living index for Colorado Springs to other cities:

	2024	2023
Colorado Springs, CO	110.3%	107.7%
National Average	100.0%	100.0%



#### **Housing**

The following chart compares the average price of a 3-bedroom 2 bathroom home in Colorado Springs to National Average.

	2024	2023
Colorado Springs, CO	\$ 557,240	\$ 466,900
National Average	419,200	412,000

At the end of 2024, apartment rental rates are above the National Average when comparing 2-bedroom apartments.

	2	2024		2023	
Colorado Springs, CO	\$	1,828	\$	1,502	
National Average		1,535		1,396	

#### <u>Tourism</u>

Tourism remains one of the main draws to the Colorado Springs area. More than 20 million visitors per year put over two billion dollars into the local economy. Top attractions include the world-renowned Garden of the Gods followed by the United States Air Force Academy. Most visitors to the Colorado Springs area come from Colorado followed by Texas and California.

#### <u>Roads</u>

Colorado Springs is conveniently located near the geographical center of the United States, providing easy access to Interstate 70 heading east and west and Interstate 25 heading north and south. To the city's east, Powers Boulevard is a major north-south thoroughfare providing rapid access for the city's growing eastern edge. The Highway 24 bypass provides an east-west route.

#### <u>Airport</u>

Air travel is easy from Colorado Springs with two airports from which to choose in close proximity. The Colorado Springs airport features 12 gates and a 13,500-foot runway, which allows modern aircraft to reach any city in North America. The airport can handle all jet aircraft including wide body planes. Denver International Airport is just 75 miles to the north (about 1 hour and 30 minutes by car on Interstate 25 and E-470).

#### **Legislation**

The State of Colorado operates under the Taxpayer Bill of Rights (TABOR), which imposes restrictions on collected property tax revenues in relation to fiscal year spending. Both amounts cannot exceed the prior year's amount (adjusted for inflation and a growth factor) without voter approval. TABOR also imposes restrictions and stipulations on elections, including bond issuances and mill levy increases.



#### **Education**

El Paso County has 17 school districts, as well as private elementary/high schools, charter schools, and the state-sponsored Colorado School for the Deaf and the Blind. The 84% high school graduation rates in El Paso County are higher than those for Colorado but are still below the Colorado Department of Education's target of 90%.

Colorado Springs has multiple institutions of higher education. The three largest are:

	<b>Total Enrollment</b>		
	2024 20		
Pikes Peak State College	12,388	11,899	
University of Colorado at Colorado Springs	11,213	11,431	
United States Air Force Academy	4,124	4,085	



#### **OTHER ITEMS**

#### **Internal Controls**

The District has several policies and procedures, which govern the operations of the District to ensure effective cash management, compliance with government accounting regulations, and good business practice. The objectives of these policies and procedures aligned with our District-wide goals to effectively manage the current assets and resources of the District.

The oversight responsibilities of the financial operations of the District rest with the Board of Trustees. Each month the Board is provided detailed financial information, prepared by the Finance Office, including financial statements and budget analysis for each fund. The Board is responsible for all budgetary resolutions and approvals, and approving the mill levy annually. The Board is also responsible for the approval of any real estate transactions, bonded debt, borrowing of funds, and major contracts.

The Chief Executive Officer can authorize operational contracts and approve expenditures up to \$100,000. The Chief Financial Officer can authorize purchase orders up to \$50,000. Purchases more than \$100,000 are submitted to the Board of Trustees for approval. These, and other stipulations, are included in an extensive Financial Guidelines Policy, which was approved by the Board of Trustees.

Segregation of duties is a guiding principle in the Finance Office. For example, the staff members who count the cash and prepare deposit slips are not authorized to record deposits in the accounting system. Only a few staff members are given the combination to the safe, and only the Chief Financial Officer and the Chief Executive Officer are authorized to affect wire transfers or banking transactions.

The Chief Financial Officer approves all purchase orders, payments of services, and journal entries. The accounting system is carefully set up to allow rights for certain functions to the appropriate staff members only. A staff member who does not have cash receipt or cash disbursement responsibility processes bank reconciliations, but such reconciliations must be reviewed and approved by the Chief Financial Officer.

Internally performed cash audits of all petty cash and cash registers banks are scheduled periodically at the Library locations.

We believe that the cash management procedures in place are thorough and comprehensive, providing an effective environment of safety and good stewardship of the taxpayers' trust.

#### FINANCIAL POLICIES

The 2024 ACFR has been prepared in compliance with the District's Financial Guidelines, applying Generally Accepted Accounting Principles (GAAP) for governmental and Non-Profit entities, without exception.



#### **AWARDS and ACKNOWLEDGMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Pikes Peak Library District for its Annual Comprehensive Financial Report for the year ended December 31, 2023. This was the 33<sup>rd</sup> consecutive year that the District has received this prestigious award.

To be awarded a Certificate of Achievement for Excellence in Financial Reporting, the government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must justify both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report (ACFR) continues to meet the Certificate of Achievement for Excellence in Financial Reporting program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

We wish to thank the members of the Board of Trustees for their leadership and support.

Finally, we would like to offer special thanks to those individuals employed by the District's Finance Office, and whose efforts and contributions made the preparation of the 2024 ACFR a success.

Respectfully submitted,

TEona Shainidze Krebs

Teona Shainidze-Krebs Chief Executive Officer

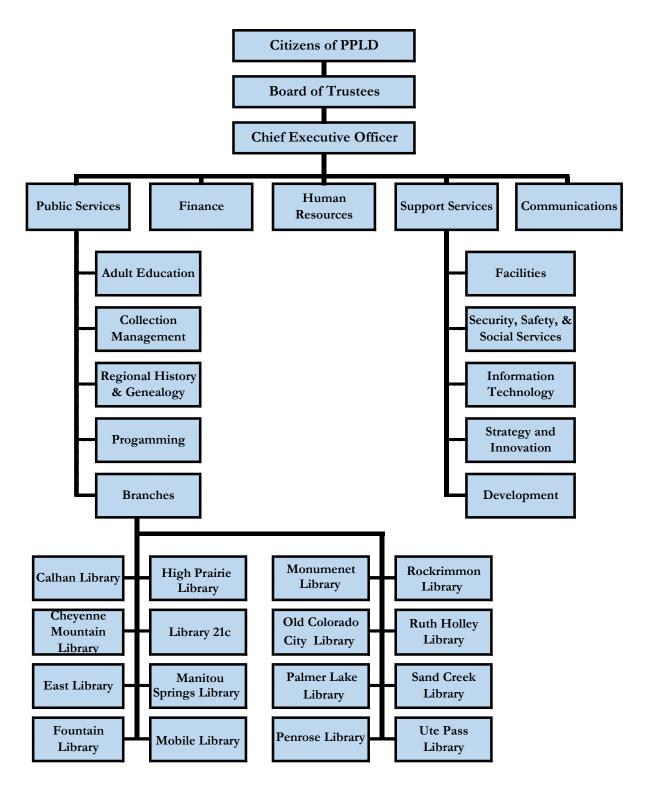
Randall J. Areen

Randall A. Green Chief Financial Officer

# Pikes Peak Library District

Organizational Chart

December 31, 2024





Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Pikes Peak Library District Colorado

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2023

Christopher P. Morrill

Executive Director/CEO

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## Independent Auditor's Report

Board of Trustees Pikes Peak Library District Colorado Springs, Colorado

#### **Report on the Audit of the Financial Statements**

#### Opinions

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Pikes Peak Library District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Pikes Peak Library District, as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions. The financial statements of the discretely presented component unit were not audited in accordance with *Government Auditing Standards*.

#### Emphasis of Matter

As discussed in Note IV-E to the financial statements, during 2024, the District adopted new accounting guidance related to compensated absences. Our opinions are not modified with respect to this matter.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison, and pension information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The 2024 combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2024 combining and individual fund financial statements and schedules is fairly stated, in all material respects. in relation to the basic financial statements as a whole. We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, the District's basic financial statements as of and for the year ended December 31, 2023, which are not presented with the accompanying financial statements. In our report dated July 26, 2024, we expressed unmodified opinions on the respective financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information. In our opinion, the 2023 comparative combining and individual fund financial statements and schedules supplementary information is fairly stated in all material respects in relation to the basic financial statements as of and for the year ended December 31, 2023, taken as a whole.

### Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 19, 2025, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

# Forvis Mazars, LLP

Colorado Springs, Colorado June 19, 2025



# MANAGEMENT'S DISCUSSION & ANALYSIS



## MANAGEMENT DISCUSSION AND ANALYSIS (UNAUDITED)

This section of the Pikes Peak Library District Annual Comprehensive Financial Report is presented to provide the readers with a narrative overview and analysis of the financial activities of the Pikes Peak Library District (the District or PPLD) for the year ended December 31, 2024. We encourage the readers to consider the information presented in this overview in conjunction with additional information contained in the Letter of Transmittal, Financial Statements, along with the accompanying notes to those statements, the Required Supplementary Information, and the Statistical Section to enhance their understanding of the activities and financial health of the District.

#### **Financial Highlights**

- The District's total assets and deferred outflows of resources was \$106,113,586 as of December 31, 2024. Included in this total is current assets of \$66,275,166 (primarily cash and investments of \$27,658,267 and property taxes receivable of \$36,770,302), noncurrent or capital and lease assets of \$35,466,764 and deferred outflows of resources (pension-related amounts) of \$4,371,656.
- The District's total liabilities and deferred inflows of resources was \$67,672,927 as of December 31, 2024. Included in this total is current liabilities of \$2,747,913 (primarily accounts payable of \$648,999, accrued compensation payable of \$1,658,443, and current lease liability of \$423,595), noncurrent liabilities of \$23,380,147 (accrued compensation absences of \$1,275,553, net pension liability of \$21,040,865, and noncurrent lease liabilities of \$1,063,729), and deferred inflows of resources of \$41,544,867 (property taxes of \$36,770,302 and pension-related amounts of \$4,774,565).
- The District's assets and deferred outflows exceeded its liabilities and deferred inflows by \$38,440,659 (net position) as of December 31, 2024.
- Total net position is comprised of the following:
  - (1) Net investment in capital assets of \$33,734,235 includes property, equipment, and lease assets, net of accumulated depreciation and amortization, certain accounts payable, and lease liabilities.
  - (2) Net position of \$1,309,818 is restricted by constraints imposed from outside the District. Of which, \$1,131,738 is reserved for declared emergencies and \$178,080 in restricted gifts and grants.
  - (3) Unrestricted net position of \$3,396,606 represents the portion available to maintain the District's continuing obligations to citizens and creditors. As of December 31, 2024, the District's proportionate share of the Net Pension Liability was \$21,040,865. This balance is included in the unrestricted net position.
- The District's total assets in its Governmental Funds was \$69,641,203 as of December 31, 2024 (primarily cash and investments of \$26,803,899 and property taxes receivable of \$36,770,302).
- The District's total liabilities of its Governmental Funds was \$6,295,548 as of December 31, 2024 (accounts payable of \$533,077 accrued compensation payable of \$1,206,983, amounts due to other funds of \$4,534,827, and other liabilities of \$17,981).

- The District's total deferred inflows of resources was \$36,893,406 (property taxes of \$36,770,302 and unavailable fund resources of \$123,104).
- The District's General Fund reported total ending fund balance of \$22,441,362 as of December 31, 2024. This compares to the prior year ending fund balance of \$18,262,953, showing an increase of \$4,178,408 during the current year. Of which, \$2,091,802 was attrition savings and \$2,086,606 was Property Tax Backfill funds from the State of Colorado after the passage of 2023 legislative bills SB22-238 and SB23B-001, which were enacted in 2024 with the distribution of the property tax backfill. The \$2,086,606 will be reclassed from Unrestricted Fund Balance to Restricted Fund Balance in 2025, until it can be determined if the District can keep the money or if it needs to be returned due to 5.5% and or mill levy restrictions.
- As of December 31, 2024, unassigned fund balance for the General Fund was \$18,565,212, or approximately 60%, of total General Fund expenditures, including transfers for the year ended December 31, 2024.
- As of the end of the fiscal year, the District recognized lease liability in accordance with GASB *Statement 87*, reflecting the present value of future lease payments for agreements deemed to convey control of the right to use leased library spaces. Please see Footnote (III-D) for more information.
- Overall, the District continues to maintain a moderately strong financial position.

The above financial highlights are explained in more detail in the "Financial Analysis of the District as a Whole" section of this document.

#### **Overview of the Financial Statements**

This Management's Discussion and Analysis document introduces the District's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves. Comparative data is presented when available.

#### **Government-wide Financial Statements**

The District's annual report includes two District government-wide financial statements. These statements provide both long-term and short-term information about the District's overall financial status. Financial reporting at this level uses a perspective like that found in the private sector with its basis in accrual accounting and elimination of internal activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the governmentwide statement of financial position presenting information that includes all the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. Evaluation of the overall health of the District would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of District infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the District's net position changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the Statement of Activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by property taxes and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general library operations. The District has no business-type activities.

The government-wide financial statements also include the financial statements of Pikes Peak Library District Foundation, Inc., a legally separate entity. Financial information for this component unit is reported separately from the financial information presented for the District (primary government) in accordance with GASB standards.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's significant funds. Each major fund is separately reported.

The District has the following fund types:

*Governmental funds* are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financial requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

The *Internal Service Fund* (Employee Health Plan) is reported in the fund financial statements, and generally reports employee and employer contributions along with benefit claims paid and administrative costs related to the District's partially self-insured health plan offered to employees with a regularly scheduled workweek of 30 or more hours.

*Custodial funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because those resources are not available to support the District's own programs. The accounting used for custodial funds is much like that used for the government-wide statements.

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements.

#### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's detailed budget presentations for its General Fund, the District's proportionate share of the net pension liability, and District contributions. These statements and schedules demonstrate compliance with the District's adopted and final revised budget. As discussed, the District reports one major fund and several non-major funds in the basic financial statements.

#### Financial Analysis of the District as a Whole

The District's net position at calendar year-end is \$38,440,659. The following table provides a summary of the District's net position as of December 31, 2024 and 2023:

	Summary of Net Position			
	2024		2023 (as re	estated)
	Governmental Activities	Percentage of Total	Governmental Activities	Percentage of Total
Assets				
Current and other assets	\$ 66,275,166	65%	\$ 60,875,445	63%
Capital and lease assets	35,466,764	35%	35,510,326	37%
Total assets	101,741,930	100%	96,385,771	100%
Deferred Outflows of Resources	4,371,656	100%	5,454,028	100%
Liabilities				
Current liabilities	2,747,913	11%	4,241,691	17%
Noncurrent liabilities	23,380,147	89%	21,456,317	83%
Total liabilities	26,128,060	100%	25,698,008	100%
Deferred Inflows of Resources	41,544,867	100%	46,125,667	100%
Net Position				
Net investment in capital assets	33,734,235	88%	33,658,011	111%
Restricted	1,309,818	3%	1,456,846	5%
Unrestricted	3,396,606	9%	(5,098,733)	-16%
Total net position	\$ 38,440,659	100%	\$ 30,016,124	100%

The District continues to maintain a moderately high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. However, to make this ratio meaningful, we have eliminated the property taxes receivable for governmental activities. After this elimination, governmental activities' current assets are \$29,504,864. As a result, the current ratio for the District overall is 10.1 to 1 which is nearly five points higher than the December 31, 2023 ratio of 6 to 1. This favorable difference, in large part, is due to a \$1.5M decrease in current liabilities for 2024 over 2023. This ratio overall is strong. The District reported a positive net position, increasing by \$8,424,535 for governmental activities. Approximately 92% of the District's net position is comprised of capital and lease assets as of December 31, 2024. The District uses these capital and lease assets to provide services to its citizens.

The following table provides a summary of the District's changes in governmental activities' net position for the years ended December 31, 2024 and 2023:

	Summary of Changes in Net Position					
	2024	4	2023 (as re	2023 (as restated)		
	Governmental	Percentage	Governmental	Percentage		
	Activities	of Total	Activities	of Total		
Revenues						
Program						
Charges for services, sales, and fines	\$ 479,613	1%	\$ 573,084	1%		
Operating grants/donations	1,263,405	3%	1,235,644	3%		
General						
Taxes	39,120,283	88%	37,294,695	92%		
Other	3,749,043	8%	1,432,794	4%		
Total revenues	44,612,344	100%	40,536,217	100%		
Program Expenses						
Public Services	19,655,873	51%	17,496,000	51%		
Human Resources Office	652,075	2%	729,735	2%		
Chief Executive Office	355,924	1%	294,633	1%		
Support Services	141,094	0%	0	0%		
Development Office	205,861	1%	367,241	1%		
Finance Office	1,413,030	5%	1,358,086	4%		
Facilities Office	3,467,191	11%	3,787,717	11%		
Information Technology Office	2,470,042	8%	2,603,568	8%		
Communications Office	1,064,439	3%	1,104,315	3%		
Security Services	1,337,438	4%	1,220,634	4%		
Other administration	5,424,843	16%	5,367,896	15%		
Interest and other charges	0	0%	47,440	0%		
Total expenses	36,187,809	100%	34,043,488	100%		
Special item - Insurance proceeds	0		30,249			
Change in net position	8,424,535		6,189,201			
Beginning Net Position (As restated)	30,016,124		23,826,923			
Ending Net Position	\$ 38,440,659		\$ 30,016,124			

#### **Financial Highlights**

A revenue increase of over \$4.1 million, or 10% growth from 2023 to 2024, was in part due to an increase in interest rates on long-term investments at ColoTrust. Interest income for 2024 amounted to over \$1.6 million, or an 18% increase over 2023, due to an average monthly yield of 5.30% in 2024 generated on an average daily investment balance held of roughly \$30.0 million. Attrition accounted for saving of \$2,091,802. Also, \$2,086,606 was Property Tax Backfill funds from the State of Colorado after the passage of 2023 legislative bills SB22-238 and SB23B-001, which were enacted in 2024 with the distribution of the property tax backfill. The \$2,086,606 will be reclassed from Unrestricted Fund Balance to Restricted Fund Balance in 2025, until that determination has been made. The taxable portion of the assessed valuation for local real estate grew by 25%, increasing total tax revenues by \$1,825,588 or 4.5% from 2023 to 2024.

When comparing 2023 to 2024, overall expenses increased by over \$2.1 million, or nearly 15.7%. Of which, \$1.8 million may be cited as an increase in the purchase of electronic materials to help ease patron holds, the remaining \$3.5 million can be cited as increases in pension, training, travel, programming, operational hours, and support costs recognized throughout the district.

#### **Governmental Revenues**

The District is heavily reliant on taxes to support governmental activities. For the year ended December 31, 2024, taxes provided roughly 88% of the District's total revenues, whereas program revenues accounted for less than 1%. This is to say that the local economy and changes in both residential and commercial property values have a major impact on the District's revenue streams.

#### **Governmental Function Expenses**

Approximately 55% of the District's expenses provide supporting services to the public service and information technology functions. Total governmental expenses include approximately \$2.77 million in total depreciation expense, of which roughly \$1.24 million is attributable to the District's library materials.

During 2024, the District adopted Governmental Accounting Standard Board (GASB) *Statement 101, Compensated Absences*. See Note IV-E for more information.

#### **Governmental Funds**

As discussed, governmental funds are reported in the fund statements with a short-term, inflows and outflows of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$26,452,249 as of December 31, 2024.

Fund balances as of December 31, 2024 and 2023 include:

	2024	2023
Nonspendable	\$ 1,520,897	\$ 698,579
Restricted	1,310,630	1,456,846
Committed	4,726,007	3,889,272
Assigned	329,503	481,080
Unassigned	18,565,212	14,127,260
	\$ 26,452,249	\$ 20,653,037

#### **Major Governmental Funds**

#### **General Fund**

The General Fund is the District's primary operating fund and the largest source of day-to-day service delivery. The total General Fund fund balance increased from \$18,262,953, as of December 31, 2023, by \$4,178,408 to arrive at \$22,441,362 as of December 31, 2024. The increase of \$4.178m can be attributed to attrition savings of \$2,092m and a Property Tax Backfill receipt of \$2.086m from the State of Colorado.

The fund balance of the General Fund is broken down as follows as of December 31, 2024 and 2023:

	2024	2023
Nonspendable	\$ 1,520,897	\$ 698,579
Restricted	1,309,818	1,456,034
Committed	715,932	1,500,000
Assigned	329,503	481,080
Unassigned	18,565,212	14,127,260
	\$ 22,441,362	\$ 18,262,953

Unassigned fund balance – The balance increased by \$4,437,952 from 2023 to 2024. Total revenues for 2024 were \$38,862,375 compared to total expenditures \$33,558,290.

#### **Nonmajor Governmental Funds**

Nonmajor governmental funds include one Special Revenue Fund and four Capital Projects Funds.

**Special Revenue Fund (Designated Purpose Fund)** – Total fund balance as of December 31, 2024 was \$56,401.

**Capital Projects Funds** – As of December 31, 2024, fund balance for specific individual funds equals the following and represents ongoing projects; funds not listed have zero balances and were closed as the projects were completed:

	2024 2023		2023	
Library 21c Project Fund	\$	202,309	\$	102,316
East Library Renovation Fund		493,777		149,673
Penrose Library Renovation Fund		347,031		390,433
Capital Reserve Fund		2,911,369		1,683,871
	\$	3,954,486	\$	2,326,293

From 2023, the combined Capital Projects Fund Balance increased, in total, by \$1,628,193 and respectively by the following amounts: Library 21c \$99,993, East Library Renovation \$344,104, Penrose Library (\$43,402), and the Capital Reserve \$1,227,498, due to active and ongoing projects in 2024.

Capital outlays, by fund, for the years ended December 31, 2024 and 2023 are presented below:

	 2024	2023	
Library 21c Project Fund	\$ 67,829	\$	215,393
East Library Renovation Fund	854,409		45,839
Penrose Library Renovation Fund	376,643		295,496
Capital Reserve Fund	 1,053,992		1,586,925
	\$ 2,352,873	\$	2,143,653

Total capital outlays for 2024 increased by \$209,220 from the prior year, representing approximately a 10% incline. Resources in the form of property tax and operating transfers from the General Fund were allocated to Capital Project Funds in 2024. Existing and planned projects were revisited and prioritized for criticality to the ongoing operations of the District. Projects that addressed safety concerns were given the highest priority in both spending and time invested during 2024. Projects deemed "non-critical" were deferred into 2025.

**Capital Reserve Fund** – During 2024, the District fulfilled various equipment and capital improvement needs including the addition of another vehicle for the Facilities Office. These purchases and projects are nonrecurring by nature.

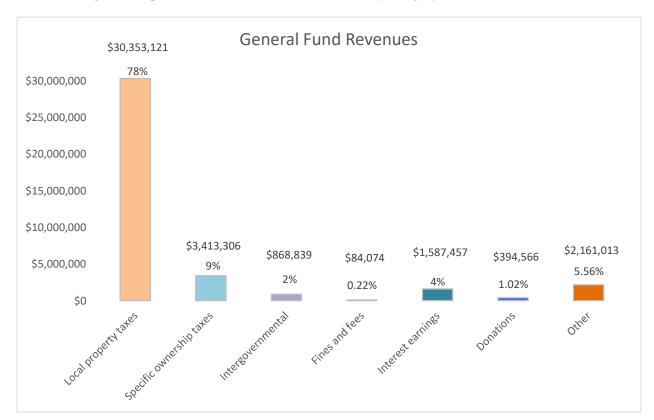
#### **Budgetary Highlights**

#### **General Fund**

The original budget (expenditures and transfers out) was amended and decreased by (\$2,510,188). This decrease was almost entirely accounted for by attrition saving from personnel costs of (\$2,473,901), as the District was challenged through much of the year to fill vacant positions. Principally speaking, the General Fund budget is amended to utilize prior year fund balances that were either reserved for encumbrances or specified for capital projects, neither of which were included in the original budget. In the consideration of future financial uncertainty, the District elected to conservatively approach the 2024 budget by identifying and deferring various projects to later years.

#### **General Fund Revenues**

Total General Fund actual revenues for fiscal year 2024 were \$38,862,375. This amount was more than the 2024 budget, as amended, by \$63,769 and representing less than 0% of the total budget.

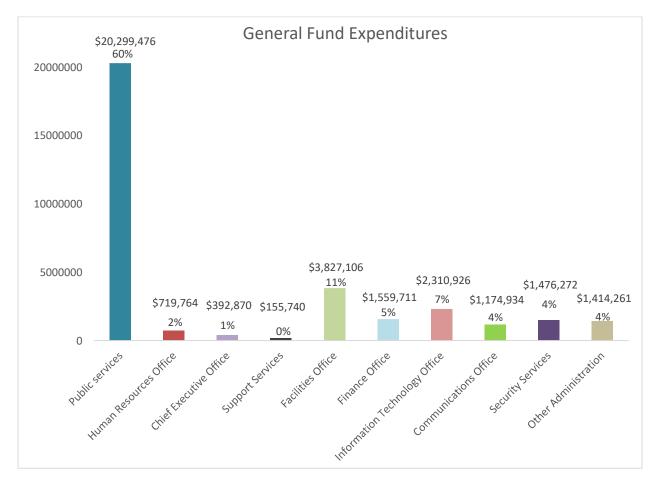


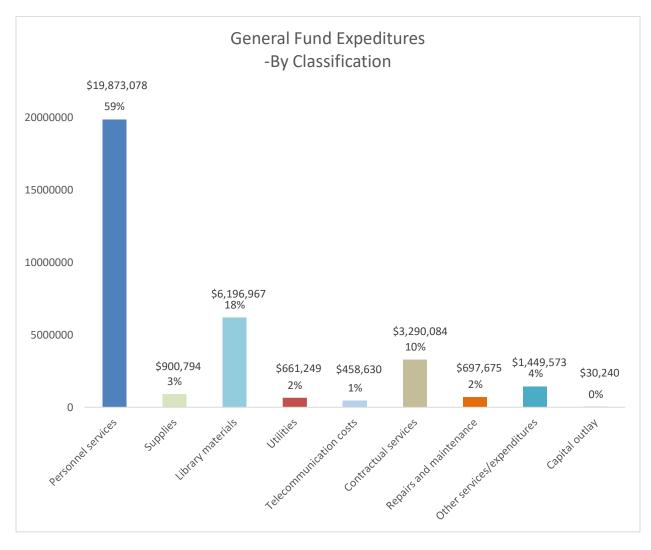
The following chart depicts General Fund revenue for 2024 by category:

#### **General Fund Expenditures**

Total actual General Fund expenditures for 2024 were \$33,558,290. This amount was approximately 4%, or \$1,343,867, less than the amended 2024 budgeted expenditures.

The following chart depicts 2024 General Fund expenditures by their respective service function:





The following chart depicts 2024 General Fund expenditures by natural classification:

#### **Capital and Lease Assets**

The District's capital and lease assets, net of accumulated depreciation and amortization, for governmental activities as of December 31, 2024 was \$34,790,937. See note III-D for additional information about changes in capital assets during the calendar year and balances at the end of the year.

The following table provides a summary of capital assets as of December 31, 2024 and 2023:

	Capital and Lease Assets						
	2024	1	2023	3			
	Governmental	Percentage	Governmental	Percentage			
	Activities	of Total	Activities	of Total			
Nondepreciable assets							
Land	\$ 5,427,725	6%	\$ 5,406,764	6%			
Collections of historical treasures	9,581,352	11%	9,724,866	11%			
Fine art	247,106	0%	247,106	0%			
Construction in progress	1,168,143		1,030,439	1%			
Total nondepreciable							
assets	16,424,326		16,409,175				
Depreciable assets							
Land improvements	1,838,444	1%	1,099,604	1%			
Leasehold improvements	2,302,088	3%	2,296,726	3%			
Buildings	46,207,583	53%	46,154,737	53%			
Equipment, furniture and fixtures	7,034,048	8%	7,218,959	8%			
Vehicles	1,006,534	1%	900,826	1%			
Books and materials	10,659,700	13%	10,930,440	13%			
Right to Use Lease Assets	2,200,322		2,405,691				
Total depreciable assets	70,585,633	100%	69,801,490	100%			
Less accumulated depreciation and amortization	(52,206,282)		(51,905,832)				
Book value - depreciable assets	18,379,351		17,895,658				
Percentage depreciated	74%		72%				
Book value - all capital assets	\$ 35,466,764		\$ 35,510,326				

#### Economic Factors and Next Year's Budget and Mill Levy

The following factors were considered during preparation of the 2024 budget:

- 1. The unemployment rate for El Paso County, Colorado.
- 2. Inflationary trends in the region and cost of living indices in the region compare favorably to national indices.

As of December 31, 2024, unassigned fund balance in the General Fund totaled \$18,565,212. The District has appropriated \$2,236,873 of this balance for spending in the 2024 fiscal year budget.

For the fiscal year 2025 budget, the total mill levy is 3.140 mills (3.147 mills for general operating expenses, and 0.007 mills for refunds and abatements, and -0.014 mills for Temporary Credit Revenue adjustment). The mill levy for fiscal year 2024 was 3.061 mills (3.047 mills for general operating expenses, 0.014 mills for refunds and abatements). The gross assessed valuation for all taxable property within the District's legal service area is \$11,995,676,120 in 2024.

#### **Requests for Information**

This Financial Report is designed to provide a general overview of the District's finances, compliance with finance-related laws and regulations, and demonstrate the District's commitment to public accountability. Questions pertaining to this report, its contents, and or requests for additional information regarding District finances may be addressed in writing to the Pikes Peak Library District Finance Office located at 1175 Chapel Hills Drive, Colorado Springs, Colorado 80920.

# BASIC FINANCIAL STATEMENTS



## **BASIC FINANCIAL STATEMENTS**

#### Pikes Peak Library District Statement of Net Position December 31, 2024

	Primary Government		
	Governmental Activities		
ASSETS			
Current assets:			
Cash and investments	\$	27,658,267	
Property taxes receivable		36,770,302	
Accounts receivable		8,860	
Due from other governments		280,173	
Prepaid items		1,557,564	
Total current assets		66,275,166	
Noncurrent assets:			
Nondepreciable property	\$	16,424,326	
Depreciable building, property and equipment, net		17,505,202	
Right to use lease assets, net		1,537,236	
Total noncurrent assets		35,466,764	
Total assets		101,741,930	
DEFERRED OUTFLOWS OF RESOURCES			
	ć	4 274 656	
Pension-related amounts-outflow	\$	4,371,656	
Total deferred outflows of resources		4,371,656	
Total assets and deferred outflows of resources		106,113,586	
LIABILITIES			
Current liabilities:			
Accounts payable	\$	648,999	
Lease liabilities	Ŷ	423,595	
Accrued compensation payable		1,658,443	
Other liabilities		16,876	
Total current liabilities		2,747,913	
Noncurrent liabilities:		2,747,913	
	\$	21 0/0 965	
Net penson liability Lease liabilities	Ş	21,040,865	
		1,063,729	
Accrued compensated absences		1,275,553	
Total noncurrent liabilities		23,380,147	
Total liabilities		26,128,060	
DEFERRED INFLOWS OF RESOURCES			
Pension-related amounts	\$	4,774,565	
Property taxes	-	36,770,302	
Total deferred inflows of resources		41,544,867	
Total liabilities and deferred inflows of resources		67,672,927	
NET POSITION	ć	22 72 4 225	
Net investment in capital assets	\$	33,734,235	
Restricted for:			
Declared emergencies		1,131,738	
Gifts and grants		178,080	
Unrestricted		3,396,606	
Total net position	\$	38,440,659	

## Pikes Peak Library District Foundation, Inc. Statements of Financial Position December 31, 2024 and 2023

ASSETS	2024			2023		
Cash Contributions receivable, net Accounts receivable Due from PPLD Prepaid items Investments	\$	1,457,967 137,977 - 2,680 391 2,708,268	\$	940,364 152,674 50,000 - 2,435,965		
Total Assets	\$	4,307,283	\$	3,579,003		
LIABILITIES AND NET ASSETS Liabilities Accounts payable Due to PPLD	\$	24,988 -	\$	7,578 1,588		
Total Liabilities		24,988		9,166		
<b>Net Assets</b> Without donor restrictions Undesignated Board-designated		1,573,180 1,372,985		999,709 1,231,321		
With donor restrictions		2,946,165 1,336,130		2,231,030 1,338,807		
Total Net Assets		4,282,295		3,569,837		
Total Liabilities and Net Assets	\$	4,307,283	\$	3,579,003		

#### Pikes Peak Library District Statement of Activities For the Year Ended December 31, 2024

Net (Expense) Revenue
and Changes in Net
Position

			Program Revenues							
unctions/Programs		Expenses	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activitie	
Governmental activities:										
Public Services	\$	19,655,873	\$	84,074	\$	1,263,405	\$	-	\$	(18,308,394)
Chief Executive Office		355,924		-		-		-		(355,924)
Support Services		141,094		-		-		-		(141,094)
Human Resources Office		652,075		-		-		-		(652,075)
Facilities Office		3,467,191		-		-		-		(3,467,191)
Security Services		1,337,438		-		-		-		(1,337,438)
Information Technology Office		2,470,042		-		-		-		(2,470,042)
Finance Office		1,413,030		-		-		-		(1,413,030)
Communications Office		1,064,439		-		-		-		(1,064,439)
Development Office		205,861		-		-		-		(205,861)
Other Administration		5,424,843		395,539		-		-		(5,029,304)
Total governmental activities		36,187,809		479,613		1,263,405		-		(34,444,791)

Net position - ending	\$ 38,440,659
Net position - beginning, as restated	30,016,124
Restatement for change in accounting principle (Note IV-E)	(333,777)
Net position - beginning	30,349,901
Change in net position	8,424,535
Total general revenues, special items, and transfers	42,869,326
Miscellaneous	2,161,013
Investment earnings	1,588,030
Specific ownership taxes	3,413,306
Property taxes levied for library purposes	35,706,977
General revenues:	

#### Pikes Peak Library District Foundation, Inc. Statement of Activities Year Ended December 31, 2024

	Without Donor Restrictions		With Donor Restrictions		Total	
<b>Revenues, Gains and Other Support</b> Contributions - financial assets Contributions - nonfinancial assets Investment return, net Net assets released from restrictions	\$	679,516 123,529 286,076 543,700	\$	525,686 - 15,337 (543,700)	\$	1,205,202 123,529 301,413 -
Total Revenues, Gains and Other Support		1,632,821		(2,677)		1,630,144
<b>Expenses</b> Program services Distributions to PPLD Contributions - nonfinancial assets Total program services		716,614 6,935 723,549				716,614 6,935 723,549
Support services General and administrative Contributions - nonfinancial assets		11,659				11,659
Fundraising Contributions - nonfinancial assets Other		104,935 77,543		-		104,935 77,543
		182,478				182,478
Total support services		194,137		-		194,137
Total Expenses		917,686		-		917,686
Change in Net Assets		715,135		(2,677)		712,458
Net Assets, Beginning of Year		2,231,030		1,338,807		3,569,837
Net Assets, End of Year	\$	2,946,165	\$	1,336,130	\$	4,282,295

#### Pikes Peak Library District Balance Sheet Governmental Funds December 31, 2024

	(	General Fund	Total I	Nonmajor Funds	Tot	al Governmental Funds
ASSETS						
Cash and investments	\$	26,803,899	\$	-	\$	26,803,899
Property taxes receivable		36,770,302		-		36,770,302
Accounts receivable		166		8,694		8,860
Due from other governments		280,173		-		280,173
Due from other funds		17,612		4,239,461		4,257,073
Prepaid items		1,520,897		-		1,520,897
Total assets	\$	65,393,048	\$	4,248,155	\$	69,641,203
LIABILITIES						
Accounts payable	\$	295,809	\$	237,268	\$	533,077
Accrued compensation payable		1,206,983		-		1,206,983
Due to discretely presented component unit		2,680		-		2,680
Due to other funds		4,534,827		-		4,534,827
Other liabilities		17,981		-		17,981
Total liabilities		6,058,281		237,268		6,295,548
DEFERRED INFLOWS OF RESOURCES						
Unavailable revenue - property taxes	\$	36,770,302	\$	-	\$	36,770,302
Unavailable fund resources		123,104		-		123,104
Total deferred inflows of resources		36,893,406		-		36,893,406
Total liabilities and deferred inflows of resources		42,951,687		237,268		43,188,954
FUND BALANCES						
Nonspendable						
Prepaid expenditures	\$	1,520,897	\$	-	\$	1,520,897
Restricted						
Declared emergencies		1,131,738		-		1,131,738
Gifts and grants		178,080		812		178,892
Committed						
Capital projects		-		4,010,075		4,010,075
Manitou Springs Carnegie improvements		715,932		-		715,932
Assigned						
Library materials		82,592		-		82,592
Purchased contracts		246,911		-		246,911
Unassigned		18,565,212		-		18,565,212
Total fund balances	\$	22,441,362		4,010,887		26,452,249
Total liabilities and fund balances	\$	65,393,048	\$	4,248,155	\$	69,641,203

#### Pikes Peak Library District Reconciliation of Balance Sheet To the Statement of Net Position For the Year Ended December 31, 2024

Fund balances of governmental funds		26,452,249
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Cost of capital assets Less: accumulated depreciation	85,472,725 (51,543,196)	
		33,929,529
Right to use lease assets, net		1,537,236
Liabilities that are not due and payable in the current period and, therefore, are not reported in the funds		
Lease liabilities	(1,487,324)	
Accrued compensated absences	(1,727,013)	
		(3,214,337)
Certain long-term pension related costs and adjustments are not payable currently and are therefore not reported in the funds.		
Net pension-related amounts		(21,443,774)
Certain revenue earned but not available, classified as deferred inflows in		
governmental funds is susceptible to full accrual on the entity-wide statements.		123,103
Assets and liabilities of internal service funds are included in		
governmental activities in the statement of net position.	_	1,056,653
Net position of governmental activities	_	38,440,659

#### Pikes Peak Library District Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2024

	 General Fund	Total N	Jonmajor Funds	Total Governmental Funds
REVENUES				
Taxes	\$ 33,766,427	\$	2,855,390	\$ 36,621,817
Intergovernmental	868,839		-	868,839
Fines and fees	84,074		-	84,074
Interest earnings	1,587,457		-	1,587,457
Donations	394,566		-	394,566
Miscellaneous	2,161,013		-	2,161,013
Total revenues	 38,862,375		2,855,390	41,717,765
EXPENDITURES				
Current:				
Governmental Activities				
Public Services	-		-	-
Personnel services	13,132,872		-	13,132,872
Supplies	146,884		-	146,884
Library materials	6,034,328		-	6,034,328
Contractual services	787,747		-	787,747
Repairs and maintenance	15,433		-	15,433
Other services/expenditures	182,211		-	182,211
Total Public Services	 20,299,476		-	20,299,476
Chief Executive Office	 -		-	-
Personnel services	378,729		-	378,729
Supplies	117		-	117
Other services/expenditures	14,025		-	14,025
Total Chief Executive Office	 392,870		-	392,870
Support Services	 -		-	-
Personnel services	155,620		-	155,620
Other services/expenditures	120		-	120
Human Resources Office	-		-	-
Personnel services	590,246		-	590,246
Supplies	1,887		-	1,887
Contractual services	51,748		-	51,748
Other services/expenditures	75,883		-	75,883
Total Human Resources Office	 719,764		-	719,764
Facilities Office	 -		-	-
Personnel services	841,994		-	841,994
Supplies	77,771		-	77,771
Utilities	661,249		-	661,249
Contractual services	1,062,925		-	1,062,925
Repairs and maintenance	422,132		-	422,132
Other services/expenditures	81,329		-	81,329
Lease principal	649,834		-	649,834
Lease interest	29,871		-	29,871
Total Facilities Office	 3,827,106		-	3,827,106
Security Services	 -		-	
Personnel services	1,407,013		-	1,407,013
Supplies	27,326		-	27,326
Repairs and maintenance	8,600		-	8,600
Other services/expenditures	33,333		-	33,333
Total Security Services	 1,476,272		-	1,476,272
	 _, <b>, 2</b>			

Information Technology Office	-	-	-
Personnel services	998,960	-	998,960
Supplies	563,971	-	563,971
Telecommunication costs	458,630	-	458,630
Contractual services	31,195	-	31,195
Repairs and maintenance	251,476	-	251,476
Other services/expenditures	6,694	-	6,694
Total Information Technology Office	2,310,926		2,310,926
Finance Office	-	-	-
Personnel services	794,356	-	794,356
Supplies	45,233	-	45,233
Contractual services	670,136	-	670,136
Other services/expenditures	49,986	-	49,986
Total Finance Office	1,559,711		1,559,711
Communications Office			-
Personnel services	882,582	-	882,582
Supplies	2,543	-	2,543
Contractual services	106,659	-	106,659
Repairs and maintenance	34	-	, 34
Other services/expenditures	183,116	-	183,116
Total Communications Office	1,174,934		1,174,934
Development Office	<u> </u>		-
Personnel services	116,594	-	116,594
Supplies	2,767	-	2,767
Contractual services	66,234	-	66,234
Other services/expenditures	41,635	-	41,635
Total Development Office	227,230		227,230
Other Administration			-
Personnel services	574,110	-	574,110
Supplies	32,297	-	32,297
Library materials	162,639	-	162,639
Contractual services	513,439	-	513,439
Repairs and maintenance	-	3,590	3,590
Other services/expenditures	101,537	_	101,537
Capital outlay	30,240	2,356,673	2,386,913
Total Other Administration	1,414,261	2,360,263	3,774,525
Total expenditures	33,558,290	2,360,263	35,918,554
Excess (deficiency) of revenues over expen	5,304,085	495,126	5,799,212
IER FINANCING SOURCES (USES)			
sfers in	-	1,125,677	1,125,677
sfers out	(1,125,677)	-	(1,125,677)
Total ather financing courses (uses)		1 105 677	(=,===)011

Total other financing sources (uses)	 (1,125,677)	 1,125,677	 -
Net change in fund balances	4,178,408	1,620,803	5,799,212
Fund balances - beginning	18,262,953	2,390,084	20,653,037
Fund balances - ending	\$ 22,441,362	\$ 4,010,887	\$ 26,452,249

#### Pikes Peak Library District Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended December 31, 2024

Net change in fund balances - total government funds	\$	5,799,212
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of this difference are as follows:		
Depreciation expense	(2,767,654)	
Capital outlay for building, furniture, land and vehicles	1,472,707	
Amounts paid for books, audio visual materials and historical collections	1,218,338	
		(76,609)
In the statement of activities, only the loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial		
resources. Thus, the change in net position differs from the change in fund balance by the book value of the capital assets sold.		(303,990)
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		
Right of use lease asset amortization expense		(458,621)
Principal payments on lease liabilities		591,879
Certain revenue earned but not available, classified as deferred inflows in governmental funds is susceptible to full accrual on the entity-wide statements		123,103
Pension expense at the fund level represents cash contributions to the defined benefit plan. For the activity level presentation, the amounts represent the actuarial cost of the benefits for the fiscal year.		
Pension related amounts		3,099,164
Compensated absences expenses reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.		(11,476)
		. ,
Net revenue(loss) of internal service funds		(338,127)
Change in net position of governmental activities	\$	8,424,535
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## Pikes Peak Library District Statement of Net Position Proprietary Fund December 31, 2024

	Governmental Activities	
	Internal Service Fund	
ASSETS		
Current assets:		
Cash and cash equivalents	\$ 854,30	59
Deposits	36,6	67
Due from other funds	281,53	39
Total current assets	1,172,5	75
Total assets	\$ 1,172,5	75
LIABILITIES		
Current liabilities:		
Accounts payable	90	01
Claims payable	115,02	21
Total current liabilities	115,92	22
Total liabilities	\$ 115,92	22
NET POSITION		
Unrestricted	1,056,6	53
Total net position	\$ 1,056,6	53

## Pikes Peak Library District Statement of Revenues, Expenses, and Changes in Net Position Proprietary Fund For the Year Ended December 31, 2024

	Governmental Activities	
	Internal Service Fund	
OPERATING REVENUES		
Employee contributions	\$	395,539
Total operating revenues		395,539
OPERATING EXPENSES		
Claims incurred		1,916,319
Administrative		1,045,442
Personnel services		231,125
Total operating expenses		3,192,887
Operating income (loss)		(2,797,348)
NONOPERATING REVENUES (EXPENSES)		
Taxes		2,458,647
Interest earnings		574
Total nonoperating revenues (expenses)		2,459,221
Income (loss) before contributions and transfers		(338,127)
Change in net position		(338,127)
Total net position - beginning		1,394,780
Total net position - ending	\$	1,056,653

#### Pikes Peak Library District Statement of Cash Flows Proprietary Fund For the Year Ended December 31, 2024

	Goverr	mental Activities
	Internal Service Fund	
CASH FLOWS FROM OPERATING ACTIVITIES		
Employee and employer contributions	\$	395,539
Payment of claims		(1,994,419)
Payments to service providers		(1,045,442)
Payments to or on behalf of employees		(254,227)
Cash from interfund		455,813
Net cash provided (used) by operating activities		(2,442,736)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Property taxes levied for library purposes		2,458,647
Net cash provided (used) by noncapital financing activities		2,458,647
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest received		574
Net cash provided (used) by investing activities		574
Net increase (decrease) in cash and cash equivalents		16,485
Cash balances - beginning of year		837,884
Cash balances - end of the year	\$	854,369
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:		
Operating Income	\$	(2,797,348)
Changes in assets and liabilities:	Ŷ	(2,757,510)
Accounts Payable - Interfund		455,813
Claims Payable		(78,100)
Accounts Payable - Other		(23,102)
Net cash provided (used) by operating activities	\$	(2,442,736)

## Pikes Peak Library District Statement of Fiduciary Net Position December 31, 2024

	Cust	Custodial Fund	
ASSETS			
Cash and cash equivalents	\$	35,749	
Other assets		11,000	
Due from other funds		13,827	
Total Cash		60,576	
Total assets		60,576	
LIABILITIES			
Due from other funds	\$	-	
Accounts payable		10,387	
Total liabilities		10,387	
NET POSITION			
Restricted for:			
Individuals	\$	50,189	
Total net position	\$	50,189	

## Pikes Peak Library District Statement of Changes in Fiduciary Net Position December 31, 2024

	Cu	Custodial Funds	
ADDITIONS			
Contributions:			
Employee contributions	\$	116,803	
Total contributions		116,803	
Investment earnings:			
Interest earnings		26	
Total investment earnings		26	
Total additions		116,829	
DEDUCTIONS			
Benefit payments		120,312	
Total deductions		120,312	
Net increase (decrease) in fiduciary net positi	on	(3,483)	
Net Position beginning of the year		53,671	
Net Position end of the year	\$	50,189	



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## **NOTES TO BASIC** FINANCIAL STATEMENTS

NOTES TO THE FINANCIAL STATEMENTS

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#### Note I: Summary of Significant Accounting Policies

The financial statements of the Pikes Peak Library District (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### I-A. Reporting Entity

The District was created through state statute (C.R.S. 24-90-110). A joint committee equally represented by the City of Colorado Springs, Colorado and El Paso County, Colorado appoints members of the District's seven-member Board of Trustees.

As required by US GAAP, these financial statements present the District and its discretely presented component unit, the Pikes Peak Library District Foundation, which is reported in a separate statement in the financial statements to emphasize it is legally separate from the District.

Depending upon the significance of the District's financial and operational relationships with various separate entities, the organizations are classified as blended or discrete component units, related organizations, joint ventures, or jointly governed organizations, and the financial disclosure is treated accordingly.

**Related Organizations** – The District had no financial relationships of this type during the fiscal year ended December 31, 2024.

Joint Ventures – The District did not participate in any joint venture during the fiscal year ended December 31, 2024.

**Jointly Governed Organizations** – The District had no financial relationships of this type during the fiscal year ended December 31, 2024.

#### **Discretely Presented Component Unit**

The Pikes Peak Library District Foundation, Inc. (the Foundation).

The Foundation, which was formed in 2003, was established exclusively for the benefit of, to perform the function of, or to carry out the charitable and educational purposes of the Pikes Peak Library District. The Foundation is a tax–exempt corporation under the provisions of 501(c)(3) of the Internal Revenue Code. The Foundation issues separate financial statements and a copy can be obtained from the District's Financial Office at 1175 Chapel Hills Drive, Colorado Springs, Colorado 80920.

The District maintains control of the Foundation in the following areas:

- The Board of Trustees of the District originally elected members of the Foundation's Board of Directors. The Members of the Foundation Board make subsequent Board appointments.
- The Foundation may not disburse funds for costs that have not been recommended by the District's Board of Trustees.
- Two members of the District's Board of Trustees serve on the Foundation's Board of Directors at all times.

#### I-B. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position, a statement of financial position and statements of activities, and fund financial statements, which provide a more detailed level of financial information.

*Government-wide Financial Statements* – The government-wide financial statements include the District's statement of net position, the Foundation's statement of financial position and a statement of activities for the District and the Foundation. These statements report financial information on all the non-fiduciary activities of the District and its component unit. The effect of interfund activity has been removed from these statements. The primary government and the discretely presented component unit are presented separately within these financial statements with the focus on the primary government. Individual funds are not displayed, and the statements report governmental activities, generally supported by taxes and District general revenues. The District does not have any business-type activities, which rely, to a significant extent, on fees and charges for support.

The District's statement of net position presents the financial position of the governmental activities of the District at year-end. The Foundation's statement of financial position presents the financial position of the Foundation at year-end using not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board.

The District's statement of activities presents a comparison between direct expenses and program revenues for the year for each function of the District's governmental activities. The Foundation's statement of activities presents the activities of the Foundation using not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that function. The District does not allocate indirect expenses to functions in its statement of activities.

The Foundation reports under not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board, including FASB Codification ASC 958-205. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the District's financial reporting entity for these differences. Because the Foundation uses generally accepted accounting principles (GAAP) reporting model that is different from the District's reporting model, the District has elected to present the Foundation's financial statements separately from those of the District as provided for under GASB standards.

The District's statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services that report fees and other charges to users of the District's services; (2) operating grants and contributions that finance annual operating activities including restricted investment income; and (3) capital grants and contributions that fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which functions the revenues are *restricted*.

Taxes and other revenue sources not properly included with program revenues are reported as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

*Fund Financial Statements* – During the year, the District segregates transactions related to certain District functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. Fund financial statements are provided for governmental, proprietary, and fiduciary funds.

The major individual governmental fund (the General Fund) is reported in a separate column with a composite column for non-major funds.

**Fund** Accounting – The District uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District uses three categories of funds: governmental, proprietary, and fiduciary.

*Governmental Funds* – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The District reports the difference between governmental fund assets, liabilities, and deferred inflows of resources as fund balance.

The following is the District's major governmental fund:

*General Fund* – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Colorado.

Additionally, the District reports the following non-major governmental fund type:

*Special Revenue Fund* – This consolidated fund accounts for resources that are restricted or committed for specific purposes, specifically gifts and grants across activities for three distinct locations: Cheyenne Mountain Library, High Prairie Library, and Sand Creek Library.

*Capital Projects Funds* – These funds account for the financial activity related to significant capital projects.

*Internal Service Fund* – This fund accounts for the health insurance plan that is provided to eligible District employees (employees with a regularly scheduled workweek of 30 hours or more).

Additionally, the District reports the following fiduciary fund type:

**Custodial Fund** – This fund is used to report resources held by the District, purely in a custodial capacity, and is used to account for contributions made by employees who elect to participate in the District's Flexible Spending Program as authorized under Section 125 of the Internal Revenue Code. All program administration, oversight, and financial involvement have been outsourced to a third-party administrator. Assets are not derived from District's revenues nor from government-mandated nonexchange transactions or voluntary transactions. The District has no administrative involvement or direct financial involvement.

As a rule, interfund services provided and used are not eliminated in the process of consolidation of the government-wide statement of activities.

Proprietary funds distinguish operating revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Internal Service Fund are charges to customers for sales and services. Operating expenses for the District's Internal Service Fund include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### I-C. Measurement Focus

*Government-wide, Proprietary, and Fiduciary Fund Financial Statements* – The District's government-wide, proprietary, and fiduciary fund financial statements are prepared using the *economic resources measurement focus*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

**Governmental Fund Financial Statements** – All governmental funds are accounted for using the *current financial resources measurement focus*. With this measurement focus, only current assets, current liabilities, and deferred inflows of resources generally are included on the balance sheet. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenue and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

#### I-D. Basis of Accounting

#### District

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, governmental funds use the modified accrual basis of accounting, and the fiduciary fund uses the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange Transactions** – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year.

The District considers revenues, other than grants, to be measurable and available if collected within three months after year-end. Grants are considered measurable and available if 1) they are collected within one year after year-end, and 2) all eligibility requirements, including incurring allowable costs, have been met.

**Revenues** – Non-exchange Transactions – Non-exchange transactions in which the District receives value without directly giving equal value in return, include property taxes, specific ownership taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note III-B-1.). Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 60 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual: property taxes, specific ownership taxes, interest, and federal and state grants.

*Unearned Revenue* – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met (e.g., cash advances) also are recorded as unearned revenue.

**Deferred Outflows and Inflows of Resources** – Deferred outflows related to pensions arise from differences between expected and actual experience about economic and demographic factors, changes in assumptions or other inputs, projected and actual pension plan earnings, and changes in proportional share. These deferrals are amortized over a closed period. The amounts not recognized as a pension expense in the current year are reported as deferred outflows related to pensions.

Deferred inflows of resources are an acquisition of net assets by the District that is applicable to a future reporting period, and deferred outflows of resources are a consumption of net assets by the District that is applicable to a future reporting period. Both deferred inflows and outflows are reported in the statement of net position but are not recognized in the financial statements as revenues and expenses until the period(s) to which they relate.

Under the modified accrual basis of accounting, revenues and other fund financial resources are recognized in the period in which they become both measurable and available. Assets recorded in the fund financial statements for which the revenues are not available are reported as deferred inflows of resources. In addition, property tax receivables are reported as deferred inflows of resources when levied in the fund statements.

Since property taxes are levied in December (i.e., there is a legal claim) for the next calendar year's operations, the total levy is reported as taxes receivable and deferred inflows.

On governmental fund financial statements (i.e., on the modified accrual basis), receivables that will not be collected within the available period have been reported as deferred inflows (i.e., they are measurable but not available) rather than as revenue.

In addition, deferred outflows and deferred inflows related to pension liabilities are presented separately under this category, and they are more fully described under note IV-A.

*Expenses/Expenditures* – On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

#### Foundation

The Foundation uses the accrual basis of accounting.

Net assets with donor restrictions are those whose use by the Foundation has been limited by donors to a specific time period or purpose, and include amounts restricted by donors to be maintained by the Foundation in perpetuity.

Gifts of cash and other assets received without donor stipulations are reported as revenue and net assets without donor restrictions. Gifts received with a donor stipulation that limits their use are reported as net assets with donor restrictions. When a donor stipulated time restriction ends or purpose restriction is accomplished, net assets with donor restrictions are reclassified to net assets without donor restrictions and reported in the statement of activities as net assets released from restrictions. Gifts and investment income that are originally restricted by the donor, and for which the restriction is met in the same time period, are recorded as net assets with donor restrictions and then released from restriction.

Gifts of land, buildings, equipment, and other long-lived assets are reported as revenue and net assets without donor restrictions unless explicit donor stipulations specify how such assets must be used, in which case the gifts are reported as revenue and net assets with donor restrictions.

Unconditional gifts expected to be collected within one year are reported at their net realizable value. Unconditional gifts expected to be collected in future years are reported at the present value of estimated future cash flows. The resulting discount is amortized using the level-yield method and is reported as contribution revenue.

Conditional gifts depend on the occurrence of a specified future and uncertain event to bind the potential donor and are recognized as assets and revenue when the conditions are substantially met, and the gift becomes unconditional.

In addition to receiving cash contributions, the Foundation receives in-kind contributions from various donors. It is the policy of the Foundation to record the estimated fair value of certain in-kind donations as an expense in its financial statements and similarly increase contribution revenue by a like amount.

The Foundation is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code and a similar provision of state law. However, the Foundation is subject to federal income tax on any unrelated business taxable income. The Foundation had no unrelated business taxable income for the year ended December 31, 2024. The Foundation is not considered a private foundation.

#### I-E. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position or Fund Balances

#### I-E-1. Cash, Cash Equivalents, and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the District.

Investments are stated at fair value based on quoted market prices.

Under Colorado statutes, the District, its fund and fund types may lawfully invest eligible funds in the following securities:

- Obligations of the United States and certain U.S. government agencies' securities.
- Certain international agency securities.
- General obligation and revenue bonds of U.S. local government entities.
- Bankers' acceptances of certain banks.
- Commercial paper.
- Local government investment pools.
- Written repurchase agreements collateralized by certain authorized securities.
- Certain money market funds.
- Guaranteed investment contracts.
- Certain corporate bonds

The District may also deposit funds in Colorado financial institutions that are members of the Federal Deposit Insurance Corporation.

#### I-E-2. Receivables

All trade and property tax receivables are reported net of an allowance for uncollectible amounts, when applicable. Property tax allowance as of December 31, 2024, was \$197,986.

#### *I-E-3. Restricted Assets*

Restricted assets are reported when restrictions on asset use change the nature or normal understanding of the availability of the asset. Restrictions on assets can be externally imposed by creditors, grantors, contributors, laws, or regulations of other governments, or can be imposed by law through constitutional provisions or enabling legislation.

#### I-E-4. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in the Internal Service Fund. Repayments from funds responsible for expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Transfers between funds reported in the governmental activities' column are eliminated. A single Special Revenue Fund is being reported to track the activities for three distinct locations: Cheyenne Mountain Library, High Prairie Library, and Sand Creek Library.

#### I-E-5. Prepaid Items

Payments made to vendors for services (e.g., insurance, rents, and library services from other libraries) that will benefit periods beyond December 31, 2024, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is classified as Nonspendable, as this amount is not available for general appropriation.

#### I-E-6. Capital Assets

Capital assets include land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, works of art and historical treasurers, infrastructure, books and audiovisual materials, leases, and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. These assets generally result from expenditures in governmental funds. The District reports these assets in the governmental activities' column of the government-wide statement of net position but does not report these assets in the governmental funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition values as of the date received. The District maintains a capitalization threshold of \$5,000. Improvements to capital assets are capitalized. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend an asset's life are expensed.

All reported capital assets are depreciated except for land, collections of historical treasures and construction-in-progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Leasehold improvements are depreciated over the shorter of the term of the lease or the estimated useful life of the asset. Depreciation is computed using the straight-line method over the following useful lives:

Description	Estimat	ed Lives
<b>.</b>	•	
Land improvements	20	years
Buildings	20	years
Vehicles	5 to 10	years
Computer equipment	3 to 5	years
Other equipment	3 to 5	years
Furniture and fixtures	10 to 30	years
Books and audio-visual materials	6	years
Lease assets	2 to 6	years

The District capitalizes its library books and audiovisual materials. Purchased items are recorded at cost, and donated items are capitalized at fair value on the date donated. Damage and lost materials are deleted from the inventory, using the specific identification method.

#### *I-E-7. Compensated Absences*

Employees earn 15 to 20 days of vacation leave annually based on length of service. District policy allows employees to carry over up to 320 hours of unused vacation leave into the next year for full-time employees, prorated for part-time employees. All outstanding vacation leave is payable upon resignation, termination, retirement, or death.

Employees also earn sick leave and can accumulate up to 180 days of sick leave. Accumulated sick leave is payable only upon retirement or termination after twenty years of service at 50% of the accrued balance as specified in the District's policies. Upon resignation, termination, or death prior to 20 years of service, any outstanding sick leave is forfeited.

Upon the adoption of GASB 101, during 2024, the District estimates its accrued sick leave liability based on an estimate of leave more-likely-than-not to be used for time off or otherwise paid or settled.

This estimate includes evaluating historical use and settlement trends. See Note IV-E for the quantitative effect of GASB 101.

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability at the fund reporting level only "when matured".

#### I-E-8. Accrued Liabilities and Long-term Obligations

All payables accrued liabilities, and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources and are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year.

#### I-E-9. Net Position or Fund Balances

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

*Net Position* – Net position is assets minus liabilities plus deferred inflows of resources. Net investment in capital assets consist of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any borrowing used for the acquisition, construction, or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

**Fund Balance** – Generally, fund balances reflect assets minus liabilities and deferred inflows of resources. Financial reporting standards establish criteria for classifying fund balance amounts into specifically defined categories to make the nature and extent of constraints on these amounts more useful and understandable. The categories comprise a hierarchy based on the extent to which constraints must be honored for a specified purpose and for which amounts can be spent. Fund balances of governmental funds may be categorized as Nonspendable, restricted, committed, assigned, and unassigned.

*Nonspendable Fund Balance* – cannot be spent because it is either in Nonspendable form or is legally or contractually required to be maintained intact. Examples include items not expected to be converted to cash such as inventories and prepaid assets.

*Restricted Fund Balance* – is restricted for specific purposes based on constraints externally imposed by creditors, grantors, contributors, laws, or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

**Committed Fund Balance** – is constrained for a specific purpose by formal action (resolution or ordinance), adopted by the Board of Trustees, and can be rescinded only through the same type of formal action used to establish the original commitment. Trustee actions require either an ordinance or resolution. Both are equally binding for their respective purposes and are mutually exclusive, not interchangeable with one another.

*Assigned Fund Balance* – is constrained for specific purposes as determined by management and the Board of Trustees through the budget process. The Chief Executive Officer is the only employee authorized to assign fund balance.

**Unassigned Fund Balance** – is unconstrained and comprised of residual uncategorized fund balance amounts. The General Fund is the only fund that reports a positive unassigned fund balance. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative fund balance in those funds.

As previously discussed, the District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted resources are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are reduced first, followed by assigned amounts and then unassigned amounts.

#### I-E-10. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

#### Note II: Stewardship, Compliance and Accountability

#### II-A. Budgetary Information

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- The District adopts an annual operating budget for its General Fund, Special Revenue Fund, Debt Service Fund (none for 2023) and Capital Projects Funds. During October, the Chief Executive Officer submits to the Board of Trustees a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and means of financing them.
- Public hearings are conducted by the Board of Trustees to obtain taxpayer comments.
- Prior to December 15, the budget is adopted by formal resolution.
- Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and the reallocation of budget line items within any department in the General Fund rests with the Chief Executive Officer and/or Chief Finance Officer. The Board of Trustees must approve revisions that alter the total expenditures of any fund.

- Budgets for all fund types are adopted on a basis consistent with generally accepted accounting principles.
- All original and supplemental appropriations for all funds lapse at the end of the year.

Budgeted amounts reported in the accompanying financial statements are as originally adopted per a separate budget report, and as amended by the Chief Executive Officer and/or the Board of Trustees throughout the year.

The original appropriation (including transfers out) for all governmental funds has been amended as follows:

#### **II-B.** Encumbrances

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. While appropriations lapse as of the end of the fiscal year, the succeeding year's budget is amended for the re-appropriation of year-end encumbrances.

Changes to Original Budget			
	Original	Revised	Budget
	Budget	Change	Change
General Fund	\$ 36,286,668	\$ 33,776,480	\$ (2,510,188)
Self-Insurance Fund	-	63,791	63,791
Library 21c Capital Project Fund	25,215	180,693	155,478
East Library Renovation Fund	1,084,237	1,194,425	110,188
Penrose Library Renovation Fund	50,430	1,080,801	1,030,371
Capital Reserve Fund	1,586,849	3,719,383	2,132,534
	\$ 39,033,398	\$ 40,015,573	\$ 982,175

#### Note III: Detailed Notes on All Funds

#### **III-A.** Deposits and Investments

#### III-A-1. Deposits

Deposits include bank accounts and short-term investments.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State regulators. Amounts on deposit more than federal deposit insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another financial institution or held in trust. The fair value of the collateral must be equal to 102% of the aggregate uninsured deposits.

The District has transaction accounts that are covered under FDIC insurance. The FDIC insurance limit for cash accounts is \$250,000. The carrying amount of the District's deposits, excluding the cash held in the Custodial Fund of \$35,749, as of December 31, 2024 was \$2,445,549. The bank

balances, excluding the cash held in the Custodial Fund of \$35,749 were \$4,530,460, of which \$4,280,460 is not covered by federal deposit insurance. While this amount is uninsured, it is collateralized in accordance with the provision of the PDPA. Additionally, the District had \$10,816 in cash on hand as of December 31, 2024.

### III-A-2. Investments

Investment decisions are governed by the District's investment policy.

The primary objectives of the investment policy are:

*Safety of Principal* – The primary objective is to protect against the loss of any principal.

*Liquidity* – Investments will be managed to ensure that funds are available to meet obligations, as necessary.

*Yield* – Investments will be managed to optimize returns within the appropriate safety and liquidity constraints.

The standard of prudence to be used shall be the "prudent investor" standard which states "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for preservation, considering the probable safety of their capital as well as probable income to be derived."

*Interest Rate Risk* – The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The following is a list of eligible instruments for investments:

U.S. Treasury Obligations – Treasury Bills, Notes and Bonds with a maturity of five years or less.

*Federal Agency Securities* – Instruments such as those issued by the Government National Mortgage Association (GNMA) that are backed by the full faith and credit of the U.S. Treasury. Such securities must have a maturity of five years or less.

*Federal Instrumentality Securities* – Instruments such as those issued by the Federal National Mortgage Association (FNMA), Federal Farm Credit Bank (FFCB), Federal Home Loan Bank (FHLB), and the Federal Home Loan Mortgage Corporation (FHLMC). These obligations carry only an implied government guarantee. Such securities must have a maturity of five years or less.

*Repurchase Agreements* – Such instruments must be collateralized at 102% by U.S. Treasury securities, Federal Agency securities, or Federal Instrumentality securities.

*Prime Commercial Paper* – Such instruments must have a maturity of 270 days or less and be rated in the highest category by one or more nationally recognized rating services.

**Bonds** – Instruments/debt issued by a U.S. corporation or bank with a net worth more than \$250 million. Securities must mature within three years and must be rated at least AA or Aa3 by two or more nationally recognized rating services.

*Bankers Acceptances* – Instruments issued by a state or national bank with a combined capital surplus of at least \$250 million.

*General Obligation Debt or Revenue Obligation Debt* – Debt with a maturity of five years or less, issued by any state or any political subdivision of any state.

*Local Government Investment Pools* – Investment pools, such as ColoTrust, which are authorized by C.R.S. 24-75-701 and 702 at seq.

*Money Market Mutual Funds* – Funds that are registered under the Investment Company Act of 1940 that are no load and maintain a constant share price. Funds must be rated in the highest category by one or more nationally recognized rating services and must have a weighted average maturity in accordance with Federal Securities Regulation 2a-7.

*Interest-bearing Accounts, Certificates of Deposit* – Such accounts either must be fully insured by the FDIC or are approved to accept public deposits, and which have pledged eligible collateral to secure uninsured public funds on deposit with such institution in accordance with the requirements of the PDPA.

The District has invested in the Colorado Government Liquid Asset Trust (ColoTrust). This investment vehicle has been established for local government entities in Colorado to pool surplus funds for investment purposes by state statute. This fund operates similarly to a money market fund and each share is equal in value to \$1.00. This investment pool operates under authority and in conformity with Part 6 of Article 75 of Title 24 of the Colorado State Revised Statutes.

### Credit Risk

The composition of the portfolio will vary according to market opportunities; however, the investment should be diversified by security type and institution.

Instrument	Allowed	Per Issuer
U.S. Treasury Obligations	100%	100%
Federal Agency Securities	75%	50%
Federal Instrumentality Securities	75%	50%
Repurchase Agreements	100%	50%
Prime Commercial Paper	100%	100%
Bonds	50%	50%
Banker's Acceptances	50%	50%
General Obligation Debt or Revenue Obligation Debt	50%	50%
Local Government Investment Pools	100%	100%
Money Market Mutual Funds	100%	100%
Interest-bearing Accounts, Certificates and Deposits	100%	100%

The maturity of the securities shall be structured to avoid undue concentration in any sector of the yield curve. No investment maturity shall exceed three years. Exceptions to this structure may be allowed where maturities can be structured to accommodate readily identifiable cash flows as approved by the Board.

The District's policy permits investment in local government investment pools. Current investments of \$25,212,718 are held in ColoTrust, which was rated AAAm by Standard & Poor's on December 31, 2024. The District policy also encourages diversification of investments, limited to the Colorado Revised Statute CRS 24-75-701.

### Cash and Investment Reconciliation

	Cash and Cash		
	Equivalents	Investments	Total
Governmental activities - statement of net position Custodial Fund Less cash on hand and petty cash	\$ 2,445,549 35,749 (10,816)	25,212,718	27,658,267 35,749 (10,816)
Total deposits and investments	2,470,482	25,212,718	27,683,200
Per note disclosure above Deposits Investments			2,470,482 25,212,718
Primary government total			\$ 27,683,200

The Foundation's cash and investments are comprised of the following as of December 31, 2024:

	2023 Amount	Institutions	Insurance or Collateral	Credit Ratings of Underlying Securities *
Money market savings account Investments (stocks, bonds, mutual	1,457,967	ENT Federal Credit Union Members Trust	1,457,967	N/A
funds) Investment level money market	2,630,225	Company Members Trust	-	A/AAA
account	78,043	Company	-	A1/P1
Total	4,166,235			

### \* As applicable

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. At December 31, 2024, the Foundation's cash accounts exceeded insurance limits by approximately \$1.4 million. Uninvested money market accounts included in investment accounts are not considered to be cash and cash equivalents.

### Investment in a State Investment Pool

During the year, the District invested in ColoTrust, a public fund investment pool established for local government entities in Colorado pursuant to Part 7 of Article 75 of Title 24 of the Colorado Revised Statutes, to pool surplus funds for investment purposes. ColoTrust operates similarly to a money market fund and each share is equal in value to \$1.00. The value of the position in the pool is the same as the value of the pool shares. The designated custodial bank provides safekeeping and depository services in connection with the direct investment and withdrawal functions. Substantially all securities owned by the pool are held by the Federal Reserve Bank in the account maintained for the custodial bank. The custodian's internal records identify the investments owned by the pool.

The District's investment in ColoTrust is rated A/AAA by S&P. ColoTrust is routinely monitored by the Colorado Division of Securities with regard to operations and investments. Separately issued financial statements may be obtained at the following address:

ColoTrust 717 17th Street, Suite 1850 Denver, CO 80202 www.colotrust.com

### III-B. Taxes

### III-B-1. Property Taxes

Property taxes for the current year are certified in arrears to El Paso County on December 15 and attach as a lien on property the previous January 1. For example, property taxes owed in 2024 are certified to the County in December 2023 and are available for collection on the due date, January 1, 2024. Property taxes are payable in full by April 30 or in two equal installments due February 28 and June 15. El Paso County bills and collects property taxes for all taxing districts in the County. The property tax receipts collected by El Paso County are remitted to the District in the subsequent month.

### III-B-2. Specific Ownership Taxes

Specific ownership taxes are collected by El Paso County for motor vehicles and other personal property registered in the District's assessment area. Specific ownership taxes are recorded as revenue when collected by El Paso County.

### III-C. Interfund Receivables, Payables, and Transfers

The following schedule reflects the District's interfund receivables and payables as of December 31, 2024:

		Payable Fund	
			General
Receivable Fund			Fund
Designated Purpose Fund		\$	(56,401)
Internal Service Fund			(281,539)
Custodial Fund			(13,827)
Library 21c Project Fund			(206,277)
East Library Renovation Fund			(496,648)
Penrose Library Renovation Fund			(372,822)
Capital Reserve Fund			(3,107,313)
	Total		\$ (4,534,827)

Interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

Interfund Transfers:

	Tra	<b>Transfers</b> Out			
Receivable Fund	(	General Fund			
Library 21c Project Fund Penrose Library Renovation Fund Capital Reserve Fund		\$	142,693 282,984 700,000		
	Total	\$	1,125,677		

Transfers are used to:

- Move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them.
- Use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

# III-D. Capital and Lease Assets

Capital asset activity for the year ended December 31, 2024 was as follows:

	Balance January 1, 2024		anuary 1, Additions		Deletions		Transfers		D	Balance December 31, 2024	
Governmental activities											
Capital assets not being depreciated											
Land	\$	5,406,764	\$	20,961	\$	-	\$	-	\$	5,427,725	
Collections of historical treasures		9,724,866		983	(1	44,497)		-		9,581,352	
Construction in progress		1,030,439		346,260	(	45,897)	(1	62,658)		1,168,143	
Fine art		247,106		-		-		-		247,106	
Total capital assets not											
being depreciated		16,409,175		368,204	(1	90,394)	(1	62,658)		16,424,326	
Capital assets, being depreciated											
Land improvements		1,099,604		738,840		-		-		1,838,444	
Leasehold improvements		2,296,726		5,362		-		-		2,302,088	
Buildings		46,154,737		52,846		-		-		46,207,583	
Equipment, furniture and fixtures		7,218,959		180,260	(5	27,828)		162,658		7,034,048	
Vehicles		900,826		127,194	(	21,486)		-		1,006,534	
Books and audio visual materials		10,930,440		1,218,338	(1,4	89,078)		-		10,659,700	
Total capital assets											
being depreciated		68,601,292		2,322,841	(2,0	38,393)		162,658		69,048,398	
Less accumulated depreciation for											
Land improvements		(331,597)		(65,688)		2,675		-		(394,609)	
Leasehold improvements		(1,154,309)		(113,254)		-	(1	43,060)		(1,410,623)	
Buildings		(34,334,111)		(783,067)		36,613		-		(35,080,566)	
Equipment, furniture and fixtures		(5,402,344)		(539,365)	3	374,946		143,060		(5,423,704)	
Vehicles		(821,466)		(22,549)		21,485		-		(822,529)	
Books and audio visual materials		(8,656,512)		(1,243,731)	1,4	189,078		-		(8,411,165)	
Total accumulated depreciation		(50,700,339)		(2,767,654)	1,9	024,797		-		(51,543,196)	
Total capital assets, being											
depreciated, net		17,900,953		(444,813)	(1	13,596)		162,658		17,505,202	
Governmental activities											
capital assets, net	\$	34,310,128	\$	(76,609)	\$ (3	)3,990)	\$	(0)	\$	33,929,529	

### Governmental activities depreciation

expense	
Public services	\$ 1,243,731
Administrative services	\$ 1,108,402
Information Technology	\$ 415,521
Total governmental activities depreciation expense	\$ 2,767,654

The District, as lessee, leases library space and equipment, the terms of which expire in various years through 2028.

The changes in the right to use lease assets for the year ended December 31, 2024 are as follows:

	Balance at January 1,		1 1.4.	Discussion	alance at cember 31,
	2024	A	dditions	Disposals	2024
Right to Use Lease Assets - Library Space	\$ 2,405,691	\$	795,659	\$ (1,001,028)	\$ 2,200,322
	 2,405,691		795,659	(1,001,028)	 2,200,322
Accumulated Amortization - Library Space Library Space	1,205,493		458,621	(1,001,028)	 663,086
	\$ 1,205,493	\$	458,621	\$ (1,001,028)	\$ 663,086
	\$ 1,200,198	\$	337,038	\$ -	\$ 1,537,236

Year	Total	Principal	Interest
2025	\$ 441,612	\$ 423,595	\$ 18,017
2026	406,739	397,342	9,397
2027	323,198	319,893	3,305
2028	177,857	177,819	38
2029	168,676	168,676	
	\$1,518,082	\$1,487,324	\$ 30,758

The following is a schedule by year of payments under the leases as of December 31, 2024:

The changes in the lease liabilities for the year ended December 31, 2004 are as follows:

<b>Balance</b> at			<b>Balance</b> at	
January 1,			December 31,	Due Within
2024	Additions	Deletions	2024	One Year
\$ 1,283,544	\$ 795,659	\$ 591,879	\$ 1,487,324	\$ 423,595

### **III-E.** Long-term Liabilities

### III-E-1. Changes in Long-term Liabilities

Long-term liability activity of the District for the year ended December 31, 2024 was as follows:

	Balance			Balance	Due
	January 1,			December 31	Within
	2024 (as restated)	Additions	Reductions	2024	One Year
Governmental activities EPCRP net pension	\$19,377,468	\$1,663,397	\$ -	\$ 21,040,865	\$ -
liability Compensated absences *	1,838,642	1,825,181	1,936,810	1,727,013	451,460
Total governmental activities					
long-term liabilities	\$21,216,110	\$1,695,644	\$143,876	\$22,767,878	\$ 451,460

Compensated absences are generally liquidated by the General Fund.

\* Reported in accrued compensation payable in the Statement of Net Position, which also includes accrued wages.

### III-E-2. Computation of Legal Debt Margin

Assessed valuation	\$ 11,995,676,120
Debt limitation - 1.5% of total assessed value	\$ 179,935,142
Total debt (excluding compensated absences)	\$ -
Total debt applicable to limitation	\$ -
Legal debt margin	\$ 179,935,142

Lease liabilities are not included as debt for purposes of calculating legal debt margin (Colorado Revised Statute 22-42-104).

### Note IV: Other Information

### **IV-A.** Retirement Plan

The District participates in the El Paso County Retirement Plan (the Plan), a cost-sharing multipleemployer defined benefit pension plan. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Plan have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The District's pension funding is derived exclusively from the General Fund.

**General** — The Plan is a cost-sharing multiple employer defined benefit plan covering all permanent, full-time, and job-share employees of the participating employers upon their date of employment. Employers, as defined in the Plan document, include El Paso County, El Paso County Public Health, Pikes Peak Library District, 4th Judicial District Attorney and El Paso County Retirement Plan. All employees hired after September 1, 1967 are required to participate. Employees hired from 1974 through 1981 who were age 60 or older at their date of employment could elect to become a member as of January 1, 1982.

The participants of the Plan consisted of the following as of January 1, 2024 (the most recent actuarial valuation date):

Inactive plan members or beneficiaries	
currently receiving benefits	2,087
Inactive plan members entitled to but	
not yet receiving benefits	960
Active plan members	3,078
Total	6,125

The El Paso County Board of Retirement (the Board) manages and administers the Plan. The Board consists of five members, one of whom is the El Paso County Treasurer, two of whom are appointed by the El Paso County Board of Commissioners (the Board of Commissioners) and two of whom are employees of the participating employers elected by participants. The Board shall have all powers necessary to affect the management and administration of the Plan in accordance with its terms. The Board has the powers set forth in Part 1, Title 24, Article 54, of the Colorado Revised Statutes.

**Plan Amendments** — The Board has the right to alter, amend, or terminate the Plan or any part thereof in such manner as it may determine; provided that no such alteration or amendment shall provide that a retirement benefit payable to any retired member shall be less than that provided by his or her accumulated contributions or affect the right of any member to receive a refund of his accumulated contributions and provided further that no alteration, amendment or termination of the Plan or any part thereof shall permit any part of the Plan to revert to or be recoverable by any employer or be used for or diverted to purposes other than the exclusive benefit of members, retired members, terminated vested members or beneficiaries under the Plan, except such funds, if any, as may remain at termination of the Plan after satisfaction of all liabilities with respect to members, retired members, terminated vested members and beneficiaries under the Plan and are due solely to erroneous actuarial calculations.

The Plan is intended to comply with the requirements of the applicable provisions of Internal Revenue Service Code Section 401(a) as now in effect or hereafter amended, and any modification or amendment of the Plan may be made retroactive, as necessary or appropriate, to establish and maintain such compliance.

**Contributions** — Contribution requirements are established and may be amended by the Board. Through December 31, 2024, participants contributed 8% of their monthly compensation to the Plan. The participating employers make monthly contributions at least equal to the contributions made by the participants. Interest is credited on employee contributions at the rate of 3% per annum, compounded monthly. Employee and employer basic contributions amounted to 18.8% of covered payroll for 2023 and 19.4% for 2024.

Contributions are tax-deferred to the participants for federal income tax purposes. If participants have at least five or eight years of credited service (see Retirement Benefits below), they are eligible to receive a future monthly retirement benefit. Any refund of contributions paid waives all future rights to any benefits. However, eligible participants who return to employment with a participating employer within 48 months and were previously refunded their contributions may reinstate withdrawn service if they repay the Plan the amount received when employment was terminated, plus interest, within twelve months of rehire.

Active participants who have completed five years of service if hired before January 1, 2013 and eight years of service if hired on or after January 1, 2013 may purchase up to five years of service credit for any period of full-time, nonvested previous employment with any public or private employer. One month of service credit may be purchased for each full month of full-time, nonvested, noncovered employment. The cost to purchase one month of service credit for noncovered employment is the "actuarial equivalent cost", as determined by the actuary for the Plan.

Participants may elect to pay for purchases of service credit in a lump sum or on an installment basis. Effective July 2016, service credit purchases may also be made by rollover contributions from an eligible retirement plan. Payments may be made on a monthly, quarterly, or annual basis with interest due at the actuarial equivalent interest rate for periodic benefits. The period over which installment payments may be made cannot exceed a period equal to the total amount of credited service to be purchased. Purchased service is recognized when paid.

Contributions to the plan by the District were \$1,570,754 for 2024.

*Administrative Expenses* — The Plan's administrative expenses are paid from the assets of the Plan accumulated from contributions and investment earnings.

*Termination Benefits* — Participants vest in accumulated contributions as follows:

- If hired before January 1, 2013 and credited with less than five years of service or hired on or after January 1, 2013 and credited with less than eight years of service: Refund of the participant's accumulated contributions.
- If hired before January 1, 2013 and credited with five or more years of service or hired on or after January 1, 2013 and credited with eight or more years of service:
  - (1) The participant may elect to receive a deferred retirement benefit which shall be equal to the participant's accrued benefit as of the date of termination and payable on the participant's normal retirement date. The participant may elect to receive a reduced retirement benefit beginning on the first day of any month after the participant's attainment of age 55. The reduction shall be 3% for each year by which payments commence prior to the first of the month following the participant's normal retirement date.
  - (2) In lieu of (1), a participant may elect a current refund of accumulated contributions made by the participant.

**Retirement Benefits** — Participants hired before January 1, 2010 are eligible for normal retirement on the first of the month coincident with attainment of age 62. Participants hired after December 31, 2009 are eligible for normal retirement after attainment of age 62, but not before the completion of 60 months of continuous service. Participants hired after December 31, 2012 are eligible for normal retirement after attainment of age 62, but not before the completion of 96 months of continuous service.

If hired before January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.22% times the final average monthly compensation, times years of credited service earned through December 31, 2012 and 2.00% times the final average monthly compensation, times years of credited service earned after December 31, 2012. If hired on or after January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.00% times final average monthly compensation times years of credited service.

The normal retirement benefit will not be greater than 75% of the participant's final average monthly compensation if hired before January 1, 2013 and not greater than 60% of final average monthly compensation if hired on or after January 1, 2013. Final average compensation is the highest monthly average of considered compensation during the 36 consecutive calendar months of credited service out of the last 120 calendar months of credited service.

A participant is eligible for an early retirement benefit at age 55, provided the member has completed five or eight years of credited service. If the participant is hired before January 1, 2013, five years is required. If hired on or after January 1, 2013, eight years is required. The monthly pension is based on the vested portion of the normal retirement benefit, reduced by 3% for each year the early retirement date precedes the normal retirement date.

A participant is eligible for special early retirement benefits if the sum of the participant's age and credited service equals 75 or more. Employees hired on or after January 1, 2016 must be a minimum age of 50 to be eligible under this provision. The monthly benefit is equal to the normal retirement benefit and is not reduced for early commencement.

The annuity for delayed retirement is computed by the normal retirement formula considering credited service and compensation to actual retirement.

**Disability Benefits** — A participant is eligible for disability benefits if the participant's employment is terminated due to total and permanent disability as determined by eligibility for and receipt of disability benefits continuously until the normal retirement date under (1) the employer's long-term disability plan, or (2) Title II of the Federal Social Security Act. The annuity, payable at age 62, shall be calculated as for normal retirement considering the credited service that would have accrued had the participant been employed until the normal retirement date and the final average compensation during the calendar year preceding the year of the member's disability retirement.

**Payment of Benefits** — The monthly benefit, computed as set forth above, shall be paid in equal monthly payments commencing one month after the actual retirement date continuing at monthly intervals for the retired participant's lifetime thereafter. If the retired participant's death occurs prior to the payment of 120 monthly payments, the remainder of the 120 payments shall be paid to the participant's beneficiary.

*Death Benefits Prior to Retirement* — Death benefits prior to retirement are as follows:

If an active participant or vested participant dies prior to their normal retirement date, the participant's surviving beneficiary will be entitled to either two times the participant's accumulated contributions payable immediately or a monthly benefit equal to 60% of the monthly retirement benefit earned by the member prior to the date of death. Payment of the monthly benefit to the beneficiary will begin on the first of the month following the death or the date the member would have attained age 55, if later. If the participant met the rule of 75 while working and had not applied for retirement nor ceased employment as of date of death, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

Between normal and delayed retirement — In the event that a participant dies after their normal retirement date but prior to their actual retirement, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

*Death Benefits After Retirement* — Death benefits after retirement consist of a lump-sum benefit of \$3,000 payable upon the death of a retired participant.

*Plan Termination*—Although not presently contemplated, the Board has the right to terminate the Plan at any time, subject to limitations. In the event of termination, after payment of expenses, accumulated contributions would be returned to the participants, and the remaining assets distributed on a pro rata method to the participants based on accrued benefits. Participating employers would not receive any Plan assets.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

On December 31, 2024, the District reported a liability of \$21,040,865 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2024, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2024. The District's proportion of the net pension liability was based on the District's contribution to the El Paso County Retirement Plan for the calendar year 2023 relative to the total contributions of participating employers to the EPCRP. The net pension liability is the difference between the total pension liability and fiduciary net position as of December 31, 2024.

As of December 31, 2024, the District's proportion was 6.13%, which was a decrease of -.41% from its proportion measured as of December 31, 2023.

For the year ended December 31, 2024, the District recognized pension expense of (\$1,528,235). As of December 31, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows	Deferred Inflows		
Difference between expected and actual experience	\$ 1,340,671	\$	62,299	
Changes in actuarial assumptions	747,548		2,382,625	
Net difference between projected and actual earnings on pension plan investments	2,129,356			
Changes in proportion	 154,082		2,329,641	
Total	\$ 4,371,656	\$	4,774,565	

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 31,	Amount
2025	\$ (1,825,879)
2026	1,006,433
2027	234,274
2028	182,263
	\$ (402,909)

The Plan determined that the average of expected remaining service lives for active and inactive members on January 1, 2025 was 4.2112 years.

*Actuarial Assumptions* — The total pension liability was determined by an actuarial valuation as of January 1, 2024. The liability reflects various actuarial assumption changes adopted by the Board. The following is a summary of the actuarial assumptions:

Inflation	2.5%
Salary increases	9.00% to 3.00% including inflation
Investment rate of return	7.0%, net of investment expenses. This is based on an average inflation rate of 2.5% and a real rate of return of $4.5\%$
Discount rate	7.0%

Mortality rates were based on the RP-2000 Sex-Distinct Mortality Table projected generationally using Projection Scale MP-2017. Mortality rates used for disabled members is based on the RP-2000 Disabled Mortality Table projected generationally using Projection Scale MP-2017.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation are summarized in the following table (note that the rates shown below exclude the inflation component):

	Long-term Expected
Asset Class	<b>Real Rate of Return</b>
Equities	6.60%
Fixed income	4.30%
Real assets	6.45%
Diversifying alternative investments	5.30%

**Discount Rate** — The discount rate used to measure the total pension liability was 7.0%. The projection of cash flows used to determine the discount rate assumed that employer contributions will continue to follow the current funding policy adopted by the Board. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate — The following presents the District's proportionate share of the net pension liability, calculated using the discount rate of 7.0%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.0%) or 1-percentage-point higher (8.0%) than the current rate:

		Current	
	1% Decrease (6.00%)	Discount Rate (7.00%)	1% Increase (8.00%)
District's proportionate share of the net pension liability	\$ 27,267,988	\$21,040,865	\$15,975,217

Detailed information about the pension plan's fiduciary net position (EPCRP) is available in the separately issued financial reports found at <u>www.epcretirement.org</u>.

Additional Information - Additional information supporting the Schedule of Employer Allocations and the Schedule of Pension Amounts by Employer is in the Plan's financial statements. This

information is available by contacting the Executive Director of the Plan at: El Paso County Retirement Plan, 2880 International Circle, Suite N030, Colorado Springs, CO 80910.

### **IV-B.** Deferred Compensation Plan

The District offers its employees the Pikes Peak Library District Deferred Compensation Plan, an Internal Revenue Code Section 457 deferred compensation plan. Participation is voluntary. The District does not contribute to the Plan, and the maximum amount that may be deferred under the Plan for 2023 excluding catch-up provisions, was the lesser of \$19,500 or 33.33% of the participant's includable compensation. The District does not have fiduciary accountability for the Plan and does not hold the Plan's assets in a trustee capacity. Accordingly, the Plan's assets and related liabilities to Plan participants are not recorded on the financial statements of the District.

### **IV-C.** Contingencies

### IV-C-1. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District carries commercial insurance for the risks of loss, including worker's compensation and employee accident insurance. There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the District's insurance coverage during the past three years.

The following is a summary of claims activity for the District's employee health plan for the years ended December 31, 2024 and 2023:

		Claims ayable				Claims ayable
	Beginning		Claims	Claims	End	
	of Year		Incurred	Paid	of Year	
Fiscal Year 2024	\$	193,121	\$ 1,916,319	\$ (1,994,419)	\$	115,021
Fiscal Year 2023	\$	186,903	\$ 1,681,595	\$ (1,675,377)	\$	193,121

The plan is partially self-insured and is offered to employees with a regularly scheduled workweek of 30 or more hours.

### IV-C-2. Grants

The District periodically receives federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to a request for reimbursements to grantor agencies for expenditures disallowed under the terms of the grant. District management believes disallowances, if any, will be immaterial.

### IV-C-3. TABOR Amendment

In November 1992, the people of the State of Colorado passed an amendment to the State's constitution (Article X, Section 20) known as the Taxpayer's Bill of Rights (TABOR), which was effective December 31, 1992. TABOR's intended purpose was to reasonably restrain the growth of

government by imposing spending and revenue limits on the state and any local government, excluding enterprises. Provisions of TABOR require, among other things, that:

- Each district shall reserve for use in declared emergencies 3% or more of its fiscal year spending (as defined by TABOR) excluding bonded debt service, and this amount is set aside as part of reserved fund balance, called "declared emergencies".
- If revenue from sources not excluded from fiscal year spending exceeds the limits prescribed by TABOR in dollars for that fiscal year, the excess shall be refunded in the next fiscal year unless voters approve a revenue change as an offset.
- Revenue collected, kept, or spent illegally since four full fiscal years before an individual or class action enforcement suit is filed shall be refunded with 10% annual simple interest from the initial conduct.
- With minor exceptions, advance voter approval is required for any new tax, tax rate increase, or mill levy above that for the prior year or creation of any multiple-fiscal year direct or indirect district debt or other financial obligation without certain cash reserve amounts or a non-appropriation clause contained within the legal documents.
- Management believes it complies with all aspects of TABOR.

### **IV-D.** Commitments

Total encumbrances outstanding as of December 31, 2024 by fund are as follows:

Fund	Balance			
General Fund	\$	329,469		
Special Revenue Fund		3,235		
Proprietary Fund	coprietary Fund 2,57			
Penrose Library Fund		34,747		
East Library Capital Projects Fund		108,943		
Capital Reserve Fund		475,388		

During 2024, the District signed an intergovernmental library improvement agreement with the City of Manitou Springs requiring the District to remit \$1.5 million (as improvement work is performed to the property) in exchange for an initial 25-year lease (commencing upon completion of the improvement work which began after year-end). The agreement and related lease are noncancellable and are expected to commence during 2024.

### **IV-E.** Change in Accounting Principle

During 2024, the District recognized the effect of a change in accounting principle for implementation of GASB Statement No. 101, *Compensated Absences*, to reflect updating recognition and measurement guidance for compensated absences under a standardized model (see Note III-F1). This resulted in a restatement of the following December 31, 2023, financial statement line items.

Year Ended December 31, 2023	Previously Reported	Restated	Increase (Decrease)
Statement of Net Position			
Accrued compensated absences Net position	\$ 1,504,865 30,349,901	\$ 1,838,642 30,016,124	\$ 333,777 (333,777)
Statement of Revenue, Expenses and Changes in Net Position			
Personnel Change in net position	19,791,875 6,522,978	20,125,652 6,189,201	333,777 (333,777)

# **REQUIRED SUPPLEMENTARY INFORMATION**

Pikes Peak Library District Schedule of the District's Proportionate Share of the Net Pension Liability (Required Supplementary Information) El Paso County Retirement Plan

	12/31/2024	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016	12/31/2015
Proportionate share of total pension liability	\$50,016,600	\$49,251,022	\$50,114,523	\$49,855,920	\$70,562,293	\$55,348,696	\$49,488,139	\$34,179,173	\$30,304,461	\$30,891,857
Proportionate share of fiduciary net position	(28,975,735)	(29,873,554)	(30,420,397)	(35,482,367)	(29,225,013)	(28,630,807)	(23,587,708)	(24,631,386)	(20,673,246)	(20,867,698)
Proportionate share of net pension liability	\$21,040,865	\$19,377,468	\$19,694,126	\$14,373,553	\$41,337,280	\$26,717,889	\$25,900,431	\$ 9,547,787	\$ 9,631,215	\$10,024,159
District's proportion of the net pension liability	6.13%	6.54%	7.05%	7.22%	6.79%	7.12%	6.54%	6.42%	5.98%	6.45%
District's covered payroll	\$13,778,528	\$13,854,167	\$13,301,631	\$12,704,072	\$12,074,763	\$11,499,138	\$10,084,281	\$ 9,584,675	\$ 8,456,687	\$ 8,572,275
District's proportionate share of the net pension liability as a percentage of its covered payroll	152.71%	139.87%	149.28%	113.14%	342.34%	232.35%	256.84%	99.62%	113.89%	116.94%
Plan fiduciary net position as a percentage of the total net pension liability	57.93%	60.66%	60.70%	71.17%	41.42%	51.73%	46.34%	72.07%	68.22%	67.55%

Note - Information provided in this schedule has been determined as of the District's measurement date (December 31) of the net pension liability in accordance with GASB Statement No.

68.

#### Pikes Peak Library District Schedule of District Contributions (Required Supplementary Information) El Paso County Retirement Plan

	12/31/2024	12/31/2023	12/31/2022	12/31/2021	12/31/2020	12/31/2019	12/31/2018	12/31/2017	12/31/2016	12/31/2015
Contractually required contributions	\$ 1,570,754	\$ 1,496,250	\$ 1,345,629	\$ 1,016,389	\$ 965,981	\$ 919,931	\$ 806,737	\$ 766,774	\$ 676,535	\$ 685,782
Actual contributions	(1,570,754)	(1,496,250)	(1,345,629)	(1,016,389)	(965,981)	(919,931)	(806,737)	(766,774)	(676,535)	(685,782)
Contributions deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	<u>\$ -</u>
District's covered payroll	\$13,778,528	\$13,854,167	\$13,301,631	\$12,704,072	\$12,074,763	\$11,499,138	\$10,084,281	\$9,584,675	\$8,456,687	\$8,572,275
Contributions as a percentage of covered payroll	11.4%	10.8%	10.2%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%	8.0%

Note -Information presented in this schedule has been determined as of the District's most recent fiscal year-end (December 31) in accordance with GASB Statement No. 68

Note - The following are the changes in actuarial assumptions made during 2024:

\* Inflation from 3.5% in 2017 to 2.5% in 2018 - 2024.

\* Graded by service, including inflation, from 7.76% to 3.75% in 2017 to 8.0% to 3.0% in 2018 - 2023 to 9.0% to 3.0% in 2024.

\* Investment rate of return from 8.0% in 2017 to 7.5% in 2018 and 2019, and 7.0% in 2020 - 2024.

\* Discount rate from 8.00% in 2017 to 5.23% in 2018 to 5.37% in 2019 to 3.39% in 2020 to 7.0% in 2021 - 2024.

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Fund For the Year Ended December 31, 2024

	Budgeted	d Amounts			
	Original	Final	Actual	Variance with Final Budget	
REVENUES					
Taxes	\$ 30,189,870	\$ 30,189,870	\$ 30,353,121	\$ 163,251	
Specific Ownership	3,500,000	3,413,000	3,413,306	306	
Intergovernmental	1,012,773	897,480	868,839	(28,641)	
Fines and fees Interest earnings	104,000 500,000	94,000 1,587,457	84,074 1,587,457	(9,926)	
Donations	345,438	461,231	394,566	- (66,665)	
Miscellaneous	68,962	2,155,568	2,161,013	5,445	
Total revenues	35,721,043	38,798,606	38,862,375	63,770	
EXPENDITURES					
Current:					
Governmental Activities					
Public Services					
Personnel services	15,617,022	13,132,872	13,132,872	-	
Supplies	239,990	186,212	146,884	39,329	
Library materials	4,785,242	6,313,204	6,034,328	278,876	
Contractual services	1,031,090	851,295	787,747	63,548	
Repairs and maintenance	20,000	23,092	15,433	7,659	
Other services/expenditures	241,562	241,206	182,211	58,995	
Total Public Services	21,934,906	20,747,881	20,299,476	448,406	
Chief Executive Office					
Personnel services	352,518	378,729	378,729	-	
Supplies	530	600	117	483	
Other services/expenditures	32,118	26,192	14,025	12,167	
Total Chief Executive Office Support Services	385,166	405,521	392,870	12,650	
Personnel services	135,525	155,620	155,620		
Other services/expenditures	135,525	155,620	155,620	-	
Total Support Services Office	135,525	155,740	155,740		
Human Resources Office		155,740	133,740		
Personnel services	571,581	599,090	590,246	8,844	
Supplies	15,500	14,010	1,887	12,123	
Contractual services	35,232	53,610	51,748	1,862	
Other services/expenditures	160,239	96,142	75,883	20,259	
Total Human Resources Office	782,552	762,851	719,764	43,087	
Facilities Office					
Personnel services	945,114	841,994	841,994	-	
Supplies	81,150	78,879	77,771	1,108	
Utilities	822,312	807,885	661,249	146,636	
Contractual services	962,459	1,148,352	1,062,925	85,427	
Repairs and maintenance	518,000	508,410	422,132	86,278	
Other services/expenditures	167,471	138,953	81,329	57,624	
Lease principal	693,392	718,558	649,834	68,724	
Lease interest			29,871	(29,871)	
Total Facilities Office	4,189,898	4,243,032	3,827,106	415,926	
Security Services	1,675,207	1 407 013	1 407 012		
Personnel services Supplies	49,000	1,407,013 39,303	1,407,013 27,326	- 11,977	
Repairs and maintenance	10,000	10,000	8,600	1,400	
Other services/expenditures	33,600	42,233	33,333	8,900	
Total Security Services	1,767,807	1,498,549	1,476,272	22,278	
Information Technology Office	1,707,807				
Personnel services	1,044,343	998,960	998,960	-	
Supplies	588,071	619,867	563,971	55,896	
Telecommunication costs	550,770	512,431	458,630	53,801	
Contractual services	<u> </u>	33,771	31,195	2,576	
Repairs and maintenance	251,983	271,273	251,476	19,797	
Other services/expenditures	4,000	7,339	6,694	645	
Total Information Technology Office	2,439,167	2,443,640	2,310,926	132,715	
Finance Office	<u> </u>	<u> </u>	<u> </u>	. <u></u>	
Personnel services	797,176	794,356	794,356	-	
Supplies	8,000	49,902	45,233	4,669	
Contractual services	610,188	671,273	670,136	1,137	
Other services/expenditures	84,400	64,749	49,986	14,763	
Total Finance Office	1,499,764	1,580,281	1,559,711	20,570	
Communications Office					

Personnel services	933,107	882,582	882,582	-
Supplies	3,400	5,900	2,543	3,357
Contractual services	190,500	166,536	106,659	59,877
Repairs and maintenance	2,000	2,000	34	1,966
Other services/expenditures	214,825	236,116	183,116	53,000
Total Communications Office	1,343,832	1,293,134	1,174,934	118,200
Development Office				
Personnel services	185,249	116,594	116,594	-
Supplies	3,500	4,100	2,767	1,333
Contractual services	67,000	83,001	66,234	16,768
Other services/expenditures	110,445	50,805	41,635	9,170
Total Development Office	366,194	254,500	227,230	27,270
Other Administration				
Personnel services	(600,000)	574,110	574,110	-
Supplies	67,196	33,750	32,297	1,453
Library materials	29,364	181,397	162,639	18,758
Contractual services	1,487,149	552,249	513,439	38,810
Other services/expenditures	338,150	145,522	101,537	43,984
Capital outlay	120,000	30,000	30,240	(240)
Total Other Administration	1,441,859	1,517,027	1,414,261	102,765
Total current	36,286,668	34,902,157	33,558,290	1,343,867
Total expenditures	36,286,668	34,902,157	33,558,290	1,343,867
Excess (deficiency) of revenues over expenditure	s (565,625)	3,896,449	5,304,085	1,407,636
OTHER FINANCING SOURCES (USES)				
Transfers out		(1,125,677)	(1,125,677)	_
Total other financing sources (uses)		(1,125,677)	(1,125,677)	
		(1,123,077)	(1,123,077)	
Net change in fund balances	(565,625)	2,770,772	4,178,408	1,407,636
Fund balances - beginning	18,262,953	18,262,953	18,262,953	-
Fund balances - ending	\$ 17,697,328	\$ 21,033,725	\$ 22,441,362	\$ 1,407,636

# **Pikes Peak Library District**

Notes to Required Supplementary Information December 31, 2024

#### Note I: General Fund Budgetary Information

The District adopts an annual operating budget for its General Fund each year. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and reallocation of budget line items within any department in the General Fund rests with the Chief Executive Officer and/or Chief Financial Officer. The Board of Trustees must approve revisions that alter the total expenditures of any fund. Budgets for all fund types are adopted on a basis consistent with generally accepted accounting principles.

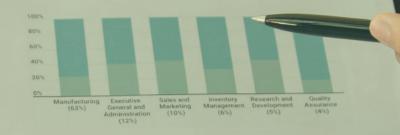
#### Note II: Pension Plan Schedules

Proportion, proportionate share, and covered-employee payroll amounts are as of the immediate plan year for consistency with the plan's proportionate calculations. Years will be added to these schedules as they become available.

# Report

### Overview

Materies	same	Maker
Total yould of surgerated	1,534,670	51200000.540
Contonner Satisfaction	855	53627
Abservenam Rate (monthly)	2.65	
Summer rate (amoust)	4.9675	80.90%
Average Tenure	\$20. days	5.255 shays
Time to hire	S5 days	254 days
Applications received	26	645
(mianvienen) (monthly)		253
Metric	Value	Value





SUPPLEMENTAL INFORMATION SUPPLEMENTARY INFORMATION

### **MAJOR FUND**

### **General Fund**

The General Fund is used to account for all transactions of the District that are not required legally or by sound financial management to be accounted for in another fund. This fund accounts for the District's ordinary operating expenditures, which are financed primarily from property taxes. It is the most significant fund in relation to the District's overall operations.

# Pikes Peak Library District Comparative Governmental Balance Sheet General Fund December 31, 2023 to 2024

		al Fund	Ind		
		2024	2023		
ASSETS					
Cash and investments	\$	26,803,899	\$	23,387,504	
Property taxes receivable		36,770,302		35,506,170	
Accounts receivable		166		123,270	
Due from discretely presented component unit		-		1,588	
Due from other governments		280,173		275,090	
Due from other funds		17,612		-	
Prepaid items		1,520,897		698,579	
Total assets	\$	65,393,048	\$	59,992,201	
LIABILITIES					
Accounts payable	\$	295,809	\$	1,506,706	
Accrued compensation payable		1,206,983		1,097,884	
Due to discretely presented component unit		2,680		-	
Due to other funds		4,534,827		3,495,014	
Other liabilities		17,981		369	
Total liabilities		6,058,281		6,099,974	
DEFERRED INFLOWS OF RESOURCES					
Unavailable revenue - property taxes	\$	36,770,302	\$	35,506,170	
Unavailable fund resources		123,104		123,104	
Total deferred inflows of resources		36,893,406		35,629,274	
Total liabilities and deferred inflows of resources		42,951,687		41,729,248	
FUND BALANCES (DEFICITS)					
Nonspendable					
Prepaid expenditures	\$	1,520,897	\$	698,579	
Restricted	Ŷ	1,520,057	Ŷ	030,373	
Declared emergencies		1,131,738		1,186,698	
Gifts and grants		178,080		269,336	
Committed					
Manitou Springs Carnegie improvements		715,932		1,500,000	
Assigned					
Library materials		82,592		174,031	
Purchased contracts		246,911		307,049	
Unassigned		18,565,212		14,127,260	
Unallocated				-	
Total fund balance		22,441,361		18,262,953	
Total liabilities and fund balance	\$	65,393,048	\$	59,992,201	

#### Pikes Peak Library District Comparative Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual General Fund For the Year-to-Date as of December 31, 2024 With Comparative Totals for December 31, 2023

	Budgeted	General Fund I Amounts	2024		2023
				Variance with Final	
REVENUES	Original	Final	Actual	Budget	Actual
Taxes	\$ 33,689,870	\$ 33,602,870	\$ 33,766,427	\$ 163,557	\$ 34,261,887
Intergovernmental	1,012,773	897,480	868,839	(28,641)	539,718
Fines and fees	104,000	94,000	84,074	(9,926)	94,710
Interest earnings	500,000	1,587,457	1,587,457	-	1,349,764
Donations	345,438	461,231	394,566	(66,665)	676,707
Miscellaneous Total revenues	<u>68,962</u> 35,721,043	2,155,568 38,798,606	2,161,013 38,862,375	5,445	<u> </u>
EXPENDITURES Current:					
Governmental Activities					
Public Services	-	-	-	-	-
Personnel services	15,617,022	13,132,872	13,132,872	-	13,744,017
Supplies	239,990	186,212	146,884	39,329	150,320
Library materials	4,785,242	6,313,204	6,034,328	278,876	4,958,989
Contractual services	1,031,090	851,295	787,747	63,548	767,391
Repairs and maintenance	20,000	23,092	15,433	7,659	3,844
Other services/expenditures	241,562	241,206	182,211	58,995	180,730
Total Public Services Chief Executive Office	21,934,906	20,747,881	20,299,476	448,406	19,805,291
Personnel services	- 352,518	378,729	378,729	-	- 282,466
Supplies	530	600	117	483	537
Other services/expenditures	32,118	26,192	14,025	403 12,167	12,328
Total Chief Executive Office	385,166	405,521	392,870	12,650	295,332
Support Services		403,321		-	
Personnel services	135,525	155,620	155,620	-	-
Other services/expenditures		120	120	-	-
Total Support Services Office	135,525	155,740	155,740		
Human Resources Office	-	-	-	-	· .
Personnel services	571,581	599,090	590,246	8,844	619,794
Supplies	15,500	14,010	1,887	12,123	1,559
Contractual services	35,232	53,610	51,748	1,862	26,206
Other services/expenditures	160,239	96,142	75,883	20,259	83,980
Total Human Resources Office	782,552	762,851	719,764	43,087	731,538
Facilities Office	-	-	-	-	-
Personnel services	945,114	841,994	841,994	-	894,890
Supplies	81,150	78,879	77,771	1,108	73,058
Utilities	822,312	807,885	661,249	146,636	682,629
Contractual services	962,459	1,148,352	1,062,925	85,427	1,021,811
Repairs and maintenance	518,000	508,410	422,132	86,278	410,921
Other services/expenditures	167,471	138,953	81,329	57,624	84,990
Lease principal Lease interest	693,392	718,558	649,834 29,871	68,724	601,232 47,440
Total Facilities Office	4,189,898	4,243,032	3,827,106	(29,871) 415,926	3,816,972
Security Services					
Personnel services	1,675,207	1,407,013	1,407,013	-	1,166,019
Supplies	49,000	39,303	27,326	11,977	27,870
Repairs and maintenance	10,000	10,000	8,600	1,400	3,263
Other services/expenditures	33,600	42,233	33,333	8,900	26,305
Total Security Services	1,767,807	1,498,549	1,476,272	22,278	1,223,457
Information Technology Office	-	-	-	-	-
Personnel services	1,044,343	998,960	998,960	-	927,035
Supplies	588,071	619,867	563,971	55,896	361,254
Telecommunication costs	550,770	512,431	458,630	53,801	480,771
Contractual services	-	33,771	31,195	2,576	27,340
Repairs and maintenance	251,983	271,273	251,476	19,797	235,698
Other services/expenditures	4,000	7,339	6,694	645	32,981
Total Information Technology Office	2,439,167	2,443,640	2,310,926	132,715	2,065,079
Finance Office	-	-	-	-	-
Personnel services	797,176	794,356	794,356	-	682,025
Supplies	8,000	49,902	45,233	4,669	5,592
Contractual services	610,188	671,273	670,136	1,137	628,285
Other services/expenditures Total Finance Office	<u> </u>	64,749	49,986 1,559,711	<u> </u>	45,232
Communications Office	1,455,704	1,300,201	1,339,/11	20,370	1,501,154
Personnel services	933,107	882,582	- 882,582		773,192
Supplies	3,400	5,900	2,543	3,357	3,969
Contractual services	190,500	166,536	106,659	59,877	143,257
Repairs and maintenance	2,000	2,000	34	1,966	260
Other services/expenditures	2,000	236,116	183,116	53,000	186,539
Total Communications Office	1,343,832	1,293,134	1,174,934	118,200	1,107,217
Development Office					
Personnel services	185,249	116,594	116,594	-	214,378

Supplies	3,500	4,100	2,767	1,333	2,249
Contractual services	67,000	83,001	66,234	16,768	59,788
Other services/expenditures	110,445	50,805	41,635	9,170	91,596
Total Development Office	366,194	254,500	227,230	27,270	368,011
Other Administration	-	-	-	-	-
Personnel services	(600,000)	574,110	574,110	-	488,059
Supplies	67,196	33,750	32,297	1,453	11,163
Library materials	29,364	181,397	162,639	18,758	202,838
Contractual services	1,487,149	552,249	513,439	38,810	388,287
Other services/expenditures	338,150	145,522	101,537	43,984	116,100
Capital outlay	120,000	30,000	30,240	(240)	11,140
Total Other Administration	1,441,859	1,517,027	1,414,261	102,765	1,217,587
Total current	36,286,668	34,902,157	33,558,290	1,343,867	31,991,617
Total expenditures	36,286,668	34,902,157	33,558,290	1,343,867	31,991,617
Excess (deficiency) of revenues over e:	(565,625)	3,896,449	5,304,085	1,407,636	4,988,941
OTHER FINANCING SOURCES (USES)					
Transfers out	-	(1,125,677)	(1,125,677)	-	-
Total other financing sources (uses)	-	(1,125,677)	(1,125,677)	-	-
Net change in fund balances	(565,625)	2,770,772	4,178,408	1,407,636	4,988,940
Fund balances - beginning	18,262,953	18,262,953	18,262,953	-	13,274,012
Fund balances - ending	17,697,328	\$ 21,033,725	\$ 22,441,362	\$ 1,407,636	\$ 18,262,952

#### Pikes Peak Library District Schedule of Expenditures by Natural Classification - Budget to Actual General Fund For the Year Ended December 31, 2024

	Budgeted Am	ounts		
	Original	Final	Actual	Variance with Final Budget
EXPENDITURES				
Current:				
Personnel services	21,656,841	19,881,922	19,873,078	8,844
Supplies	1,056,337	1,032,522	900,794	131,728
Library materials	4,814,606	6,494,601	6,196,967	297,634
Contractual services	4,383,618	3,560,087	3,290,084	270,003
Repairs and maintenance	801,983	814,776	697,675	117,100
Other services/expenditures	1,386,809	1,049,375	769,868	279,508
Utilities	822,312	807,885	661,249	146,636
Telecommunication costs	550,770	512,431	458,630	53,801
Lease principal	693,392	718,558	649,834	68,724
Lease interest	-	-	29,871	(29,871)
Capital outlay	120,000	30,000	30,240	(240)
Total expenditures	36,286,668	34,902,157	33,558,290	1,343,867

### NONMAJOR GOVERNMENTAL FUNDS

### **SPECIAL REVENUE FUND**

A Special Revenue Fund is used to account for financial activity related to funds received that are restricted or committed for specific purposes. The District is reporting one, consolidated Special Revenue Fund, the Designated Purpose Fund, which is used for this purpose and tracks activities for three distinct locations: Cheyenne Mountain Library, High Prairie Library, and Sand Creek Library.

### **CAPITAL PROJECTS FUNDS**

A Capital Projects Fund is used to account for all financial activity related to the acquisition, construction, and renovation of major capital facilities. The District has four Capital Projects Funds as follows:

### North Facility Project Fund

The North Facility Project Fund, a capital projects fund, is used to account for all financial activity related to the purchase of and renovation of a facility located in northern Colorado Springs. Funds are being accumulated over a period of several years. Primary and anticipated sources of funding for this project include the General Fund and other fundraising activities including grants and donations.

### **East Library Renovation Fund**

This fund is used to account for all financial activity related to the renovation of the East Library facility. Funds are being accumulated over a period of several years. The primary source of funding for this project is the General Fund.

### **Penrose Library Renovation Fund**

This fund is used to account for all financial activity related to the renovation of the Penrose Library complex. Funds are being accumulated over a period of several years. The primary source of funding for this project is the General Fund.

### **Capital Reserve Fund**

This fund is used to account for all financial activity related to capital projects and expenditures of capital items not specifically accounted for under a separate fund. Funds are being accumulated over a period of several years. The primary source of funding for these projects is annual transfers from the General Fund.

#### Pikes Peak Library District Combining Balance Sheet Nonmajor Governmental Funds December 31, 2024

	Special	Revenue	Capital Projects									
	Designated	Purpose Fund	Library 21C Project Fund		East Library Renovation Fund		Penrose Library Renovation Fund		Capital Reserve Fund		Total Nonmajor Governmental Funds	
ASSETS												
Accounts receivable	\$	-	\$	-	\$	-	\$	-	\$	8,694	\$	8,694
Due from other funds		56,401		206,277		496,648		372,822		3,107,313		4,239,461
Total assets	\$	56,401	\$	206,277	\$	496,648	\$	372,822	\$	3,116,006	\$	4,248,155
LIABILITIES												
Accounts payable	\$	-	\$	3,969	\$	2,871	\$	25,790	\$	204,637	\$	237,267
Total liabilities		-		3,969		2,871		25,790		204,637		237,267
Total liabilities and deferred inflows of resources		-		3,969		2,871		25,790		204,637		237,267
FUND BALANCES (DEFICITS)												
Restricted												
Gifts and grants		812		-		-		-		-		812
Committed												
Capital projects		55,589		202,308		493,777		347,032		2,911,369		4,010,075
Total fund balances (deficits)		56,401		202,308		493,777		347,032		2,911,369		4,010,887
Total liabilities and fund balances (deficits)	\$	56,401	\$	206,277	\$	496,648	\$	372,822	\$	3,116,006	\$	4,248,154

#### Pikes Peak Library District Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended December 31, 2024

	Special Revenue					
		East Library Renovation Penrose Library				Total Nonmajor
_	Designated Purpose Fund	Library 21C Project Fund	Fund	Renovation Fund	Capital Reserve Fund	Governmental Funds
REVENUES						
Taxes	\$ -	\$ 25,129	\$ 1,198,513	\$ 50,257	\$ 1,581,491	\$ 2,855,390
Total revenues	-	25,129	1,198,513	50,257	1,581,491	2,855,390
EXPENDITURES						
Current:						
Governmental Activities						
Repairs and maintenance	3,590	-	-	-	-	\$ 3,590
Capital outlay	3,800	67,829	854,409	376,643	1,053,992	\$ 2,356,673
Total Other Administration	7,390	67,829	854,409	376,643	1,053,992	2,360,263
Total expenditures	7,390	67,829	854,409	376,643	1,053,992	2,360,263
Excess (deficiency) of revenues over expendi	(7,390)	(42,700)	344,104	(326,386)	527,499	495,126
OTHER FINANCING SOURCES (USES)						
Transfers in	-	142,693	-	282,984	700,000	\$ 1,125,677
Total other financing sources (uses)	-	142,693	-	282,984	700,000	1,125,677
Net change in fund balances	(7,390)	99,993	344,104	(43,402)	1,227,499	1,620,803
Fund balances - beginning	63,791	102,316	149,673	390,433	1,683,870	\$ 2,390,084
Fund balances - ending	\$ 56,401	\$ 202,309	\$ 493,777	\$ 347,031	\$ 2,911,369	\$ 4,010,887

# Pikes Peak Library District Comparative Balance Sheet Designated Purpose Fund December 31, 2023 to 2024

	Designated I	Purpose Fund		
	 2024		2023	
ASSETS				
Due from other funds	\$ 56,401	\$	63,791	
Total assets	\$ 56,401	\$	63,791	
FUND BALANCES (DEFICITS)				
Restricted				
Gifts and grants	812		812	
Committed				
Capital projects	55,589		62,979	
Total fund balances (deficits)	56,401		63,791	
Total liabilities and fund balances (deficits)	\$ 56,401	\$	63,791	

# Pikes Peak Library District Schedule of Revenues, Expenditures, and Changes in Fund Balance Designated Purpose Fund December 31, 2023 to 2024

	Designated Purpose Fund	
	2024	2023
EXPENDITURES		
Current:		
Governmental Activities		
Other Administration	-	-
Repairs and maintenance	3,590	-
Capital outlay	3,800	-
Total Other Administration	7,390	-
Total expenditures	7,390	-
Excess (deficiency) of revenues over expendit	7,390	-
Net change in fund balances	(7,390)	-
Fund balances - beginning	63,791	63,791
Fund balances - ending	\$ 56,401	\$ 63,791

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Special Revenue Fund For the Year Ended December 31, 2024

	Budgeted Amounts							
							Va	riance with Final
		Original		Final	Actual			Budget
EXPENDITURES								
Current:								
Governmental Activities								
Other Administration	\$	-	\$	-	\$	-	\$	-
Repairs and maintenance		-		-		3,590		(3,590)
Capital outlay		-		63,791		3,800		59,991
Total Other Administration		-		63,791		7,390		56,401
Total current		-		63,791		7,390		56,401
Total expenditures		-		63,791		7,390		56,401
Excess (deficiency) of revenues over exp	)(	-		63,791		7,390		56,401
Net change in fund balances		-		(63,791)		(7,390)		56,401
Fund balances - beginning		63,791		63,791		63,791		-
Fund balances - ending	\$	63,791	\$	-	\$	56,401	\$	56,401

#### Pikes Peak Library District Combining Balance Sheet Capital Fund Projects December 31, 2023 to 2024

	Library 21	c Project Fund	East Library	Renovation Fund	Penrose Library	Renovation Fund	Capital Re	serve Fund	Consolida	ted Totals
	2024	2023	2024	2023	2024	2023	2024	2023	2024	2023
ASSETS										
Accounts receivable	\$ -	\$-	\$-	\$ -	\$-	\$-	\$ 8,694	\$ 8,694	8,694	8,694
Due from other funds	206,277	117,084	496,648	151,977	372,822	476,232	3,107,313	1,943,344	4,183,060	2,688,637
Total assets	\$ 206,277	\$ 117,084	\$ 496,648	\$ 151,977	\$ 372,822	\$ 476,232	\$ 3,116,006	\$ 1,952,038	4,191,754	2,697,331
LIABILITIES	4		4		4 05 700	4 of 700	4	4		
Accounts payable	\$ 3,969	\$ 14,768	\$ 2,871	\$ 2,304	\$ 25,790	\$ 85,799	\$ 204,637	\$ 268,167	237,268	371,038
Due to other funds										<u> </u>
Total liabilities	3,969	14,768	2,871	2,304	25,790	85,799	204,637	268,167	237,268	371,038
Total liabilities and deferred inflows of resour	c3,969	14,768	2,871	2,304	25,790	85,799	204,637	268,167	237,268	371,038
FUND BALANCES (DEFICITS)										
Committed										
Capital projects	202,309	102,316	493,777	149,673	347,031	390,433	2,911,369	1,683,870	3,954,486	2,326,293
Total fund balances (deficits)	202,309	102,316	493,777	149,673	347,031	390,433	2,911,369	1,683,870	3,954,486	2,326,293
Total liabilities and fund balances (deficits)	\$ 206,277	\$ 117,084	\$ 496,648	\$ 151,977	\$ 372,822	\$ 476,232	\$ 3,116,006	\$ 1,952,038	4,191,754	2,697,331

#### Pikes Peak Library District Comparative Schedule of Revenues, Expenditures, and Changes in Fund Balances Capital Projects Funds December 31, 2023 to 2024

	LIBRARY	21C(MY)	EAST LIBRARY R	ENOVATION (MY)	PENROSE REM	OVATION (MY)	CAPITAL R	ESERVE (MY)		Consolida	ted total	s
	2024	2023	2024	2023	2024	2023	2024	2023		2024		2023
REVENUES												
Taxes	\$ 25,129	\$ -	\$ 1,198,513	\$ -	\$ 50,257	\$ -	\$ 1,581,491	\$-	s	2,855,389.72	s	-
Donations		· · · ·							\$		s	-
Miscellaneous		24,447		-					\$	-	\$	24,447
Total revenues	25,129	24,447	1,198,513	-	50,257	-	1,581,491	-	\$	2,855,389.72	\$	24,447
EXPENDITURES												
Current:												
Governmental Activities												
Facilities Office		-		-					\$	-	s	-
Other Administration		-		-					\$	-	s	-
Capital outlay	67,829	215,393	854,409	45,839	376,643	295,496	1,053,992	1,586,925	\$	2,352,873.38	\$	2,143,653
Total Other Administration	67,829	215,393	854,409	45,839	376,643	295,496	1,053,992	1,586,925	\$	2,352,873.38	\$	2,143,653
Total expenditures	67,829	215,393	854,409	45,839	376,643	295,496	1,053,992	1,586,925	\$	2,352,873.38	\$	2,143,653
Excess (deficiency) of revenu	(42,700)	(190,946)	344,104	(45,839)	(326,386)	(295,496)	527,499	(1,586,925)	\$	502,516.34	\$	(2,119,206)
OTHER FINANCING SOURCES (USES)												
Transfers in	142,693		-	-	282,984		700,000	-	\$	1,125,677.00	\$	-
Insurance proceeds	-	980		1,605	-	27,664	-	·	\$	-	\$	30,249
Total other financing sources (uses)	142,693	980			282,984		700,000	· · ·	\$	1,125,677.00	\$	30,249
Net change in fund balances	99,993	(189,966)	344,104	(44,234)	(43,402)	(267,832)	1,227,499	(1,586,925)	e	1,628,193.34	s	(2,088,957)
Fund balances - beginning		\$ 292,282	149,673				1,683,870		э с	2.326.292.71	ş	
	102,316			\$ 193,907	390,433	\$ 658,265		\$ 3,270,796	3			4,415,250
Fund balances - ending	\$ 202,309	\$ 102,316	\$ 493,777	\$ 149,673	\$ 347,031	\$ 390,433	\$ 2,911,369	\$ 1,683,871	2	3,954,486.05	2	2,326,293

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Library 21c Project Fund For the Year Ended December 31, 2024

	Budgeted	Amounts		
	Original	Final	Actual	Variance with Final Budget
EXPENDITURES				
Current:				
Governmental Activities				
Other Administration	-	-	-	-
Capital outlay	54,252	266,249	67,829	198,420
Total Other Administration	54,252	266,249	67,829	198,420
Total current	54,252	266,249	67,829	198,420
Total expenditures	54,252	266,249	67,829	198,420
Excess (deficiency) of revenues over exp	(29,037)	(241,249)	(42,700)	198,549
OTHER FINANCING SOURCES (USES)				
Transfers in	-	142,693	142,693	-
Total other financing sources (uses)	-	142,693	142,693	-
Net change in fund balances	(29,037)	(98,556)	99,993	198,549
Fund balances - beginning	102,316	102,316	102,316	-
Fund balances - ending	\$ 73,279	\$ 3,760	\$ 202,309	\$ 198,549

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual East Library Renovation Fund For the Year Ended December 31, 2024

	Budgeted	Amounts		
-	Original	Final	Actual	Variance with Final Budget
EXPENDITURES				
Current:				
Governmental Activities				
Other Administration	-	-	-	-
Capital outlay	1,171,686	1,143,017	854,409	288,608
Total Other Administration	1,171,686	1,143,017	854,409	288,608
– Total current	1,171,686	1,143,017	854,409	288,608
Total expenditures	1,171,686	1,143,017	854,409	288,608
Excess (deficiency) of revenues over exp	(87,449)	(68,017)	344,104	412,121
OTHER FINANCING SOURCES (USES)				
Net change in fund balances	(87,449)	(68,017)	344,104	412,121
Fund balances - beginning	149,673	149,673	149,673	-
Fund balances - ending	62,224	\$ 81,656	\$ 493,777	\$ 412,121

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Penrose Library Renovation Fund For the Year Ended December 31, 2024

	Budgeted	Amounts		
_	Original	Final	Actual	Variance with Final Budget
EXPENDITURES				
Current:				
Governmental Activities				
Other Administration				
Capital outlay	631,254	1,122,090	376,643	745,447
Total Other Administration	631,254	1,122,090	376,643	745,447
Total current	631,254	1,122,090	376,643	745,447
Total expenditures	631,254	1,122,090	376,643	745,447
Excess (deficiency) of revenues over expr	(580,824)	(1,072,090)	(326,386)	745,704
OTHER FINANCING SOURCES (USES)				
Transfers in	-	282,984	282,984	-
Year End Fund balance Carry forward	390,433	390,433		
Total other financing sources (uses)	390,433	673,417	282,984	-
Net change in fund balances	(190,391)	(398,673)	(43,402)	745,704
Fund balances - beginning	390,433	390,433	390,433	-
Fund balances - ending	200,042	\$ (8,239)	\$ 347,031	\$ 745,704

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual Capital Reserve Fund For the Year Ended December 31, 2024

	Budgetec	Amounts		
	Original	Final	Actual	Variance with Final Budget
EXPENDITURES				
Current:				
Governmental Activities				
Facilities Office	-	-	-	-
Capital outlay	502,614	-	-	-
Total Facilities Office	502,614	-	-	-
Other Administration	-	-	-	-
Capital outlay	3,432,493	3,643,947	1,053,992	2,589,955
Total Other Administration	3,432,493	3,643,947	1,053,992	2,589,955
Total current	3,935,108	3,643,947	1,053,992	2,589,955
Total expenditures	3,935,108	3,643,947	1,053,992	2,589,955
Excess (deficiency) of revenues over e	xpi (2,371,657)	(2,070,615)	527,499	2,598,114
OTHER FINANCING SOURCES (USES)				
Transfers in	-	700,000	700,000	-
Year End Fund balance Carry forward	687,787	687,787		
Total other financing sources (uses)	687,787	1,387,787	700,000	-
Net change in fund balances	(1,683,870)	(682,828)	1,227,499	2,598,114
Fund balances - beginning	1,683,871	1,683,871	1,683,871	-
Fund balances - ending	\$ 0	\$ 1,001,043	\$ 2,911,369	\$ 2,598,114

#### Pikes Peak Library District Comparative Statement of Net Position Internal Service Fund December 31, 2023 to 2024

	Self-insur	ance Fund	
	 2024		2023
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 854,369	\$	837,884
Deposits	36,667		36,667
Due from other funds	281,539		737,352
Total current assets	 1,172,575		1,611,903
Total assets	\$ 1,172,575	\$	1,611,903
<b>LIABILITIES</b> Current liabilities:			
Accounts payable	901		24,002
Claims payable	115,021		193,121
Total current liabilities	 115,922		217,123
Total liabilities	\$ 115,922	\$	217,123
NET POSITION			
Unrestricted	 1,056,653		1,394,780
Total net position	\$ 1,056,653	\$	1,394,780

#### Pikes Peak Library District Comparative Statement of Revenues, Expenditures, and Changes in Fund Balance Internal service funds December 31, 2023 to 2024

	Self-insurance Fi	und
	2024	2023
OPERATING REVENUES		
Employee contributions	\$ 395,539 \$	478,374
Total operating revenues	 395,539	478,374
OPERATING EXPENSES		
Claims incurred	1,916,319	1,681,595
Administrative	1,045,442	990,119
Personnel services	231,125	223,582
Total operating expenses	3,192,887	2,895,296
Operating income (loss)	 (2,797,348)	(2,416,923)
NONOPERATING REVENUES (EXPENSES)		
Taxes	2,458,647	2,987,251
Interest earnings	574	812
Total nonoperating revenues (expenses)	 2,459,221	2,988,063
Income (loss) before contributions and transfers	(338,127)	571,141
Change in net position	 (338,127)	571,141
Total net position - beginning	 1,394,780	823,640
Total net position - ending	\$ 1,056,653 \$	1,394,780

#### Pikes Peak Library District Comparative Statement of Cash Flows Internal Service Fund For the year ended December 31, 2023 to 2024

		Self-insur	ance Fun	d
		2024		2023
CASH FLOWS FROM OPERATING ACTIVITIES				
Employee and employer contributions	\$	395,539	\$	478,374
Payment of claims		(1,994,419)		(1,675,377)
Payments to service providers		(1,045,442)		(990,119)
Payments to or on behalf of employees		(254,227)		(199,579)
Cash from interfund	_	455,813		(364,055)
Net cash provided (used) by operating activities		(2,442,736)		(2,750,756)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVIT	IES			
Property taxes levied for library purposes		2,458,647		2,987,251
Net cash provided (used) by noncapital financing activities		2,458,647		2,987,251
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest received		574		811
Net cash provided (used) by investing activities		574		811
Net increase (decrease) in cash and cash equivalents		16,485		237,306
Cash balances - beginning of year		837,884		600,578
Cash balances - end of the year	\$	854,369	\$	837,884
Cash	\$	854,369	\$	837,884
Total Cash	\$ \$	854,369	\$	837,884
Reconciliation of operating income (loss) to net cash				
provided (used) by operating activities:				
Operating Income (Loss)	\$	(2,797,348)	\$	(2,416,923)
Changes in assets and liabilities:				,
Accounts Payable - Interfund		455,813		(364,055)
Claims Payable		(78,100)		6,218
Accounts Payable - Other		(23,102)		24,003
Net cash provided (used) by operating activities	\$	(2,442,736)	\$	(2,750,756)

#### Pikes Peak Library District Schedule of Revenues, Expenditures and Changes in Net Position - Budget and Actual Internal Service Fund For the Year Ended December 31, 2024

	Budgeted	d Amounts		
	Original	Final	Actual	Variance with Final Budget
OPERATING REVENUES				
Employee contributions	\$ 394,323	\$ 394,323	\$ 395,539	\$ 1,217
Total operating revenues	394,323	394,323	395,539	1,217
OPERATING EXPENSES				
Claims incurred	1,945,428	1,945,428	1,916,319	29,109
Administrative	1,133,164	1,133,164	1,045,442	87,721
Personnel services	153,311	153,311	231,125	(77,814)
Total operating expenses	3,231,903	3,231,903	3,192,887	39,016
Operating income (loss)	(2,837,580)	(2,837,580)	(2,797,348)	40,232
NONOPERATING REVENUES (EXPENSES)				
Taxes	2,604,375	2,604,375	2,458,647	(145,728)
Interest earnings	-	-	574	574
Total nonoperating revenues (expenses)	2,604,375	2,604,375	2,459,221	(145,154)
Income (loss) before contributions and tra	n (233,205)	(233,205)	(338,127)	(104,922)
Change in net position	(233,205)	(233,205)	(338,127)	(104,922)
Total net position - beginning	1,394,780	1,394,780	1,394,780	
Total net position - ending	\$ 1,161,575	\$ 1,161,575	\$ 1,056,653	\$ (104,922)



# **STATISTICAL SECTION**

# STATISTICAL SECTION (UNAUDITED)

#### STATISTICAL SECTION

This part of the Pikes Peak Library District's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the District's most significant revenue source, the property tax.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.

#### **Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.

#### Exhibit I-1

#### Pikes Peak Library District Government-wide Net Position by Component Last Ten Fiscal Years (Unaudited)

	Gove	rnmental A	cuvilles	
Fiscal Year	Net Investment In Capital Assets	Restricted	Unrestricted	Total
2014	\$ 37,633,108	\$ 994,338	\$ 9,249,165	\$ 47,876,611
2015	38,922,766	998,444	282,577	40,203,787
2016	37,308,714	956,559	1,371,475	39,636,748
2017	36,767,440	1,004,708	971,294	38,743,442
2018	34,938,136	1,131,310	(990,490)	35,078,956
2019	34,741,176	1,179,070	(6,932,278)	28,987,968
2020	33,556,137	1,298,802	(12,866,551)	21,988,388
2021	32,293,214	1,393,285	(11,939,086)	21,747,413
2022	33,505,299	1,498,665	(11,177,041)	23,826,923
2023	33,658,011	1,456,846	(4,764,956)	30,349,901
2024	33,734,235	1,309,818	3,396,606	38,440,659

## **Governmental Activities**

#### Pikes Peak Library District Government-wide Expenses, Program Revenues and Net Expenses Last Ten Fiscal Years (Unaudited)

	Governmental Activities											
Fiscal Year	Public Services	Human Resources		ministrative Services		Chief brarian & O's Office	De	evelopment Office		Finance Office	Facil Off	
2015	\$ 13,250,047	\$-	\$	3,785,191	\$	398,398	\$	-	\$	476,755	\$	
2016	13,251,004	-		3,823,660		466,816		-		522,810		
2017	20,382,695	-		3,914,245		474,077		-		551,716		
2018	23,333,788	495,338		-		311,333		182,018		629,124	3,885	,930
2019	24,175,768	615,099		-		346,106		205,177		718,925	4,196	,460
2020	25,521,426	706,307		-		337,521		303,389		791,730	4,376	,400
2021	21,439,663	740,806		-		295,077		268,937		724,847	3,938	,650
2022	21,618,087	663,932		-		265,212		277,090		678,055	3,630	,51
2023	17,496,000	729,735		-		294,633		367,241		1,358,086	3,787	,71′
2024	19,655,873	652,075		141,094		355,924		205,861		1,413,030	3,467	,19

# Expenses

Expenses Governmental Activities

Fiscal Year	Information Technology Office	Communi- cations Office	Security Services	Other Administration	Interest Expense	Total Primary Government
2015	\$ 7,855,225	\$ 853,076	\$ -	\$ 3,107,846	\$ -	\$ 29,726,538
2016	7,631,440	764,629	-	3,116,763	-	29,577,122
2017	1,868,122	830,962	-	3,222,456	-	31,244,273
2018	2,794,960	979,183	-	3,299,412	-	35,911,086
2019	3,121,662	1,259,541	758,615	3,690,897	-	39,088,250
2020	3,214,137	1,147,285	1,058,946	4,178,464	-	41,635,605
2021	2,881,161	1,051,216	1,001,954	4,000,995	-	36,343,312
2022	2,649,778	950,097	963,291	5,448,405	60,224	37,204,687
2023	2,603,568	1,104,315	1,220,634	5,034,119	47,440	34,043,488
2024	2,470,042	1,064,439	1,337,438	5,424,843	29,871	36,187,809

#### Pikes Peak Library District Government-wide Expenses, Program Revenues and Net Expenses Last Ten Fiscal Years (Unaudited)

#### Program Revenues Governmental Activities

	_	Charges	for Services			Op	erating G	ran	ts and Con	tributions	
Fisc Yea		Public Services	Other Administratio	n	Total		Public Services		formation echnology	Facilities	Total
201	5	\$ 538,214	\$ -	\$	538,214	\$	258,925	\$	15,769	\$-	\$ 274,694
201	6	494,493	-		494,493		233,889		143,982	-	377,871
201	7	274,186	-		274,186		596,824		-	-	596,824
201	8	114,964	-		114,964		426,310		-	-	426,310
201	9	124,503	-		124,503		370,939		-	-	370,939
202	0	63,530	-		63,530		784,756		35,354	46,319	866,429
202	1	86,322	-		86,322		611,823		81,098	107,942	800,863
202	2	91,779	-		91,779		940,423		126,442	136,334	1,203,199
202	3	94,710	478,374		573,084		1,235,644		-	-	1,235,644
202	4	84,074	395,539		479,613		1,263,405				1,263,405

#### Program Revenues Governmental Activities

_		Capital C	Fran	ts and Contr	ibut	tions		Total	Total <u>Net Expenses</u> Total
Fiscal Year	Public Services	Facilities Office		ministrative Services		ormation chnology	Total	Primary	Primary Government
2015	8 836,583	\$ -	\$	258,308	\$	550,299	\$ 1,645,191	\$2,458,099	(27,268,439)
2016	142,378	-		41,939		85,304	269,621	1,141,985	(28,435,137)
2017	253,467	-		53,096		36,030	342,593	1,213,603	(30,030,670)
2018	709,178	118,863		-		86,512	914,553	1,455,827	(34,455,259)
2019	153,237	26,468		-		19,264	198,969	694,411	(38,393,839)
2020	145,873	24,563		-		18,749	189,185	1,119,144	(40,516,461)
2021	-	-		-		-	-	887,185	(35,456,127)
2022	-	-		-		-	-	1,294,978	(35,909,709)
2023	-	-		-		-	-	1,808,728	(32,234,760)
2024								1,743,018	(34,444,791)

#### Pikes Peak Library District Government-wide General Revenues and Other Changes in Net Position Last Ten Fiscal Years (Unaudited)

						Gov	verni	mental Activ	vities						
						Conord							TABOR R Fiiscal Y Spending	ear and	
Fiscal				Specific	In	General R	leven	lues					Property Revenue		Total Primary
Year	Pr	operty Taxes		ership Taxes		Earnings	Mi	scellaneous	Spe	cial Item(s)		Total			Government
2015	¢	24 127 020	¢	0 7 ( 5 0 4 0	Φ	26.550	¢	201.01(	¢		¢	07 101 444	¢		Ф. 07.101.444
2015	\$	24,137,929	\$	, ,	\$	26,550	\$	201,916	\$	-	\$	27,131,444		-	\$ 27,131,444
2016		24,780,995		2,892,197		96,038		155,941		-		27,925,171	(57,	,073)	27,868,098
2017		25,762,260		3,547,865		187,896		182,529		-		29,680,550	(543,	,196)	29,137,354
2018		26,834,122		3,410,423		386,768		165,290		-		30,796,603	(5,	,830)	30,790,773
2019		28,235,667		3,486,228		426,392		154,564		-		32,302,851		-	32,302,851
2020		30,095,828		3,344,277		116,945		139,939		-		33,696,989	(180,	,108)	33,516,881
2021		31,402,556		3,720,458		9,250		82,888		-		35,215,152		-	35,215,152
2022		33,299,124		3,517,120		429,895		63,014		-		37,309,153		-	37,309,153
2023		33,709,365		3,585,330		1,350,575		82,219		30,249		38,757,738		-	38,757,738
2024		35,706,977		3,413,306		1,588,030		2,161,013				42,869,326			42,869,326

#### Exhibit I-4

#### Pikes Peak Library District Fund Balances, Governmental Funds Last Ten Fiscal Years (Unaudited)

#### **General Fund**

Fiscal Year	sp	Non- bendable	Restricted	С	ommitted	Assigned	Unassigned	Total
2015	\$	510,377	\$ 944,548	\$	900,000	\$ 583,947	\$ 4,896,422	\$ 7,835,294
2016	Ŷ	386,130	945,380	Ψ	865,000	668,852	6,425,409	9,290,771
2017		339,785	1,001,784		865,000	377,529	7,848,739	10,432,837
2018		311,114	1,128,386		-	385,511	8,900,930	10,725,941
2019		260,645	1,178,258		-	285,461	8,336,338	10,060,702
2020		382,929	1,297,990		-	243,769	9,395,403	11,320,091
2021		400,575	1,392,473		-	306,562	11,228,870	13,328,480
2022		562,009	1,497,853		-	561,401	10,652,749	13,274,012
2023		698,579	1,456,034		1,500,000	481,080	14,127,260	18,262,953
2024		1,520,847	1,309,818		715,932	329,503	18,565,212	22,441,361

#### **Other Governmental Funds**

Fiscal	Non-				
Year	spendable	Restricted	Committed	Assigned	Total
2015	\$ 4,990	\$ 53,896	\$1,976,494	\$ 7,624	\$ 2,043,004
2016	14,092	11,179	2,378,444	7,000	2,410,715
2017	5,877	2,924	1,845,995	212	1,855,008
2018	-	2,924	3,199,791	212	3,202,927
2019	-	812	3,089,709	-	3,090,521
2020	-	812	3,101,003	-	3,101,815
2021	-	812	4,326,216	-	4,327,028
2022	-	812	4,478,229	-	4,479,041
2023	-	812	2,389,272	-	2,390,084
2024	-	812	4,010,075	-	4,010,887

Notes: For fiscal years 2011 - 2014, the North Facility Project Fund was presented as a Major Fund. For 2015, this Fund was no longer considered a Major Fund. Fund balances for 2011 - 2014 have been reclassified and are now presented as part of Other Governmental Funds.

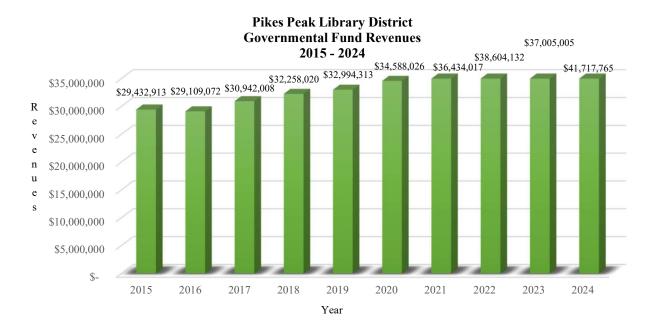
#### Pikes Peak Library District Summary of Changes in Total Governmental Fund Balances Last Ten Fiscal Years (Unaudited)

Fiscal Year		Revenues	E	xpenditures		Oth ceeds from Sale of pital Assets	F Ir	Proceeds from Isurance	FAI Fi Sp Pr R	<b>BOR Refun</b> iscal Year ending and operty Tax evenue In		Net Change in Fund Balance	Ratio of Debt Service Expenditures to Noncapital Expenditures
2015	\$	29,432,914	\$	30,785,347	\$	28,060	\$	18,703	\$	-	\$	(1,305,670)	0.00%
2016	Ŷ	29,109,072	Ψ	27,246,156	Ψ	17,345	Ψ		Ψ	(57,073)	Ψ	1,823,188	0.00%
2017		30,942,008		29,824,093		11,640		-		(543,196)		586,359	0.00%
2018		32,258,020		30,630,672		19,505		-		(5,830)		1,641,023	0.00%
2019		32,994,312		33,774,905		2,948		-		-		(777,645)	0.00%
2020		34,588,026		33,154,864		17,629		-		(180,108)		1,270,683	0.00%
2021		36,434,017		33,200,415		-		-		-		3,233,602	0.00%
2022		38,604,132		38,786,653		-		680,066		-		97,545	1.98%
2023		37,005,005		34,135,270				30,249		-		2,899,984	2.14%
2024		41,717,765		35,918,554								5,799,212	2.09%

#### Exhibit I-6

#### Pikes Peak Library District Governmental Funds Revenues Last Ten Fiscal Years (Unaudited)

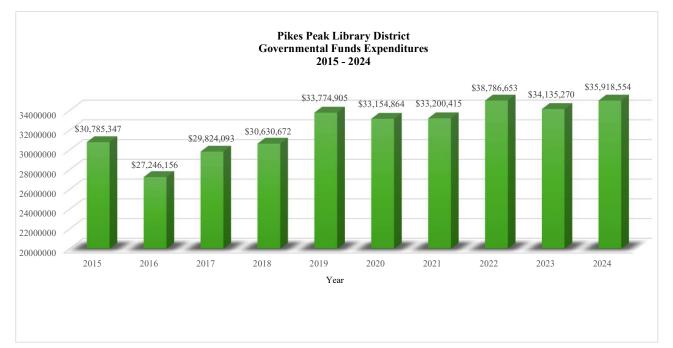
Fiscal		Intergov-			Interest	D	onations &	
Year	Taxes	ernmental	Fi	nes and Fees	Earnings	Mi	scellaneous	Total
2015	\$ 26,902,978	\$ 305,794	\$	538,214	\$ 26,550	\$	1,659,378	\$ 29,432,913
2016	27,673,192	398,039		494,493	96,038		447,310	29,109,072
2017	29,310,125	458,187		274,186	187,896		711,614	30,942,008
2018	30,244,545	384,404		114,964	386,768		1,127,339	32,258,020
2019	31,721,895	392,810		124,503	426,392		328,712	32,994,313
2020	33,440,106	715,285		63,530	116,945		252,160	34,588,026
2021	35,123,014	823,325		86,322	9,250		392,106	36,434,017
2022	36,816,244	697,213		91,779	429,895		569,001	38,604,132
2023	34,261,887	539,718		94,710	1,349,764		758,926	37,005,005
2024	36,621,817	868,839		84,074	1,587,457		2,555,579	41,717,765



#### Pikes Peak Library District Governmental Funds Expenditures Last Ten Fiscal Years (Unaudited)

					Telecommu-				
Fiscal	Personnel	C	Library	TT4114	nication	Contractual	Repairs and	Other	T - 4 - 1
Year	Services	Supplies	Materials	Utilities	Costs	Services	Maintenance	Services	Total
2015	\$ 15,904,077	\$ 732,640	\$ 4,279,833	\$ 571,033	\$ 409,626	\$ 2,587,094	\$ 578,877	\$ 753,353	\$ 25,816,533
2016	16,007,317	690,060	4,482,638	539,735	339,276	2,769,599	672,300	742,652	26,243,577
2017	17,599,286	664,432	4,368,968	583,442	465,959	2,753,994	649,023	834,117	27,919,221
2018	18,362,919	666,926	4,528,390	615,141	479,359	2,936,686	503,869	678,177	28,771,467
2019	19,907,957	727,608	4,716,819	639,248	479,868	3,150,559	613,411	935,456	31,170,925
2020	20,388,490	758,385	4,818,308	586,580	579,783	3,055,942	553,522	635,754	31,376,765
2021	20,420,285	639,994	4,766,105	701,654	606,985	3,313,673	681,970	840,987	31,971,653
2022	21,652,786	673,884	5,112,585	806,674	532,230	3,134,841	655,677	1,159,357	33,728,034
2023	19,791,875	637,571	5,161,827	682,629	480,771	3,062,365	653,986	860,781	31,331,805
2024	19,873,078	900,794	6,196,967	661,249	458,630	3,290,084	701,265	769,868	32,851,935

Fiscal Year	Capital Outlay	Principal	Iı	nterest	Total Expenditures
2015	<b>*</b> • • • • • • • • •	<b>*</b>	<i>^</i>		
2015	\$4,968,814	\$ -	\$	-	\$ 30,785,347
2016	1,002,579	-		-	27,246,156
2017	1,904,872	-		-	29,824,093
2018	1,859,205	-		-	30,630,672
2019	2,603,980	-		-	33,774,905
2020	1,778,099	-		-	33,154,864
2021	1,228,762	-		-	33,200,415
2022	4,392,215	606,180		60,224	38,786,653
2023	2,154,793	601,232		47,440	34,135,270
2024	2,386,913	649,834		29,871	35,918,554



			(	(induited)			
		Resi	den	tial	All Other	Pro	perty
Assessment Year	Collection Year	Assessed Value		Estimated Actual value	Assessed Value		Estimated Actual Value
2014	2015	\$ 3,383,673,117	\$	42,508,456,238	\$ 2,733,459,583	\$	9,425,722,702
2015	2016	3,772,618,178		47,394,700,732	2,845,238,612		9,811,167,627
2016	2017	3,785,355,234		47,554,713,989	2,832,501,556		9,767,246,746
2017	2018	3,932,149,665		54,613,189,788	3,148,445,775		10,856,709,570
2018	2019	4,041,515,731		56,132,162,928	3,157,308,979		10,887,272,342
2019	2020	4,792,932,200		67,031,120,058	3,453,536,110		11,908,693,842
2020	2021	4,895,319,720		68,463,062,349	3,322,893,400		11,458,213,951
2021	2022	5,841,913,840		81,703,155,521	3,850,327,460		13,276,977,109
2022	2023	5,814,508,030		83,822,310,804	3,935,572,350		13,575,257,702
2023	2024	7,301,745,730		108,981,225,168	4,575,667,430		16,406,438,140

#### Pikes Peak Library District Assessed and Estimated Actual Value of Taxable Property Last Ten Fiscal Years (Unaudited)

**Assessed Value** Total to Total Estimated Estimated Collection Total Assessment Assessed Year Year Value Mill Levy Actual Value **Actual Value** 2014 \$ 6,117,132,700 4.000 \$ 11.8% 2015 51,934,178,939 6,516,617,460 2015 2016 3.857 57,205,868,359 11.4% 2016 6,617,856,790 3.957 57,321,960,736 11.5% 2017 2017 2018 7,080,595,440 3.812 65,469,899,358 10.8% 2018 7,198,824,710 4.000 10.7% 2019 67,019,435,270 2019 2020 8,246,468,310 3.731 78,939,813,900 10.4% 2020 2021 8,218,213,120 3.855 79,921,276,300 10.3% 2021 2022 9,692,241,300 3.490 94,980,132,630 10.2% 2022 9,750,080,380 97,397,568,506 10.0% 3.512 2023 9.5% 2023 2024 11,877,413,160 3.061 125,387,663,308

**Ratio of Total** 

#### Notes:

The following are the assessment rates for collection years 2011 through 2023:

Collection Year	Residential	All Other Categories
2011-2019	7.96%	29.00%
2021-2022	7.20%	29.00%
2022-2023	7.15%	29.00%
2022-2023	6.95%	29.00%

Data Source: El Paso County Assessor's Office Abstracts of Assessment

#### Pikes Peak Library District Property Tax Rates - Direct and Overlapping Last Ten Fiscal Years (Per \$1,000 of assessed value) (Unaudited)

	Collection Year												
Taxing Authority	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015	2014		
Direct													
Pikes Peak Library District	3.061	3.512	3.490	3.855	3.731	4.000	3.812	3.957	3.857	4.000	4.000		
Overlapping Governments													
El Paso County	6.862	8.062	7.450	8.085	7.552	8.068	7.965	7.919	7.869	7.791	7.714		
Cities and Towns													
Calhan	17.563	17.563	17.563	17.563	17.563	17.563	17.563	17.563	17.563	17.563	17.563		
Colorado Springs	3.579	3.929	3.929	4.279	4.279	4.279	4.279	4.279	4.279	4.279	4.279		
Fountain	15.1	16.339	10.239	10.239	10.239	10.239	10.239	10.239	10.239	10.239	10.239		
Green Mountain Falls	17.588	17.588	17.588	17.588	17.588	17.588	17.588	17.588	17.588	17.588	17.588		
Manitou Springs	11.408	12.988	12.999	13.004	13.019	13.083	13.072	13.001	12.246	12.050	12.060		
Monument	5.000	5.750	5.750	6.152	6.152	6.289	6.225	6.289	6.255	6.289	6.289		
Palmer Lake	21.238	21.238	21.238	21.238	21.238	21.238	21.135	21.238	11.238	16.459	16.459		
Ramah	19.827	19.827	19.827	19.827	19.827	19.827	19.827	19.827	19.827	19.827	19.82		
Fire Districts													
Big Sandy	8.000	8.000	8.000	8.000	8.000	8.000	8.000	8.000	8.000	8.000	8.000		
Black Forest	14.951	14.951	14.500	15.139	12.549	10.052	10.114	10.178	10.237	10.356	10.38		
Black Forest (OPS)	0	-	-	0.639	0.653	0.837	0.899	0.963	1.022	1.141	1.16		
Broadmoor	4.500	4.500	4.500	4.500	4.500	4.500	4.500	4.500	4.500	4.500	4.50		
Calhan	12.177	17.563	17.563	17.563	17.563	6.402	6.049	5.971	6.061	6.552	6.52		
Cascade	10.848	10.848	10.848	10.848	10.153	10.848	10.848	10.245	9.774	9.410	9.16		
Cimarron Hills	16.621	16.621	16.200	16.200	16.200	16.200	16.200	15.286	15.286	15.290	14.390		
Donald Wescott	21.400	7.170	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000	7.000		
Wescott N. Sub.	0.000	15.250	14.900	14.900	14.900	14.900	14.900	-	-	-			
Edison	9.000	9.000	9.000	9.000	9.000	9.000	9.000	9.000	9.000	9.000	9.000		
Elbert	7.422	9.067	7.484	7.715	7.528	8.500	8.500	8.500	8.500	4.575	4.57		
Ellicott	14.747	15.030	8.113	8.496	8.589	9.451	9.515	9.850	9.760	10.220	10.290		
Falcon	14.886	14.886	14.886	14.886	14.886	14.886	8.612	8.612	8.612	8.612	8.612		
Green Mountain Falls/Chipita Park	14.372	17.090	17.090	17.090	16.615	17.460	16.950	9.763	9.812	9.293	8.788		
Hanover	12.563	11.000	10.000	10.000	10.000	7.217	7.428	7.366	7.000	4.720	4.720		
Northeast Teller City	13.182	14.718	13.182	13.547	0.000	-	-	-	-	-			
Peyton	6.154	6.130	6.134	6.140	6.130	6.130	6.130	6.130	6.130	6.130	6.130		
Security	18.100	16.400	16.400	10.002	10.002	10.002	10.002	10.002	10.002	10.002	10.001		
SW Hwy 115	13.215	13.211	13.211	13.210	13.200	13.483	13.200	13.200	13.200	13.200	13.200		
Stratmoor Hills Fire	13.291	13.834	13.083	13.810	13.251	13.200	12.582	12.811	12.768	12.686	12.002		
Tri-County	3.236	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000	3.000		
Tri-Lakes/Monument	18.400	18.830	18.400	18.400	18.400	18.400	18.100	11.500	11.500	11.500	11.500		
Woodman Valley	9.050	9.050	9.050	9.050	9.050	9.050	9.050	9.050	9.050	9.050	9.050		

#### Pikes Peak Library District Property Tax Rates - Direct and Overlapping Last Ten Fiscal Years (Per \$1,000 of assessed value) (Unaudited)

	_						ollection Year				
Saxing Authority		2023	2022	2021	2020	2019	2018	2017	2016	2015	2014
Water Districts											
Cheyenne Creek	0.500	0.500	0.500	1.000	1.000	1.000	1.000	1.000	0.500	0.500	0.50
Forest View	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.000	5.00
Park Forest	14.437	14.437	14.437	14.437	14.437	14.437	14.437	14.437	14.437	14.437	14.4
Red Rock Valley Estates	17.725	17.725	17.725	17.725	17.725	17.725	17.725	17.725	16.444	18.575	17.8
Stratmoor Hills Water	0.000	-	-	-	-	-	2.071	2.105	2.086	1.974	2.0
S.E. Colo. Water Conserv.	0.888	0.887	0.839	0.942	0.902	0.944	0.094	0.940	0.941	0.094	0.9
Security Water	3.736	4.292	4.283	5.000	5.007	5.679	5.703	5.695	5.654	5.955	5.9
Turkey Canyon Ranch	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.500	9.5
Upper Big Sandy	0.532	0.532	0.532	0.532	0.532	0.532	0.532	0.532	0.532	0.532	0.5
Upper Black Squirrel	0.948	1.062	1.005	1.056	1.029	1.065	1.065	$1.063 \\ 0.478$	1.057	1.082	1.0
Upper Arkansas Water Conserv.	0.381	0.438	0.398	0.445	0.435	0.479	0.481	0.478	0.471	0.478	0.4
Sanitation Districts											
Fountain Sanitation	5.399	6.082	5.707	6.340	6.030	6.637	6.328	6.248	6.040	6.101	5.7
Monument Sanitation	0	-	-	-	-	-	7.734	-	-	-	
Security Sanitation	0.570	0.652	0.651	0.757	0.757	0.854	0.863	0.862	0.856	0.899	0.9
Stratmoor Hills	0	-	-	-	-	-	0.583	0.591	0.587	0.578	0.5
Water and Sanitation Districts											
Academy	2.937	2.937	2.937	2.937	2.937	2.937	2.937	2.937	2.937	2.937	2.9
Donala (Area A)	21.296	21.296	21.296	21.296	21.296	21.296	21.296	21.296	21.296	21.296	21.2
Donala (Area B)	10.648	10.648	10.648	10.648	10.648	10.648	10.648	10.648	10.648	10.648	10.6
Garden Valley	21.008	18.608	18.570	16.061	19.710	12.766	11.083	10.296	9.695	9.055	9.9
Garden Valley #2	0	-	-	-	-	-	4.308	5.196	5.816	5.736	5.6
Westmoor	0	-	-	37.165	34.998	38.277	36.953	36.836	34.943	41.288	34.9
School Districts											
Air Force Academy #20	47.867	53.030	56.507	60.216	60.216	60.216	60.216	60.216	60.216	60.216	60.2
Big Sandy #100J	31.616	31.965	31.080	32.294	35.473	37.666	38.189	38.782	38.860	40.379	40.7
Calhan #RJ-1	36.627	37.494	27.342	27.172	27.083	27.013	27.068	27.003	27.091	27.193	27.0
Cheyenne Mountain #12	55.000	55.000	55.000	55.000	55.000	55.000	55.000	53.000	53.000	53.000	50.0
Colorado Springs #11	40.069	42.821	44.054	51.104	51.558	56.084	52.499	40.878	40.803	43.165	44.2
Edison #54	31.318	31.344	31.603	36.501	36.501	36.503	36.504	36.502	40.834	37.340	37.8
Ellicott #22	27.004	30.000	30.534	31.673	31.921	31.863	37.011	37.046	37.001	37.126	37.1
Miscellaneous Districts	8,829.799	8,293.691	7,409.238	5,857.851	5,084.281	3,576.017	3,576.017	3,075.868	3,391.527	3,083.266	2,975.4

Data Source: El Paso County Assessor's Office Abstracts of Assessment

#### Pikes Peak Library District Principal Property Taxpayers - Top 10 Current Year and Nine Years Ago (Unaudited)

			202	24		201	5
			Assessed	Percent of Total Assessed		Assessed	Percent of Total Assessed
Principal Taxpayer	Type of Business		Valuation	Valuation		Valuation	Valuation
CELLCO Partnership (dba Verizon)	Investments		98,329,900	0.82%	\$	59,847,430	0.98%
Comcast of CO/PA/WV LLC	Investments		45,879,930	0.38%		-	0%
Wal-Mart Real Estate	Merchandise/Retail		33,014,270	0.28%		24,922,080	0.41%
Broadmoor Hotel, Inc.	Hotel/Resort		30,691,210	0.26%		31,283,250	0.51%
Mountain View Electric	Utilities		27,567,900	0.23%		28,614,100	0.47%
ENT Credit Union	Banking		24,337,610	0.20%		-	0%
T. Rowe Price Colorado Springs LLC	Investments		16,496,300	0.14%		-	0%
Palmer Center LTD	Retail Mall		16,620,030	0.14%		13,688,640	0.22%
Union Pacific Railroad Co.	Transportation		17,933,900	0.15%		-	0%
Keysight Technologies	Manufacturing		16,474,820	0.14%			
T ( ) T ( ) D ( ) ) T		¢	227.245.850	2 729/	¢	150 255 500	2.500/
Total Top 10 Principal Taxpayers		\$	327,345,870	2.73%	\$	158,355,500	2.59%
Total Assessed Valuation		\$	11,995,576,120	100.00%	\$	6,117,132,700	100.00%

Data Source: El Paso County Assessor's Office

#### Pikes Peak Library District Property Tax Levies and Collections Last Ten Fiscal Years (Unaudited)

Assessment Year	Collection Year	Current Tax Levy	Current Tax Collections	Percent of Current Tax Collected		Penalties and Interest Delinquent Tax Collections	Omitted Property Tax Collections	Total Tax Collection	Ratio of Total Tax Collections to Fotal Tax Lev	0	Ratio of Delinquent `axes to Tota Tax Levy
2013	2014	\$ 24,058,794	\$ 23,852,302	99.1%	\$ 30,559	\$ 41,758	\$ 5,639	\$ 23,930,258	99.5%	\$ 139,504	0.6%
2014	2015	24,290,297	24,092,442	99.2%	12,160	29,628	3,699	24,137,929	99.4%	54,997	0.2%
2015	2016	24,926,355	24,730,868	99.2%	10,720	29,902	9,505	24,780,995	99.4%	62,246	0.2%
2016	2017	25,942,634	25,709,842	99.1%	14,007	33,187	5,224	25,762,260	99.3%	71,429	0.3%
2017	2018	27,187,071	26,767,115	98.5%	17,132	35,319	5,451	26,825,017	98.7%	92,436	0.3%
2018	2019	28,454,290	28,160,917	99.0%	20,995	38,420	6,145	28,226,476	99.2%	94,397	0.3%
2019	2020	30,374,738	30,042,362	98.9%	11,964	24,708	7,195	30,086,229	99.1%	101,564	0.3%
2020	2021	31,307,840	31,139,776	99.5%	25,309	45,574	1,681	31,212,340	99.7%	39,935	0.1%
2021	2022	33,457,987	33,231,556	99.3%	6,378	46,767	3,964	33,288,665	99.5%	58,404	0.2%
2022	2023	33,827,682	33,681,066	99.6%	9,017	49,649	6,489	33,746,221	99.8%	106,863	0.3%
2023	2024	35,685,657	32,913,122	92.2%	10,249	48,300	729	32,972,400	92.4%	84,343	0.2%

Data Sources: District's financial records and El Paso County Treasurer's Office

#### Pikes Peak Library District Ratios of Outstanding Debt Last Ten Fiscal Years (Unaudited)

Year Ended December 31,	LSA Population	Leases	Gross Debt	Funds Available in Debt Service Fund	Net Debt	Total Net Debt	Net Debt Per Capita	Personal Income	Debt as a Percentage Personal Income	Assessed Value Used for Current Year Collections	Ratio of Net Bonded Debt to Assessed Value
2014	607,457	-	-	\$-	\$ -	\$ - 3	\$-	\$28,079,16	5 -	\$ 6,028,899,300	-
2015	616,089	-	-	-	-	-	-	\$29,262,200	5 -	6,117,132,700	-
2016	623,805	-	-	-	-	-	-	30,315,643	5 -	6,516,617,460	-
2017	639,625	-	-	-	-	-	-	31,149,323	5 -	6,617,856,790	-
2018	650,185	-	-	-	-	-	-	35,603,678	- 3	7,080,595,440	-
2019	662,241	-	-	-	-	-	-	36,605,524	4 -	7,198,824,710	-
2020	669,874	-	-	-	-	-	-	36,825,059	) -	8,246,468,310	-
2021	670,046	-	-	-	-	-	-	39,438,712	- 2	8,218,213,120	-
2022	677,964	1,916,685	1,916,685	-	1,916,685	-	3	43,258,594	4%	9,692,241,300	0.02%
2023	682,357	1,283,544	1,283,544	-	1,283,544	-	2	45,230,988	3%	9,750,080,380	0.01%
2024	697,349	1,487,324	1,487,324	-	1,487,324	-	2	N/A		11,877,413,160	0.00%

Data Source(s): Colorado Department of Labor, U.S. Bureau of Economic Analysis, Colorado Department of Education, Colorado

#### Exhibit I-13

	Pikes Peak Library District Debt Limitation Information Last Ten Fiscal Years (Unaudited)															
		2024	2023	2022		2021	2020		2019		2018		2017	2016		2015
Assessed valuation	\$	11,995,676,120 _\$	9,750,080,380 \$	9,692,241,300	\$ 8,2	,218,213,120 \$	8,246,468,310	<b>\$</b> 7	,198,824,710	\$	7,080,595,440	\$ 6,6	517,856,790 \$	6,516,617,460	) \$	6,117,132,700
Debt limitation - 1.5% of total assessed value	\$	179,935,142 \$	146,251,206 \$	145,383,620	\$	123,273,197 \$	123,697,025	\$	107,982,371	\$	106,208,932	\$	99,267,852 \$	97,749,262	\$	91,756,991
Total debt (excluding compensated absences)		-	-	-		-	-		-		-		-			-
Less: Certificates of Participation (1)		-	-	-		-	-		-		-		-			-
Capital leases (1)		-	-	-		-	-		-		-		-			-
Total debt applicable to limitation		-	-	-		-	-		-		-		-			-
Legal debt margin	\$	179,935,142 \$	146,251,206 \$	145,383,620	\$	123,273,197 \$	123,697,025	\$	107,982,371	\$	106,208,932	\$	99,267,852 \$	97,749,262	\$	91,756,991

Notes:

(1) Certificates of Participation and capital leases are not included as debt for purposes of calculating legal debt margin (Colorado Revised Statue 22-42-104).

Data Source: District's financial records and El Paso County Assessor's Office

#### Pikes Peak Library District Debt Service Information Last Ten Fiscal Years (Unaudited)

	 Debt Se	ervi	ce Expenditu	res		Noncapital	Ratio of Debt Service to Noncapital
Fiscal Year	ncipal ments		Interest Payments	,	Total	Governmental Fund Expenditures	Governmental Fund Expenditures
2014	\$ -	\$	-	\$	-	\$ 24,979,899	0.00%
2015	\$ -	\$	-	\$	-	\$ 25,816,533	0.00%
2016	-		-		-	26,243,577	-
2017	-		-		-	27,919,221	-
2018	-		-		-	28,771,467	-
2019	-		-		-	31,170,925	-
2020	-		-		-	31,376,765	-
2021	-		-		-	31,971,653	-
2022	606,180		60,224	(	566,404	33,728,034	1.98%
2023	601,232		47,440	(	648,672	30,271,731	2.14%
2024	649,834		29,871		679,705	32,547,804	2.09%

## Pikes Peak Library District Demographic and Economic Information Last Ten Fiscal Years (Unaudited)

Fiscal	LSA		Per Capita Personal		Households	Average	Median	Public School
Year	Population	Income*	Income*	Rate*	Total	Size	Age	Enrollment*
2015	616,089	29,262,206	43,385	4.6%	259,082	2.41	34.0	117,928
2016	623,805	30,315,645	44,409	3.2%	263,383	2.43	34.4	118,754
2017	639,625	31,149,325	46,511	3.4%	267,300	2.43	34.4	119,442
2018	650,185	35,603,678	48,467	4.5%	271,234	2.44	34.4	121,192
2019	662,241	36,605,524	51,117	2.8%	270,074	2.48	33.7	122,783
2020	669,874	36,825,059	54,151	7.2%	273,613	2.60	33.7	118,023
2021	670,046	39,438,712	57,765	4.1%	295,342	2.63	34.6	119,609
2022	677,964	43,258,594	61,076	3.0%	287,459	3.00	35.2	119,808
2023	678,684	45,230,988	**	3.5%	286,044	2.53	35.4	123,282
2024	697,349	**	**	4.7%	**	**	**	**

Notes: \*Data revised in 2024 with most recent information from the El Paso County Annual Comprehensive Financial Report and updated sources

Data sources: 2024 El Paso County ACFR, El Paso County 2024 Adopted Budget, Library Research Service Database, El Paso County Clerk and Recorder, Colorado Department of Education, Colorado Division of Local Government, Colorado Division of Labor and Employment, US Department of Commerce, Bureau of Economic Analysis, Occupational Employment and Wage Statistics Program

#### Exhibit I-16

#### Pikes Peak Library District Principal Employers Current Year and Nine Years Ago (Unaudited)

	Fiscal Y	ear 2024	Fiscal Y	ear 2015
Employer	Employees	Percent of Total Employment	Employees	Percent of Total Employment
Fort Carson	29,500	11.67%	26,282	8.95%
Peterson, Schriever, and Cheyenne	16,400	6.49%	12,261	4.17%
United States Air Force Academy	9,200	3.64%	11,917	4.06%
UC Health Memorial Health System	-	0.00%	3,300	1.12%
Colorado Springs School District #11	3,600	1.42%	3,560	1.21%
University of Colorado, Colorado Sprinş	3,450	1.37%	1,300	0.44%
Amazon	-	0.00%	-	0.00%
Academy School District #20	3,050	1.21%	2,879	0.98%
City of Colorado Springs	2,950	1.17%	2,198	0.75%
El Paso County Government	3,050	1.21%	2,591	0.88%
Penrose St. Francis Health Services / Ce	-	0.00%	-	0.00%
Total =	71,200	28.17%	66,288	22.57%
Total Employment - El Paso County, Co	252,741		293,736	=

Data source: U.S. Bureau of Labor Statistics

#### Pikes Peak Library District District Employees By Function Last Ten Fiscal Years (Unaudited)

	<b>Full-time</b>	Equivaler	nt Employ	vees						
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Public Services										
Administration - Public Services	2.00	1.00	1.00	1.00	1.00	2.00	2.00	2.00	1.00	1.00
Adult Education	7.00	11.00	7.00	7.00	8.00	7.00	6.50	6.50	3.85	4.20
Collection Management	18.50	23.50	25.00	23.52	23.52	23.52	19.25	18.40	19.00	19.65
Regional History and Genealogy	5.00	10.00	10.50	10.50	11.00	11.00	9.50	9.50	9.50	9.25
Administration - Programming	-	2.00	-	-	-	-	-	-	-	-
Adult Services	4.00	5.00	9.00	9.00	11.00	11.00	-	-	-	-
East Library	-	-	-	-	-	-	16.32	17.32	16.80	16.80
Penrose Library	-	-	-	-	-	-	21.22	21.22	21.22	20.24
Library 21c	-	-	-	-	-	-	8.25	8.25	8.25	8.25
Library 21c - Computer Commons	-	-	-	-	-	-	9.50	9.50	9.50	9.50
Family and Children Services	5.50	9.50	9.50	9.00	9.00	9.00	-	-	-	-
East Library	-	-	-	-	-	-	8.27	8.27	8.27	6.82
Penrose Library	-	-	-	-	-	-	6.12	6.12	6.12	6.12
Library 21c	-	-	-	-	-	-	7.88	8.88	7.88	7.88
Young Adult Services	1.00	5.00	6.00	6.00	6.00	6.00	-	-	-	-
Community Libraries										
Administration - West Region	-	-	4.00	3.50	3.50	3.00	5.00	-	-	-
Administration - Southeast Region	-	-	5.00	4.00	4.00	4.00	3.00	-	-	-
Administration - North Region	-	-	3.00	3.00	3.00	3.00	3.00	-	-	-
Administration - Branches	8.00	11.00	-	-	-	-	-	-	-	-
Briargate Library	-	-	-	-	-	-	-	-	-	-
Calhan Library	1.70	1.70	1.70	1.70	1.70	1.70	-	-	-	-
Cheyenne Mountain Library	9.78	10.00	9.98	10.08	10.58	10.58	10.55	10.55	10.93	10.93
Fountain Library	6.00	7.50	8.25	7.13	7.63	7.63	6.63	6.63	7.88	7.88
East Library	32.30	34.70	36.75	42.15	18.93	16.93	-	-	-	-
High Prairie Library	7.60	7.80	7.75	7.75	7.75	8.25	8.25	8.25	8.25	8.25
Ruth Holley Library	7.50	9.50	10.00	9.63	9.63	9.63	10.50	10.50	12.13	12.13

#### Exhibit I-17 (continued)

Full-time Equivalent Employees										
	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Public Services (cont.)										
Library 21c	29.70	28.60	28.78	31.57	21.19	18.69	-	-	-	-
Manitou Springs Library	7.80	6.80	5.80	4.20	4.20	4.35	4.25	4.25	4.25	4.25
Monument Library	11.75	12.00	12.05	9.96	9.96	9.96	10.49	10.49	10.49	10.55
Old Colorado City Library	8.00	8.30	8.90	8.90	8.90	8.90	8.90	8.90	8.90	8.63
Palmer Lake Library	-	-	-	1.53	2.03	2.03	2.03	2.03	2.03	1.79
Penrose Library	26.03	28.10	29.33	30.54	17.64	17.64	-	-	-	-
Rockrimmon Library	-	10.70	9.80	9.85	9.85	9.45	10.08	10.08	10.65	10.65
Sand Creek Library	10.00	9.90	12.03	12.55	12.55	12.55	16.20	16.20	15.95	15.73
Ute Pass Library	-	-	0.75	1.35	1.35	1.35	1.28	1.28	1.28	1.28
Circulation										
East Library	-	-	-	-	15.35	16.35	18.84	18.84	20.62	20.62
Penrose Library	-	-	-	-	11.07	11.02	11.84	11.84	11.74	11.74
Library 21c	-	-	-	-	6.50	6.50	6.50	6.50	6.50	6.50
Shelving										
East Library	-	-	-	-	9.57	10.57	12.07	12.07	13.64	13.70
Penrose Library	-	-	-	-	4.88	4.88	6.12	6.12	7.99	7.99
Library 21c	-	-	-	-	5.75	5.25	5.25	5.25	5.18	5.55
The Hall at PPLD		1.00	1.00	1.00	1.00	1.00	-	-	-	-
Mobile Library Services	8.50	9.00	9.00	9.15	9.15	9.65	9.15	9.15	8.95	8.70
Diversity, Equity & Inclusion (DEI)	-	-	3.00	3.00	-	-	-	-	-	-
Total Public Services	217.66	263.60	274.85	292.18	289.38	284.74	274.89	278.75	276.58	273.35
i otar i ubile Services	217.00	205.00	271.00	272.10	207.50	201.71	271.05	270.75	270.00	210.00
Administrative Services										
Administration	-	1.00	-	-	-	-	-	-	-	-
Facilities										
East Library	3	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Penrose Library	4	5.00	5.00	5.00	5.00	5.00	5.00	6.00	6.00	6.75
Library 21c	7	6.00	6.00	6.00	6.00	5.00	3.00	3.00	3.00	2.00
Human Resources	7.75	6.80	6.75	6.25	6.25	6.25	5.15	5.15	5.15	5.15
Information Technology Office	1.15	0.00	0.75	0.25	0.25	0.25	5.15	5.15	5.15	5.15
Information Technology	11.5	11.50	14.00	16.60	16.60	16.10	13.10	14.10	14.10	14.10
Creative Services	6.25	6.00	7.00	5.00	5.00	5.00	-	-	-	14.10
Total Administrative Services	39.50	39.30	20.75	20.25	19.25	16.15	17.15	17.15	16.90	17.90
Total Administrative Services		39.30	20.75	20.23	19.23	10.15	17.15	17.15	10.90	17.90
Other Administrative Operations										
Chief Librarian and Chief Executive Officer Office	3	3.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00	2.00
Communications Office	6.25	13.70	12.35	11.75	11.75	14.25	12.25	12.25	12.25	12.25
Development Office	0.23	2.00	2.00	3.00	3.00	3.00	2.50	2.50	2.50	2.50
Finance Office	11	10.00	8.00	7.75	5.00 7.75	5.00 7.75	2.30 7.75	6.75	6.75	6.75
Security	23.50	28.50	23.50	20.52	20.52	20.52	15.00	15.00	14.50	13.00
Total Other Administration Operations	45.75	57.20	47.85	45.02	47.52	39.50	38.50	38.00	36.50	33.00
Total Other Administration Operations	-13.13	57.20	т/.0J	<del>т</del> J.02	₹7.34	59.50	50.50	38.00	50.50	55.00
Total Full Time Equivalents	302.91	360.10	357.45	374.05	372.25	353.49	344.64	348.00	344.08	338.25

Data Source: District's Human Resources Office

#### Exhibit I-18

#### Pikes Peak Library District Library Materials Purchased and Circulated Last Ten Fiscal Years (Unaudited)

				/		Pl	hysical Items -	
Fiscal Year	Number of Volumes	Number of Audio Visual and eMaterials	Total Items	Acquisition Cost of Collections	Cost of New Acquisitions	Net Book Value of Collections	Number of Items in Circulation	Turnover Rate
2015	710 (20		000 414	00 470 270	2 721 729	14 011 000	051.064	0.42
2015	718,638	279,776	998,414	28,479,378	2,731,728	14,211,399	951,064	8.43
2016	689,980	353,667	1,043,647	27,162,050	2,313,177	13,806,198	995,151	7.73
2017	700,758	346,176	1,046,934	26,923,183	2,140,189	13,803,275	996,826	7.43
2018	684,908	362,788	1,047,696	25,614,835	1,812,545	13,245,127	996,698	7.35
2019	658,014	453,315	1,111,329	24,234,938	1,670,175	12,739,934	1,059,914	7.81
2020	630,270	461,230	1,091,500	23,209,685	1,135,208	12,152,697	1,041,060	5.89
2021	596,976	492,694	1,089,670	22,555,452	1,630,811	12,346,538	1,037,212	5.50
2022	585,430	511,405	1,096,835	21,324,095	1,224,613	-	1,043,673	5.60
2023	564,407	497,649	1,062,056	20,775,725	1,829,897	11,998,795	1,008,789	5.00
2024	545,493	539,139	1,084,632	20,241,053	1,219,321	11,829,888	1,032,154	4.16

Data Source: District's Collection Management Department

#### Pikes Peak Library District Circulation By Location Last Ten Fiscal Years (Unaudited)

			_	Community Libraries								
Fiscal Year	East Library	Penrose Library	Library 21c	Calhan	Cheyenne Mountain	Fountain	High Prairie	Manitou Springs	Monument	Old Colorado City	Palmer Lake	
2015	1,621,753	900,407	894,810	-	474,082	211,731	326,736	47,067	451,594	284,910	50,653	
2016	1,533,028	776,925	888,192	-	437,569	199,196	307,167	46,452	415,012	246,141	43,152	
2017	1,303,118	714,133	986,551	-	386,538	191,400	289,874	47,318	390,805	214,947	44,718	
2018	1,325,067	626,308	904,180	-	374,674	187,269	284,624	40,953	383,845	193,591	40,011	
2019	1,577,714	577,467	1,053,083	3,211	421,297	197,568	326,298	52,330	425,456	220,319	47,399	
2020	842,299	280,922	565,421	13,993	234,309	111,849	182,899	19,148	248,858	120,102	14,068	
2021	996,323	301,424	681,518	18,911	279,981	128,429	236,860	20,883	306,924	89,301	7	
2022	1,081,138	279,901	753,940	20,547	269,920	126,729	274,513	26,764	295,388	108,515	12,837	
2023	1,060,418	239,606	756,254	16,044	254,078	128,929	276,597	25,402	283,882	104,609	12,642	
2024	951,554	185,409	759,649	16,653	276,922	117,303	268,315	19,792	283,941	117,631	10,711	

			Com	munity Libra	ries							
_	Fiscal Year	Rockrimmon	Ruth Holley	Sand Creek	Ute Pass	Mobile Library Services	Library Express Dispenser	Cyber- Shelf	Nook eReaders	Other Categories	Inter- Library Loan	Total
	2015	431,335	457,623	463,715	33,806	179,297	28,993	1,068,783	70	60,608	25,835	8,013,808
	2016	385,294	395,346	417,248	31,724	166,186	20,958	1,295,052	325	55,209	28,098	7,688,274
	2017	368,714	367,831	370,525	31,623	157,979	2,363	1,459,032	467	54,764	26,154	7,408,854
	2018	360,463	338,586	332,100	27,973	148,384	-	1,681,835	220	52,932	27,253	7,330,268
	2019	394,445	355,739	361,589	26,234	148,737	-	1,976,428	67	84,496	24,796	8,274,673
	2020	243,994	177,597	161,651	18,434	92,155	-	2,430,575	58	90,448	17,279	5,866,059
	2021	288,091	177,529	155,569	24,510	102,001	-	2,504,503	18	55,259	12,694	6,380,735
	2022	289,905	180,870	154,038	22,286	103,956	-	2,627,237	26	3,687	15,041	6,647,238
	2023	253,882	155,193	135,396	17,748	97,626	-	3,008,405	15	6,439	15,154	6,848,319
	2024	234,200	153,445	132,181	15,497	77,610	-	3,413,198	5	6,082	17,273	7,057,371

Data Source: District's Collection Management Department

#### Exhibit I-20

#### Pikes Peak Library District Service Location Information Last Ten Fiscal Years (Unaudited)

		Owned (O)	<b>Open Hrs/Week</b>	Square Footage as of Fiscal Year-end									
Library	Address	Leased (L)	FY Exhibit I-20	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Calhan Library	600 Bank Street Calhan, CO 80803	0	32	2,400	2,400	2,400	2,400	2,400	2,400	-	-	-	-
Cheyenne Mountain Library	1785 S. 8th Street, Suite 100 Colorado Springs, CO 80906	L	56	9,303	9,303	8,900	8,900	8,900	8,900	8,900	8,900	8,900	8,900
East Library	5550 N. Union Colorado Springs, CO 80918	О	60	70,153	70,153	70,153	70,153	70,153	70,153	70,153	70,153	70,153	70,153
Fountain Library	230 S. Main Street Fountain, CO 80817	О	56	9,582	9,582	9,582	9,582	9,582	9,582	9,582	9,582	9,582	9,582
High Prairie Library	7035 Old Meridian Rd. Falcon, CO 80831	О	55	6,008	6,008	6,008	6,008	6,008	6,008	6,008	6,008	6,008	6,008
Library 21C	1175 Chapel Hills Drive Colorado Springs, CO 80920	О	60	115,058	115,058	115,058	115,058	115,058	115,058	115,058	115,058	115,058	115,058
Manitou Springs Library	701 Manitou Avenue Manitou Springs, CO 80829	L	40	3,458	2,391	2,391	2,391	2,391	2,391	2,391	2,391	2,391	2,391
Monument Hill Library	1706 Lake Woodmoor Drive Monument, CO 80132	L	56	7,536	7,536	7,536	7,536	7,536	7,536	7,536	7,536	7,536	7,536
Old Colorado City Library	2418 W. Pikes Peak Colorado Springs, CO 80904	О	56	4,909	4,909	4,909	4,909	4,909	4,909	4,909	4,909	4,909	4,909
Palmer Lake Library	66 Lower Glenway Palmer Lake, CO 80133	L	21	1,574	1,574	1,574	1,574	1,574	1,574	1,574	1,574	1,574	1,574
Penrose Library	20 N. Cascade Colorado Springs, CO 80903	О	56	78,831	78,831	78,831	78,831	78,831	78,831	78,831	78,831	78,831	78,831
Rockrimmon Library	832 Village Center Drive Colorado Springs, CO 80919	L	56	8,668	8,668	8,668	8,668	8,668	8,668	8,668	8,668	8,668	8,668
Ruth Holley Library	685 N. Murray Colorado Springs, CO 80915	L	56	10,469	10,469	10,469	10,469	10,469	10,469	10,469	10,469	10,469	10,469
Sand Creek Library	1821 S. Academy Colorado Springs, CO 80916	О	56	14,060	14,060	14,060	14,060	14,060	14,060	14,060	14,060	14,060	14,060
Ute Pass Library	8010 Severy Cascade, CO 80809	L	28	2,123	2,123	2,123	2,123	2,123	2,123	2,123	2,123	2,123	2,123
Mobile Library Services - three vehicles		0	42	455	455	455	455	455	455	455	455	455	455
The Hall at PPLD, formerly Knights of Columbus Hall	25 W. Kiowa Colorado Springs, CO 80903	0	_	11,988	11,988	11,988	11,988	11,988	11,988	11,988	11,988	11,988	11,988
Singhts of Columbus Hall	Colorado Springs, CO 00905	0	706	,	,	/	,	,	,	,	,	,	352,705
			786	356,575	355,508	355,105	355,105	355,105	355,105	352,705	352,705	352,705	352,

Data Source: District's Facilities Office

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#### Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

#### Independent Auditor's Report

Board of Trustees Pikes Peak Library District Colorado Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of Pikes Peak Library District (the District), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 19, 2025, which contained an emphasis of matter for a change in accounting principle. The financial statements of the District, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Foundation.

#### Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

# Forvis Mazars, LLP

Colorado Springs, Colorado June 19, 2025



