Administrative Offices 20 N. Cascade Avenue Colorado Springs, Colorado 80903

Comprehensive Annual Financial Report For the year ended December 31, 2016

# **Board of Trustees**

(As of December 31, 2016)

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John Spears

Prepared by
Michael E. Varnet, CPA, CPFO
Chief Finance and Business Officer

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# PIKES PEAK LIBRARY DISTRICT

P.O. Box 1579 \* Colorado Springs, CO 80901-1579 \* (719) 531-6333

June 23, 2017

Members of the Board of Trustees Pikes Peak Library District 20 N. Cascade Avenue Colorado Springs, Colorado 80903

Dear Trustees:

I am pleased to submit to you the Comprehensive Annual Financial Report (CAFR) of the Pikes Peak Library District (the District) for the year ended December 31, 2016.

This is the twenty-sixth consecutive year that an annual financial report has been submitted to you in CAFR format, in accordance with guidelines of the Government Finance Officers Association of the United States and Canada (GFOA).

Please refer to pages 31 to 42 for the section of the CAFR called "Management's Discussion and Analysis." This section provides a discussion of the significant issues and analysis of the District's 2016 financial statements.

Last year's CAFR received the Certificate of Achievement for Excellence in Financial Reporting from the GFOA for the twenty-fourth consecutive year. This award represents affirmation that the District has achieved excellence in financial reporting. The District will submit the 2016 CAFR for recognition again this year.

I want to take this opportunity to thank PPLD's Chief Financial and Business Officer and the Finance Office staff for their operational support that ensures financial excellence, and the Board of Trustees for their stewardship of the District's fiscal activities and their supportive and future-oriented planning.

Respectfully submitted,

John Spears

Executive Director



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# PIKES PEAK LIBRARY DISTRICT



P.O. Box 1579 • Colorado Springs, CO 80901-1579 • (719) 531-6333

June 23, 2017

To the Board of Trustees and the Citizens of the Pikes Peak Library District:

State law requires that every general-purpose local government publish within seven months of the close of each fiscal year a complete set of audited financial statements. This report is published to fulfill that requirement for the fiscal year ended December 31, 2016.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, based upon a comprehensive framework of internal control that it has established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

**BKD, LLP**, our independent certified public accountants, has issued an unmodified ("clean") opinion on the Pikes Peak Library District's (the District or PPLD) financial statements as of and for the year ended December 31, 2016. The independent auditor's report is located at the front of the financial section of this report.

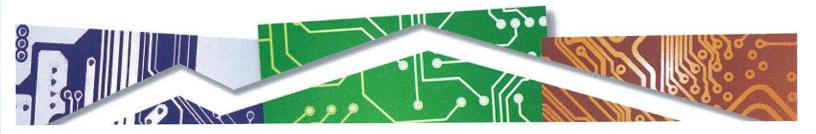
Management's Discussion and Analysis (MD&A) immediately follows the Independent Auditor's Report, and provides a narrative introduction, overview, and analysis of the basic financial statements. MD&A complements this letter of transmittal and should be read in conjunction with it.

# PROFILE OF THE GOVERNMENT

# **Government Structure**

The District is considered to be a "Library District," which is a separate legal entity, and was created through Colorado State Statute (C.R.S. 24-90-110). The District is not considered to be a component unit of any other government entity, including El Paso County, Colorado, and is financially, managerially and operationally independent, and meets the guidelines outlined by the Governmental Accounting Standards Board.

The District has one component unit affiliations: the Pikes Peak Library District Foundation, Inc. (a discretely presented component unit), organized in 2003 to raise funds for the sole benefit of the District.



The District provides library services to all of El Paso County, excluding the Security/Widefield School District #3. Security/Widefield and the Town of Manitou Springs did not join the District when it was formed in 1962. The Town of Manitou Springs subsequently voted to join PPLD effective January 1, 2013.

There are 14 active library facilities located in the District service area and three mobile libraries covering a service area of approximately 2,070 square miles. The District owns seven facilities – East Library, Fountain Library, High Prairie Library, Library 21c (opened to the public in June 2014), Old Colorado City Library, Penrose Library Complex, and Sand Creek Library – and leases the other seven facilities – Cheyenne Mountain Library, Manitou Springs Library, Monument Library, Palmer Lake Library, Rockrimmon Library, Ruth Holley Library, and Ute Pass Library. Additionally, the District maintains an automated Express Library at First & Main Town Center and the mobile library fleet delivers service to remote sites and to special non-mobile populations.

The District's Administrative divisions include the Executive Director's Office, the Finance and Business Office, Support Services (human resources and facilities operations), Information Technology and Virtual Services (information technology and collection management operations), and the Community Engagement and Outreach Office (public relations, video production, and design/print operations). The District also has its Public Services division (children's services, adult and teen services, special collections, mobile services, and community libraries, circulation and shelving, literacy and security operations).

The District's Board of Trustees consists of seven members. A joint committee comprised of members of El Paso County Commissioners and the City of Colorado Springs Council appoints Library Board Members to five-year terms of office. Appointees serve a maximum of two five-year terms. The Trustees convene at regular meetings and at special meetings when necessary to conduct the business of the District. Trustees are prohibited by law from receiving compensation and their duties and responsibilities are defined in law (C.R.S. 24-90-109).

The Board of Trustees is required to adopt a final budget no later than December 15<sup>th</sup> of each fiscal year. The annual budget serves as a foundation of the Pikes Peak Library District's financial planning and control. The budget is prepared by fund and by department. Managers and supervisors may transfer funds within the same expenditure category, but transfers between expenditure categories require special approval by the Board of Trustees.

# **About Pikes Peak Library District**

PPLD is the second largest library district in Colorado. Established in 1903, PPLD serves 616,089 residents in El Paso County by providing 896 hours of library service a week across 2,070 square miles. PPLD's 14 facilities, online resources, and mobile library service provide access to materials, technology, spaces, and programs that are critical to the public, making it a vital force for individual and community transformation.

PPLD has an employee base of 477 full and part-time staff, and utilizes roughly 1,981 volunteers. PPLD serves all of El Paso County (with the exception of Security and Widefield), including all unincorporated areas, and the municipalities of Colorado Springs, Fountain, Manitou Springs, Monument, Palmer Lake, Falcon, Ellicott, and Calhan.

# **OUR MISSION**

seek

engage

transform

Providing resources and opportunities that change individual lives and build community.

# **OUR VISION**

A library system that connects people with books, with technology, with ideas, with each other, and with their community

A library system that is not just about the resources within its walls, but that is also about extending the values of knowledge and learning beyond its walls

# PIKES PEAK LIBRARY DISTRICT

A library system that builds community - by developing intellectual capital, by impacting economic vibrancy, by fostering civic engagement, and by contributing significantly to the quality of life in the Pikes Peak Region

A library system that promotes popular culture as well as our cultural heritage

# **OUR VISION**

A library system that welcomes all, that has resources and programs for all, that is used by all, and that is valued highly by all

A library system that encourages and celebrates reading, that fosters learning and discovery, and that facilitates thinking and dialogue

# OURVISION

Efficiency & Effectiveness

Strategic Thinking & SustainableValue Responsive & Relevant Services

Collaboration & Partnerships

Integrity

Inclusion

Innovation

Intellectua Freedom User Privacy

The history of public libraries in the Pikes Peak Region began in October 1885 when the Colorado Springs Social Union established a library on the corner of Tejon and Cucharras Streets in downtown Colorado Springs. In 1905, a new library opened at 21 West Kiowa Street with funds donated by Andrew Carnegie and land granted by General William Jackson Palmer.

### MAJOR INITIATIVES IN 2016

2016 saw many new initiatives started and a multitude of services and programs presented to the community by Pikes Peak Library District (PPLD). A major project begun in 2016 was the addition of a digital media center and "audio" makerspace in the Sand Creek Branch in southeastern Colorado Springs. Pikes Peak Library District Foundation was able to secure a \$50,000 grant from Comcast, and cover an additional \$50,000 for the Sand Creek project. The remaining monies needed were made up by reallocating Library District funds. The renovation at Sand Creek is expected to open in the summer of 2017.

In addition, in 2016 the Library District established their Career Online High School initiative. This nationally accredited 18-month program allows students to earn a high school diploma, prepare for career entry or advancement by earning a career certificate and gain employment search skills and support tools. This is not a GED, but an actual diploma based on career-focused, skills-based online curriculum. Enrollments will begin in 2017 for up to 40 students. The program will be no cost to students, while the Library District gives support equaling approximately \$1,200 for each student.

In 2016, Pikes Peak Library District began to review all of its standing policies. This introspective review led at the end of the year to no longer charging fines on overdue library materials checked out by children and teens. PPLD believes that removing these overdue fines will provide greater opportunity for children and teens to use the full range of library services. Also, overdue fines on DVDs and games were reduced. Another PPLD initiative that was begun in late 2016 was a comprehensive compensation and job analysis, which will revise the Library District's original staffing structure.

2016 also saw the beginning of the development of a *Human Library* at PPLD. Instead of checking out a book, library patrons (readers) will be able to check out a person and have a conversation of 15 to 20 minutes with that community member (human book). The hope is to encourage dialogue that helps people understand perspectives and life experiences that may differ from their own. To begin the process in establishing the *Human Library*, the Library District put out a call for people "who have a story to tell" in the fall of 2016. The Human Book participants were interviewed, and were trained to understand and respond to the varying issues that could come up in their conversations with the readers. The first *Human Library* will be held in March of 2017 at Penrose Library.

In October 2016, PPLD collaborated with Colorado Springs Science Center on the third annual Maker Faire in conjunction with Make Magazine. Over five thousand (5,000) people attended the event, with experiential learning opportunities filling Library 21c, delighting, and intriguing the overflow crowd. PPLD and our Special Collections department also partnered with the region's Family History Center to present a Family History Fair at Library 21c in Nov. 2016. Over four thousand (4,000) people attended this inaugural event.

Pikes Peak Library District once again surpassed 1 million digital circulations in 2016 through OverDrive, one of the digital distributors on PPLD's CyberShelf. This milestone again made PPLD the only library system in Colorado to reach this impressive milestone and was placed PPLD digital circulations in the top ten of national libraries.

PPLD initiated and deepened partnerships in 2016, including another robust collaboration with Colorado Springs Science Center including the weeklong Science Festival at UCCS. In addition, there were community presentations by Dragon Theatre Productions community theater, educational missions with Challenger Learning Center, many programs with Pikes Peak Women organization, student writing workshops at PPCC, a Business Fair at Library 21c coordinated by PPLD Business Librarian Terry Zarsky, a full array of programs for "Stories" (the 2016 All Pikes Peak Reads initiative), and a series of community talks and panel dialogs with Colorado College and the Greenberg Center for Learning and Tolerance. 2016 also continued the extraordinary response by the public to the multi-media workshops and media classes presented in The Studio at 21c.

# LOCAL ECONOMY

The information included in the following paragraphs under this caption has been extracted and summarized from the Colorado Springs Chamber of Commerce, Colorado Department of Revenue, Colorado Springs Economic Development Corporation, Colorado Department of Education, the Bureau of Labor Statistics, U.S. Census Bureau, and the Colorado Springs Convention and Visitors Bureau.

# **Population**

As of December 31, 2016, the population of El Paso County is 685,331 (the District's legal service is 623,805 and is included in this total). Colorado Springs, the largest municipality within El Paso County (the County), is the 40th largest city in the nation. The County's population has increased by approximately 165,000 since 2000, with approximately half of the increase due to in-migration and the balance due to natural growth.

### Age

The projected median age for El Paso County is 34.3 at the end of 2015. The following are estimates of the population for El Paso County by certain age categories:

	2016		2015	
Under 15	145,735	21.3%	143,367	21.3%
15-24	106,986	15.6%	104,384	15.5%
25-44	180,790	26.4%	178,112	26.5%
45-64	170,697	24.9%	167,995	25.0%
65+	81,123	11.8%	78,013	11.7%
Total	685,331		671,871	

# **Industries**

The following chart shows the percentage of employment by industry type:

	2016	2015
Government, including military	18.1%	18.5%
Professional and business	15.6%	15.3%
Wholesale and retail trade	15.5%	15.5%
Education, health care	13.5%	13.2%
Leisure and hospitality	13.0%	13.1%
Financial	6.3%	6.2%
Manufacturing	4.2%	4.4%
All other	13.8%	13.8%

# Wage/Salary

Wages are competitive with similarly sized cities, but the average education of the El Paso County employee is greater, providing employers with a high value workforce.

In regularly conducted surveys, local employers rank the quality, dependability and stability of the El Paso County workforce as some of the community's top strengths. Local employers also consistently rank the caliber of their employees as higher than that of employees in sister facilities elsewhere.

The following chart depicts the estimated annual mean of wage levels for certain occupations.

Occupation	2016 Annual Wages	2015 Annual Wages
Accountants and Auditors	\$ 73,230	\$ 65,850
Bank Tellers	27,970	29,020
Bookkeeping, Accounting, and Auditing Clerks	35,080	35,300
Carpenters	41,340	41,510
Civil Engineers	82,730	84,270
Computer Programmers	89,610	78,060
Correctional Officers	56,710	48,470
Dental Hygienists	75,920	73,820
Electrical Engineers	106,350	103,680
Elementary School Teachers	46,110	45,210
Executive Secretaries	50,350	47,600
Financial Analysts	87,730	88,120
Graphic Designers	50,200	48,460
Order Clerks	32,540	29,960
Payroll Clerks	42,680	41,250
Physicians and Surgeons	248,440	228,830
Property Managers	77,320	77,190
Social Workers	63,360	63,810
Systems Analysts	94,340	90,040

# **Consumer Spending**

Retail sales for 2016 were about 2.7% higher than 2015. Population and per capita income drive consumer spending. Both are expected to increase in the future.

# **Cost of Living**

Colorado Springs' cost of living index for 2015 was 94.0, which is slightly lower than the nation as a whole. The following chart compares the cost of living index for Colorado Springs to other cities:

	2016	2015
Seattle, WA	145.1	140.3
Los Angeles, CA	142.3	140.3
Portland, OR	128.5	129.5
Denver, CO	110.4	109.6
Las Vegas, NV	104.3	108.2
Dallas, TX	100.4	96.1
National Average	100.0	100.0
Phoenix, AZ	97.0	95.9
Colorado Springs, CO	94.0	95.3
Salt Lake City, UT	93.8	96.4
Boise, ID	91.5	90.8

# **Housing**

Colorado Springs currently has a supply of reasonably affordable housing, which is important because much of the country is having a difficult time providing this necessity. Colorado Springs' median household income is currently above the levels needed to meet the average cost of housing.

The following chart compares the average price of a new 2,400 sq. ft. home in Colorado Springs to other cities at the end of 2016.

	2016	2015
Los Angeles, CA	\$ 686,082	\$ 617,169
Seattle, WA	563,432	548,187
Portland, OR	466,921	439,773
Denver, CO	413,831	398,144
Las Vegas, NV	360,554	339,398
National Average	326,999	313,530
Phoenix, AZ	308,054	292,558
Salt Lake City, UT	306,902	295,695
Colorado Springs, CO	294,987	296,055
Dallas, TX	276,604	220,002
Boise, ID	267,833	258,125

At the end of 2016, apartment rental rates are equally reasonable when compared to approximately 950 square foot apartments with two bedrooms and one and a half or two full baths in other cities:

	2016 Per Month	2015 Per Month
Los Angeles, CA	\$ 2,510	\$ 2,420
Portland, OR	2,461	2,211
Seattle, WA	2,050	1,980
Denver, CO	1,469	1,306
Colorado Springs, CO	1,104	1,029
Dallas, TX	1,058	865
National Average	1,008	951
Las Vegas, NV	1,000	889
Phoenix, AZ	974	880
Salt Lake City, UT	954	894
Boise, ID	795	700
Tourism		

Tourism remains one of the main draws to the Colorado Springs area. More than five million visitors per year put nearly \$1.35 billion dollars into the local economy. Top attractions include the world-renowned Garden of the Gods followed by the United States Air Force Academy. Most visitors to the Colorado Springs area come from Colorado followed by Texas and California.

# Roads

Colorado Springs is conveniently located near the geographical center of the United States, providing easy access to Interstate 70 heading east and west and Interstate 25 heading north and south. To the city's east, Powers Boulevard is a major north-south thoroughfare providing rapid access for the city's growing eastern edge. Highway 24 bypass provides an east-west route.

# **Airport**

Air travel is easy from Colorado Springs with two airports from which to choose in close proximity. The Colorado Springs airport features 16 gates and a 13,500-foot runway, which allows modern aircraft to reach any city in North America. The airport is capable of handling all jet aircraft including wide body planes. Denver International Airport is just 75 miles to the north (about 1 hour and 30 minutes by car on Interstate 25 and E-470).

# Legislation

The State of Colorado operates under the Taxpayer Bill of Rights (TABOR), which imposes restrictions on collected property tax revenues in relation to fiscal year spending. Both amounts cannot exceed the prior year's amount (adjusted for inflation and a growth factor) without voter approval. TABOR also imposes restrictions and stipulations on elections, including bond issuances and mill levy increases.

# **Education**

El Paso County has 17 school districts, as well as private elementary/high schools, charter schools, and the state-sponsored Colorado School for the Deaf and the Blind. The 81.8% high school graduation rates in El Paso County are higher than those for Colorado, but are still below the Colorado Department of Education's target of 90%.

Colorado Springs has 18 institutions of higher education. The three largest are:

	2016	2015 Total
	Total	
	Enrollment	Enrollment
Pikes Peak Community College	13,572	13,947
University of Colorado at Colorado Springs	11,696	11,761
United States Air Force Academy	4,111	3,952

# **National Rankings**

- Colorado Springs **ranked 12**<sup>th</sup> Best Places for Business and Careers by Forbes. The survey looked at factors related to employment, costs (business and living), income growth, quality of life and the education of the labor force.
- Colorado Springs was listed as one of *Money Magazine's* 6 Best Big Cities, earning the spot of "Best City in the Mountains."
- Colorado Springs ranked 10<sup>th</sup> Best Places to Find a Job in Technology according to U.S. News & World Report Real Estate. The evaluation was based on the strength of the overall job market in each of the 100 most populous metro areas, and the year-over-year growth of opportunities in the technology sector in those areas.
- Colorado Springs **ranked 9<sup>th</sup>** Best City for Families by WalletHub. The survey looked at the 150 most populated U.S. cities based on 36 key metrics that take into account essential family dynamics such as the relative cost of housing, the quality of local school and health care systems, and the opportunities for fun and recreation.
- Colorado Springs ranked 7th Best Large City for Real-Estate Markets, and 28th overall by WalletHub. The study compared 300 U.S. cities across 16 key metrics to help prospective home buyers find the most attractive real-estate markets, with a data set ranging from "median homeprice appreciation" to "housing affordability" to "job growth."
- Colorado Springs **ranked 4**th Best Midsize City for New Grads by Online Degrees.com. The ranking looked at 69 U.S. cities that either had a city population of between 150,000 and 750,000, or were designated as the principal city of a Metropolitan Statistical Area with a population between 1 million and 1.5 million, according to 2015 estimates from the U.S. Census Bureau. Each location was graded based on a number of employment, demographic, and "fun" factors, such as median rent price, percent of population age 20 to 34, unemployment rate, and number of restaurants or performing arts venues in the area.

- Colorado Springs ranked 2<sup>nd</sup> Most Desirable Place to Live by U.S. News & World Report readers. U.S. News & World Report asked people across the country to decide where they preferred to live out of the 100 largest metro regions.
- Colorado **ranked 5th** Best State for Innovation by WalletHub. The study measured innovation potential in every state by aggregating seven equally weighted factors, including elements like the percentage of jobs in high-tech industries, percentage of jobs held by scientists and engineers and venture-capital funding per capita. Entrepreneurial activity, the percentage of the adult population in the area the company studied that became entrepreneurs in one month, was also calculated for the list. Colorado shows 6.74% of jobs in high-tech industries.
- Colorado Springs Downtown ranked 9<sup>th</sup> Best by Livability.com. The ranking looked at places
  with low vacancy rates, new development, an influx of people into new space, culture and
  nightlife, rising population and incomes, city's Walk Score, measures of affordability and a
  diversity index.

## OTHER ITEMS

# **Internal Controls**

The District has a number of policies and procedures, which govern the operations of the District to ensure effective cash management, compliance with government accounting regulations, and good business practice. The objectives of these policies and procedures are commensurate with our District-wide goals to effectively manage the current assets and resources of the District.

The oversight responsibilities of the financial operations of the District rest with the Board of Trustees. Each month the Board is provided detailed financial information, prepared by the Finance Office, including financial statements and budget analysis for each fund. The Board is responsible for all budgetary resolutions and approvals, and for setting the mill levy annually. The Board is also responsible for the approval of any real estate transactions, bonded debt, borrowing of funds, and major contracts.

The Executive Director has the authority to negotiate and sign regular operational contracts, and to approve expenditures up to \$50,000. The Chief Finance and Business Officer can authorize purchase orders under \$5,000. Purchases in excess of \$50,000 are submitted to the Board of Trustees for approval. These, and other stipulations, are included in an extensive Financial Guidelines Policy, which was approved by the Board of Trustees.

Segregation of duties is a guiding principle in the Finance Office. For example, the staff members who count the cash and prepare deposit slips are not authorized to record deposits in the accounting system. Only a few staff members are given the combination to the safe, and only the Chief Finance and Business Officer and the Executive Director are authorized to affect wire transfers or banking transactions.

The Chief Finance and Business Officer approves all purchase orders, payments of services, and journal entries. The accounting system is carefully set up to allow rights for certain functions to the appropriate staff members only. A staff member who does not have cash receipt or cash disbursement responsibility processes bank reconciliations, but such reconciliations must be reviewed and approved by the Chief Finance and Business Officer.

Internally performed cash audits of all petty cash and cash registers banks are scheduled periodically at the Library locations.

We believe that the cash management procedures in place are thorough and comprehensive, providing an effective environment of safety and good stewardship of the taxpayers' trust.

# FINANCIAL POLICIES

The 2016 CAFR has been prepared in compliance with the District's Financial Guidelines without exception,

### AWARDS and ACKNOWLEDGMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Pikes Peak Library District for its Comprehensive Annual Financial Report for the year ended December 31, 2015. This was the 25th consecutive year that the District has received this prestigious award.

In order to be awarded a Certificate of Achievement for Excellence in Financial Reporting, the government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must justify both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Comprehensive Annual Financial Report continues to meet the Certificate of Achievement for Excellence in Financial Reporting program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

We wish to thank the members of the Board of Trustees for their leadership and support.

Finally, we would like to offer special thanks to the following individuals who are (or have been) employed by the District's Finance Office, and whose efforts and contributions made the preparation of the 2016 CAFR a success:

Dana Austin, Carol Holt, Dawn Ouradnik, John Sittig, Tatiana Zonte, Merry Zumwalt

Respectfully submitted,

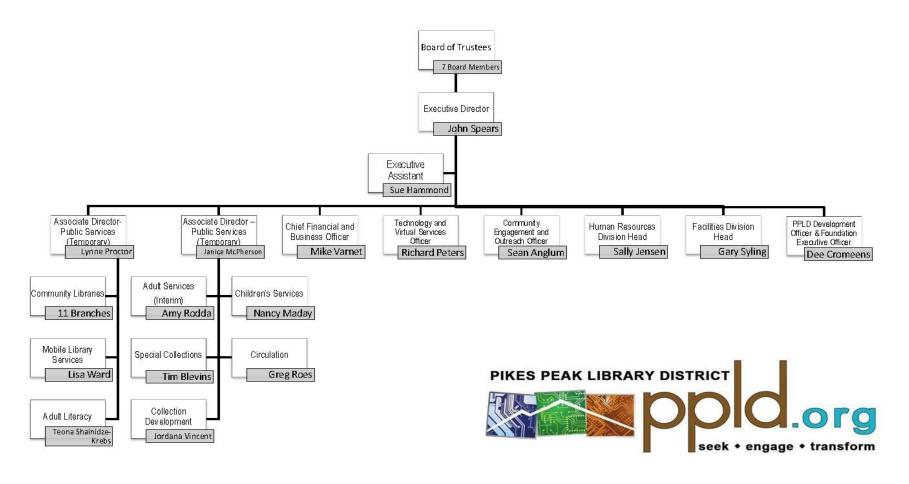
John Spears

**Executive Director** 

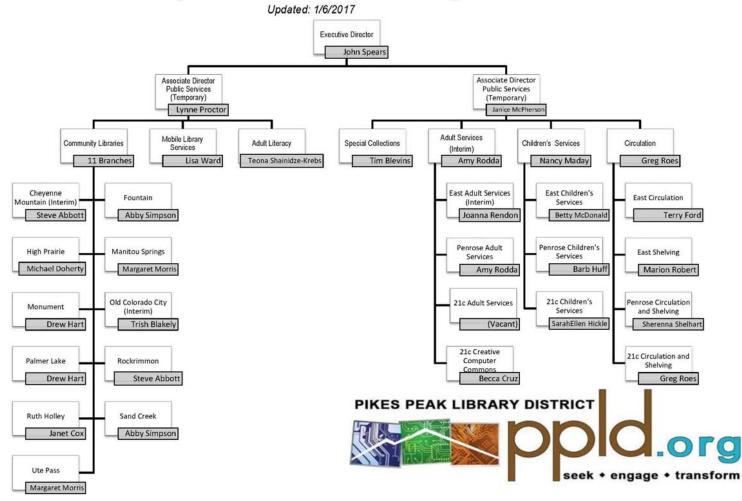
Michael E. Varnet, CPA, CPFO Chief Finance and Business Officer

# Pikes Peak Library District Organizational Chart

Updated: 1/6/2017



# Pikes Peak Library District Public Services Organizational Chart



# Executive Director's Leadership Team December 31, 2016

John Spears	Executive Director
Sean AnglumC	Community Engagement and Outreach Officer
Dolores Cromeens	PPLD Foundation and Development Officer
Sally Jensen	
Janice McPherson	Associate Director, Public Services
Lynne Proctor	Associate Director, Public Services
Gary Syling	Facilities Officer
Rich Peters Informa	tion Technology and Virtual Services Officer
Michael Varnet, CPA, CPFO	
Sue Hammond	Executive Staff Assistant

# Pikes Peak Library District List of Managers As of December 31, 2016

<u>Manager's Name</u> <u>Job Title</u>

Abbott, Steve Librarian 2, Rockrimmon Library

Alvarez, Melody Librarian 2, Children's Services Library 21c

Blakely, Evelyn Community Library Supervisor, Old Colorado City Library

Blevins, James Division Head, Special Collections

Cox, Janet Community Library Manager, Ruth Holley/High Prairie Libraries

Cruz, Rebecca Manager, Creative Computer Commons

Daily, Dennis Manager, Special Collections

DeKeyser, Mary Kay Supervisor, East Library Circulation Services

Doherty, Michael Librarian 2, High Prairie Library Franklyn, Virginia ITVS Administrator, Website

Fuqua-Jones, Linda Community Library Supervisor, Palmer Lake Library

Garcia, David Facilities Lead, East Library Facilities

Garcia, Lisa Community Library Supervisor, Sand Creek Library

Glenn, David Program Supervisor, Security

Hart, Andrew
Librarian 2, Monument/Palmer Lake Libraries
Hernandez, Miriam
Community Library Supervisor, High Prairie Library
Horch, Kandiss
Community Library Supervisor, Monument Library
Huff, Barbara
Librarian 2, Penrose Library Children's Services

Krow, Cecile Supervisor, Cheyenne Mountain Library

Lanaux, Juanita ITVS Administrator, Support

London, Laura Community Library Supervisor, Rockrimmon Library

Maday, Nancy Division Head, Children's Services

Madison, Jaeson Community Library Supervisor, Fountain Library McDonald, Elisabeth Librarian 2, East Library Children's Services

McPherson, Janice Division Head, Adult Services

Morris, Margaret Community Library Manager, Manitou Springs, Ute Pass Library

Nelson, James Facilities Lead, Penrose Library Facilities

O'Hearn, William Librarian 2, Adult Services 21c

Porch, Karen Community Library Supervisor, Ruth Holley Library

Proctor, Lynne Community Library Manager, Cheyenne Mountain/Rockrimmon

Libraries

Robert, Marion Supervisor, East Library Shelving Services

Rodda, Amy Manager, Adult Services

Roeder, Kaitlyn Librarian 2, Adult Services Interlibrary Loan Roes, Greg Supervisor, Penrose Library Circulation Services

Roes, Gregory Manager, Circulation Services

Sansing, Jocelyne Community Library Manager, Old Colorado City/Ute Pass Libraries

Shainidze-Krebs, Teona Manager, Literacy

Simpson, Abigail Community Library Manager, Fountain/Sand Creek Libraries

Sittig, John Manager, Finance

Vincent, Jordana Division Head, Collection Management Ward, Lisa Supervisor, Mobile Library Services



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Pikes Peak Library District Colorado

For its Comprehensive Annual Financial Report

for the Fiscal Year Ended

December 31, 2015

Executive Director/CEO

You R. Ener



# **Independent Auditor's Report**

Board of Trustees Pikes Peak Library District Colorado Springs, Colorado

# Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the Pikes Peak Library District (the District), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



Board of Trustees Pikes Peak Library District

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the Pikes Peak Library District as of December 31, 2016, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary and pension information listed in the table of contents be presented to supplement the basic financial statements. Such information, although not part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund statements and schedules listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The 2016 information has been subjected to the auditing procedures applied in the audit of the 2016 basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the 2016 information is fairly stated in all material respects in relation to the basic financial statements as a whole. We also have previously audited, in accordance with auditing standards generally accepted in the United States of America, the District's basic financial statements as of and for the year ended December 31, 2015, which are not presented with the accompanying financial statements. In our report dated June 23, 2016, we expressed unmodified opinions on the respective financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate

Board of Trustees Pikes Peak Library District

remaining fund information. In our opinion, the 2015 comparative combining and individual fund financial statements and schedules supplementary information is fairly stated in all material respects in relation to the basic financial statements as of and for the year ended December 31, 2015, taken as a whole.

### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The introductory and statistical sections listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2017, on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Colorado Springs, Colorado

June 21, 2017

BKD,LLP

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# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

As management of the Pikes Peak Library District, we offer readers of the Pikes Peak Library District financial statements this narrative overview and analysis of the financial activities of the Pikes Peak Library District (the District or PPLD) for the year ended December 31, 2016. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages 11 through 21 of this report.

# **Financial Highlights**

- The District's assets exceed its liabilities by \$39,636,748 (net position) as of December 31, 2016.
- Total net position is comprised of the following:
  - (1) Net investment in capital assets of \$37,308,714 includes property and equipment, net of accumulated depreciation.
  - (2) Net position of \$956,559 is restricted by constraints imposed from outside the District, such as gifts, grantors, laws or regulations.
  - (3) Unrestricted net position of \$1,371,475 represents the portion available to maintain the District's continuing obligations to citizens and creditors. As discussed below, the District implemented GASB Statement No. 68 effective January 1, 2015. As of December 31, 2016, the District's proportionate share of the Net Pension Liability was \$9,631,215. This balance is included in the unrestricted net position.
- The District's General Fund reported total ending fund balance of \$9,290,771 as of December 31, 2016. This compares to the prior year ending fund balance of \$7,835,294, showing an increase of \$1,455,477 during the current year.
- At the end of the current calendar year, unassigned fund balance for the General Fund was \$6,425,409 or 23.3%, of total General Fund expenditures, including transfers for the year ended December 31, 2016.
- Overall, the District continues to maintain a moderately strong financial position.

The above financial highlights are explained in more detail in the "Financial Analysis of the District as a Whole" section of this document.

# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **Overview of the Financial Statements**

This Management's Discussion and Analysis document introduces the District's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the basic financial statements. This report also contains required and other supplementary information in addition to the basic financial statements themselves. Comparative data is presented when available.

### **Government-wide Financial Statements**

The District's annual report includes two District government-wide financial statements. These statements provide both long-term and short-term information about the District's overall financial status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in accrual accounting and elimination of internal activities between funds.

The first of these government-wide statements is the *Statement of Net Position*. This is the government-wide statement of financial position presenting information that includes all of the District's assets and deferred outflows of resources, and liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other nonfinancial factors such as diversification of the taxpayer base or the condition of District infrastructure, in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities*, which reports how the District's net position changed during the current calendar year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the Statement of Activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by property taxes and from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities include general library operations. The District has no business-type activities.

The government-wide financial statements also include the financial statements of Pikes Peak Library District Foundation, Inc., a legally separate entity. Financial information for this component unit is reported separately from the financial information presented for the District (primary government) in accordance with GASB standards.

The government-wide financial statements are presented on pages 46 through 51 of this report.

# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's significant funds. Each major fund is separately reported.

The District has the following fund types:

Governmental funds are reported in the fund financial statements and encompass the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financial requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

The basic governmental fund financial statements are presented on pages 52 through 55 of this report.

The Internal Service Fund (Employee Health Plan) is reported in the fund financial statements, and generally reports employee and employer contributions along with benefit claims paid and administrative costs related to the District's partially self-insured health plan offered to employees with a regularly scheduled workweek of 30 or more hours.

The basic internal service fund financial statements are presented on pages 56 through 58 of this report.

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because those resources are not available to support the District's own programs. The accounting used for fiduciary funds is much like that used for the government-wide statements.

The basic fiduciary fund financial statement can be found on page 58 of this report.

The accompanying notes to the basic financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the basic financial statements begin on page 60 of this report.

# **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the District's detailed budget presentations for its General

# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

Fund, the District's proportionate share of the net pension liability, and District contributions. These statements and schedules demonstrate compliance with the District's adopted and final revised budget. The required supplementary information can be found on pages 87 through 92.

As discussed, the District reports one major fund and several nonmajor funds in the basic financial statements. The individual governmental fund comparative statements are presented in a subsequent section of this report beginning on page 100.

# Financial Analysis of the District as a Whole

The District's net position at calendar year-end is \$39,636,748. The following table provides a summary of the District's net position as of December 31, 2016 and 2015:

	Summary of Net Position			
	201	6	2015	
	Governmental Activities	Percentage of Total	Governmental Activities	Percentage of Total
Assets				
Current and other assets	\$ 39,749,233	51%	\$ 37,127,077	49%
Capital assets	37,486,467	49%	39,388,971	51%
Total assets	77,235,700	100%	76,516,048	100%
Deferred Outflows of Resources	1,426,744	100%	1,917,307	100%
Liabilities				
Current liabilities	1,982,471	16%	2,289,803	17%
Noncurrent liabilities	10,710,962	84%	11,132,838	83%
Total liabilities	12,693,433	100%	13,422,641	100%
Deferred Inflows of Resources	26,332,263	100%	24,806,927	100%
Net Position				
Net investment in capital assets	37,308,714	94%	38,922,766	97%
Restricted	956,559	2%	998,444	2%
Unrestricted	1,371,475	4%	282,577	1%
Total net position	\$ 39,636,748	100%	\$ 40,203,787	100%

The District continues to maintain a moderately high current ratio. The current ratio compares current assets to current liabilities and is an indication of the ability to pay current obligations. However, to make this ratio meaningful, we have eliminated the property taxes receivable for governmental activities. After this elimination, governmental activities' current assets are \$13,904,998. As a result, the current ratio for

# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

the District overall is 7.1 to 1, which is comparable to the December 31, 2015 ratio of 5.4 to 1. This ratio is strong.

The District reported positive balances in net position. Net position decreased by (\$567,039) for governmental activities.

Approximately 94% of the District's net position is comprised of capital assets as of December 31, 2016. The District uses these capital assets to provide services to its citizens.

The following table provides a summary of the District's changes in governmental activities' net position for the years ended December 31, 2016 and 2015:

	Summary of Changes in Net Position			
	2016		2015	
	Governmental	Percentage	Governmental	Percentage
	Activities	of Total	Activities	of Total
Revenues	_			_
Program				
Charges for services, sales and fines	\$ 494,493	2%	\$ 538,214	2%
Operating grants/donations	377,871	1%	274,694	1%
Capital grants/donations	269,621	1%	1,645,190	5%
General				
Taxes	27,673,192	95%	26,902,978	91%
Other	251,979	1%	228,466	1%
Total revenues	29,067,156	100%	29,589,542	100%
Program expenses				
Public services	13,251,004	45%	13,250,047	45%
Administrative services	3,823,660	13%	3,785,191	13%
Director's Office	466,816	1%	398,398	1%
Finance Office	522,810	2%	476,755	2%
Information Technology Office	7,631,440	26%	7,855,225	26%
Community Engagement Outreach				
Office	764,629	3%	853,076	3%
Other administration	3,116,763	10%	3,107,845	10%
Total expenses	29,577,122	100%	29,726,537	100%
Special item - TABOR refund	(57,073)			
Change in net position	(567,039)		(136,995)	
Beginning net position	40,203,787		40,340,782	
Ending net position	\$ 39,636,748		\$ 40,203,787	

# Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **Governmental Revenues**

The District is heavily reliant on taxes to support governmental activities. Taxes provided 91% of the District's total revenues. Also, note that program revenues generated only 8% of governmental activities' revenues for the year ended December 31, 2016. This means that the government's taxpayers and the District's other general revenues fund provided 92% of the governmental activities. As a result, the general economy and the changes in both residential and commercial property values have a major impact on the District's revenue streams.

# **Governmental Function Expenses**

Approximately 71% of the District's expenses provide supporting services to the public service and information technology functions. In addition, approximately \$1.3 million of depreciation expense on the District's buildings is included in total expenses, and total depreciation expense was approximately \$3.9 million.

# Financial Analysis of the District's Funds

# Governmental Funds

As discussed, governmental funds are reported in the fund statements with a short-term, inflows and outflows of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$11,701,486.

Fund balances as of December 31, 2016 and 2015 include:

	2016	2015
Nonspendable	\$ 400,222	\$ 515,367
Restricted	956,559	998,444
Committed	3,243,444	2,876,494
Assigned	675,852	591,571
Unassigned	6,425,409	4,896,422
	\$ 11,701,486	\$ 9,878,298

# Major Governmental Funds

# General Fund

The General Fund is the District's primary operating fund and the largest source of day-to-day service delivery. The General Fund's balance increased by \$1,455,477 during 2016. The total fund balance of the General Fund as of December 31, 2016 was \$9,290,771. The total fund balance as of December 31, 2015 was \$7,835,294.

## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

The fund balance of the General Fund is broken down as follows as of December 31, 2016 and 2015:

	2016	2015	
Nonspendable	\$ 386,130	\$ 510,377	
Restricted	945,380	944,548	
Committed	865,000	900,000	
Assigned	668,852	583,947	
Unassigned	6,425,409	4,896,422	
	\$ 9,290,771	\$ 7,835,294	

### Nonmajor Governmental Funds

Nonmajor governmental funds include one Special Revenue Fund and four Capital Projects Funds.

Special Revenue Fund – Total fund balance as of December 31, 2016 was \$276,400. This amount is \$56,432 less than the fund balance of \$332,832 as of December 31, 2015.

Capital Projects Funds – As of December 31, 2016, fund balance for specific funds equals the following and represents ongoing projects; funds not listed have zero balances and were closed as the projects were completed:

	2016	2015	
North Facility Project Fund	\$ 777,665	\$ 875,462	
East Library Renovation Fund	132,256	176,645	
Penrose Library Renovation Fund	173,206	155,639	
Capital Reserve Fund	1,051,188	502,426	

## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

For 2016, capital outlay for those specific funds equaled the following:

North Facility Project Fund	\$ 189,947
East Library Renovation Fund	71,889
Penrose Library Renovation Fund	69,433
Capital Reserve Fund	503,676

### **Budgetary Highlights**

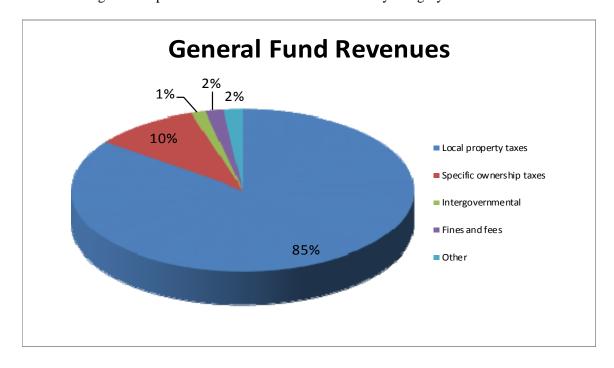
#### General Fund

The original budget (expenditures and transfers out) was amended by \$1,154,736, principally to utilize prior year fund balances that were primarily either reserved for encumbrances or designated for specific capital projects. Such reserves and designations of fund balance were not included in the original 2016 budget.

#### **General Fund Revenues**

Total General Fund actual revenues for fiscal year 2016 were \$29,109,072. This amount was less than the 2016 budget, as amended, by (\$109,429), which is approximately 0.4% of the total revenue budget.

The following chart depicts General Fund revenue for 2016 by category:

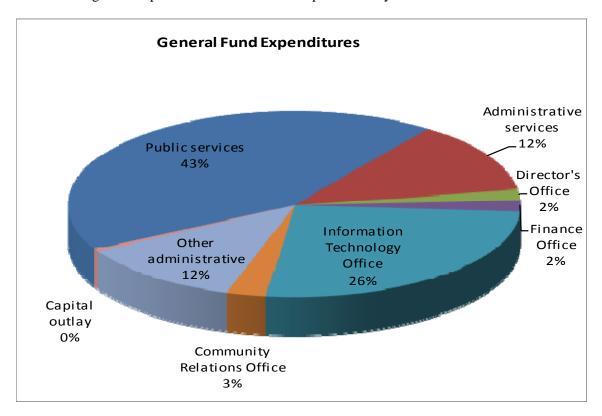


## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **General Fund Expenditures**

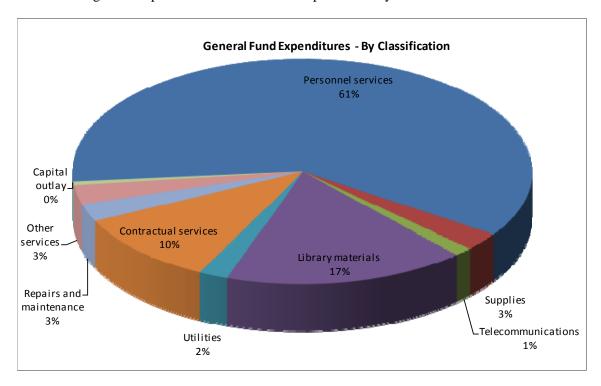
Total General Fund actual expenditures for fiscal year 2016 was \$26,354,779. This amount was less than the 2016 budget, as amended, by \$2,480,429, which is approximately 8.6% of the total budget.

The following chart depicts 2016 General Fund expenditures by function:



## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

The following chart depicts 2016 General Fund expenditures by classification:



The following is a summary of the departments or accounts that significantly contributed to the difference between the 2016 budget and actual expenditures:

<u>Public Services</u> – For 2016, this function was under budget by \$755,010. The primary cause is due to staff positions that were vacant at some point throughout 2016. The annual budget includes all authorized positions budgeted at the amount for full employment for the entire year. The time periods that such positions were vacant resulted in budget savings.

<u>Administrative Services</u> – For 2016, this function was under budget by \$338,071. In general, budget accounts under this category include estimates for contingencies for unknown items at the time the budget was prepared, such as repairs and maintenance. Actual expenditures may vary from year to year depending on identified needs throughout the year.

<u>Information Technology</u> – For 2016, this function was under budget by \$557,967. As with the other departments, certain positions were vacant for a part of 2016. This resulted in \$154,243 in savings. Another reason for the budget savings is the amount spent on computer and other supplies was less than budget by \$122,766. Supplies are purchased when needs arise, and the magnitude of such needs may vary from year to year.

<u>Capital outlay</u> – For 2016, this function was under budget by \$381,919. The Sand Creek Library Maker Space project, that was included in the 2016 budget, did not commence until 2017.

## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **Capital Assets**

The District's capital assets, net of accumulated depreciation, for governmental activities as of December 31, 2016 was \$37,486,467. See note III-D on page 78 for additional information about changes in capital assets during the calendar year and balances at the end of the year.

The following table provides a summary of capital assets as of December 31, 2016 and 2015:

	Capital Assets				
	201	6	201	15	
	Governmental Activities	Percentage of Total	Governmental Activities	Percentage of Total	
Nondepreciable assets					
Land	\$ 5,317,363	6%	\$ 5,317,363	6%	
Collections of historical treasures	9,873,804	12%	9,851,138	12%	
Construction in progress	183,098	0%	42,210	0%	
Total nondepreciable					
assets	15,374,265		15,210,711		
Depreciable assets					
Land improvements	210,678	0%	157,877	0%	
Leasehold improvements	1,017,507	2%	1,017,507	1%	
Buildings	41,810,188	50%	41,753,304	50%	
Equipment, furniture and fixtures	6,388,872	8%	6,402,310	8%	
Bookmobiles and vans	815,125	1%	815,125	1%	
Books and materials	17,535,352	21%	18,875,346	22%	
Total depreciable assets	67,777,722	100%	69,021,469	100%	
Less accumulated depreciation	(45,665,520)		(44,843,209)		
Book value - depreciable assets	22,112,202		24,178,260		
Percentage depreciated	67%		65%		
Book value - all capital assets	\$ 37,486,467		\$ 39,388,971		

At December 31, 2016, the depreciable capital assets for governmental activities were 67% depreciated. This compares consistently to the December 31, 2015 percentage of 65%. The change is attributable primarily to discarding over 180,000 library material items during 2016, most of which were old and fully depreciated.

## Management's Discussion and Analysis (Unaudited) (Continued) December 31, 2016

### **Economic Factors and Next Year's Budget and Mill Levy**

The following factors were considered when the 2017 budget was prepared:

- 1. The unemployment rate for El Paso County, Colorado was 3.8%, which is a decrease from a rate of 4.6% a year ago.
- 2. Inflationary trends in the region and cost of living indices in the region compare favorably to national indices.

At December 31, 2016, unassigned fund balance in the General Fund totaled \$6,425,409. The District has appropriated \$389,863 of this balance for spending in the 2017 fiscal year budget.

For the fiscal year 2017 budget, the total mill levy is 3.957 mills (3.834 mills for general operating expenses and 0.023 mills for refunds and abatements). The mill levy for fiscal year 2016 was 3.857 mills. The gross assessed valuation for all taxable property within the District's legal service area is \$6,617,460 and \$6,516,617,460 for 2017 and 2016, respectively.

### **Requests for Information**

This Financial Report is designed to provide a general overview of the District's finances, compliance with finance-related laws and regulations, and demonstrate the District's commitment to public accountability. If you have any questions about this report, or would like to request additional information, contact the District's Financial Office at 1175 Chapel Hills Drive, Colorado Springs, Colorado 80920.

## Statement of Net Position December 31, 2016

	Primary Government Governmental
	Activities
Assets and Deferred Outflows of Resources Current Assets	
Cash and investments	\$ 13,031,137
Property taxes receivable	25,844,235
Other receivables	162,927
Due from discretely presented component unit	12,688
Due from other governments	261,357
Prepaid items	436,889
Total current assets	39,749,233
Noncurrent Assets	
Capital assets	
Nondepreciable property	15,374,265
Depreciable building, property and equipment, net	22,112,202
Total noncurrent assets	37,486,467
Total assets	77,235,700
Deferred Outflows of Resources	
Pension-related amounts	1,426,744
Total assets and deferred outflows of resources	78,662,444
Liabilities and Deferred Inflows of Resources Current Liabilities	
Accounts payable	897,124
Accrued compensation payable	1,085,347
Total current liabilities	1,982,471
Noncurrent Liabilities	
Noncurrent portion of long-term obligations	
Net pension liability	9,631,215
Accrued compensated absences	1,079,747
Total noncurrent liabilities	10,710,962
Total liabilities	12,693,433
Deferred Inflows of Resources	
Property taxes	25,844,235
Pension-related amounts	488,028
Total deferred inflows of resources	26,332,263
Total liabilities and deferred inflows of resources	39,025,696
Net Position	
Net investment in capital assets	37,308,714
Restricted for	
Declared emergencies	855,665
Gifts and grants	100,894
Unrestricted	956,559 1 371 475
	1,371,475 \$ 39,636,748
Total net position	φ 37,030,748

## Pikes Peak Library District Foundation, Inc.

## Statement of Financial Position December 31, 2016

Assets	
Cash and cash equivalents	\$ 969,612
Contributions receivable, net	61,292
Accounts receivable	75,863
Investments	 1,408,947
Total assets	\$ 2,515,714
Liabilities	
Accounts payable	\$ 11,808
Accounts payable, related party	 15,188
Total liabilities	 26,996
Net Assets	
Unrestricted	584,506
Temporarily restricted	1,868,558
Permanently restricted	35,654

2,488,718

2,515,714

Total net assets

Total liabilities and net assets

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## Statement of Activities Year Ended December 31, 2016

Functions/Programs	Expenses	S	narges for Services, Sales nd Fines
Primary Government			
Governmental activities			
Public Services	\$ 13,251,004	\$	494,493
Administrative Services	3,823,660		-
Director's Office	466,816		-
Finance Office	522,810		-
Information Technology Office	7,631,440		-
Community Engagement and Outreach Office	764,629		-
Other administration	3,116,763		-
Total governmental activities	\$ 29,577,122	\$	494,493

#### **General revenues**

Property taxes levied for library purposes Specific ownership taxes Investment earnings Miscellaneous

### **Total general revenues**

#### Special item

TABOR refund of property tax revenue in excess of limit

Total general revenues and special item

Change in net position

Net position, January 1

Net position, December 31

Pr	rogram Reven	ues		Re C	et (Expense) evenue and Changes in et Position
	Operating Grants and Contributions		Capital Grants and Contributions		Primary Sovernment overnmental Activities
\$	233,889 - - - 143,982 -	\$	142,378 41,939 - - 85,304 -	\$	(12,380,244) (3,781,721) (466,816) (522,810) (7,402,154) (764,629) (3,116,763)
\$	377,871	\$	269,621		(28,435,137)
				_	24,780,995 2,892,197 96,038 155,941 27,925,171
					(57,073) 27,868,098 (567,039)
				\$	40,203,787 39,636,748
					,,

## Pikes Peak Library District Foundation, Inc.

## Statement of Activities Year Ended December 31, 2015

	Unrestricted	Temporarily Restricted	Permanently Restricted	Total
Revenues, gains and other support				
Contributions	\$ 253,901	\$ 2,805,587	\$ -	\$ 3,059,488
Investment return	43,887	53,888	2,071	99,846
Net assets released from restrictions	2,609,497	(2,609,497)		
Total revenues, gains				
and other support	2,907,285	249,978	2,071	3,159,334
Expenses				
Program services				
Support for PPLD	2,659,521			2,659,521
Total program services	2,659,521			2,659,521
Support services				
General and administrative	24,625	-	-	24,625
Fundraising	188,649			188,649
Total support services	213,274			213,274
Total expenses	2,872,795			2,872,795
Change in net assets	34,490	249,978	2,071	286,539
Net assets, beginning of year	550,016	1,618,580	33,583	2,202,179
Net assets, end of year	\$ 584,506	\$ 1,868,558	\$ 35,654	\$ 2,488,718

### Balance Sheet – Governmental Funds December 31, 2016

		General	Gov	Other vernmental Funds	Go	Total overnmental Funds
Assets						
Cash and cash equivalents	\$	12,362,552	\$	-	\$	12,362,552
Property taxes receivable		25,844,235		-		25,844,235
Other receivables		153,611		9,316		162,927
Due from discretely presented						
component unit		12,688		-		12,688
Due from other governments		261,357		-		261,357
Due from other funds		-		2,567,460		2,567,460
Prepaid items		386,130		14,092		400,222
<b>Total assets</b>	\$	39,020,573	\$	2,590,868	\$	41,611,441
Liabilities						
Accounts payable	\$	641,852	\$	180,153	\$	822,005
Accrued compensation payable	Ψ	529,114	Ψ.	-	4	529,114
Due to other funds		2,567,460		_		2,567,460
Total liabilities		3,738,426	-	180,153		3,918,579
		2,,				-,,,,,,,,,
Deferred Inflows of Resources						
Unavailable revenue - property taxes		25,844,235		-		25,844,235
Unavailable fund resources		147,141				147,141
Total deferred inflows						
of resources		25,991,376				25,991,376
Fund Balances						
Nonspendable:						
Prepaid expenditures		386,130		14,092		400,222
Restricted for:						
Declared emergencies		855,665		-		855,665
Gifts and grants		89,715		11,179		100,894
Committed to:						
Capital projects		865,000		2,378,444		3,243,444
Assigned to:						
Purchased contracts		153,297		-		153,297
Library materials		515,555		-		515,555
Gifts and grants		-		7,000		7,000
Unassigned		6,425,409		_		6,425,409
<b>Total fund balances</b>		9,290,771		2,410,715		11,701,486
Total liabilities, deferred						
inflows of resources,						
and fund balances	\$	39,020,573	\$	2,590,868	\$	41,611,441

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2016

Amounts reported for governmental activities in the statement of net position (page 45) are different because:

Fund balances - total governmental funds (page 49)	\$	11,701,486
•	83,151,987 (45,665,520)	37,486,467
Certain long-term pension related costs and adjustments are not		
to pay or not are payable currently and are therefore not reported in the funds.  Net pension-related amounts		(8,692,499)
Liabilities that are not due and payable in the current period and, therefore, are not reported in the funds  Accrued compensated absences		(1,635,980)
Certain revenue earned but not available, classified as deferred inflows in governmental funds is susceptible to full accrual on the entity-wide statements		147,141
Internal service funds are used by management to charge the costs of certain activities, such as health insurance, to the individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position	_	630,133
Net position - governmental activities (page 43)	\$	39,636,748

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

### Year Ended December 31, 2016

	General	Other Governmental Funds	Total Governmental Funds
Revenues			
Taxes	\$ 27,673,192	\$ -	\$ 27,673,192
Intergovernmental	398,039	-	398,039
Fines and fees	494,493	-	494,493
Interest earnings	96,038	-	96,038
Donations	308,716	-	308,716
Miscellaneous	138,594		138,594
Total revenues	29,109,072		29,109,072
Expenditures			
Current			
Public Services	11,293,011	25,087	11,318,098
Administrative Services	3,254,306	-	3,254,306
Director's Office	459,139	-	459,139
Finance Office	513,871	-	513,871
Information Technology Office	6,833,133	-	6,833,133
Community Relations Office	748,267	-	748,267
Other administrative	3,116,763	-	3,116,763
Capital outlay	136,289	866,290	1,002,579
Total expenditures	26,354,779	891,377	27,246,156
Excess (deficiency) of revenues over (under) expenditures	2,754,293	(891,377)	1,862,916
Other financing sources (uses)			
Transfers in	-	1,259,088	1,259,088
Transfers out	(1,259,088)	-	(1,259,088)
Proceeds from sale of capital assets	17,345		17,345
Total other financing sources (uses)	(1,241,743)	1,259,088	17,345
Special item			
TABOR refund of property tax revenue			
in excess of limit	(57,073)	<del>-</del>	(57,073)
Net change in fund balances	1,455,477	367,711	1,823,188
Fund balances, beginning of year	7,835,294	2,043,004	9,878,298
Fund balances, end of year	\$ 9,290,771	\$ 2,410,715	\$ 11,701,486

# Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities Year Ended December 31, 2016

Amounts reported for governmental activities in the statement of activities (pages 46 and 47) are different because:

Net change in fund balances - total governmental funds (page 51)	\$ 1,823,188
Revenues in the statement of activities that do not provide current financial resources are not reported in the fund statements until they become available. This amount is the difference in the treatment of revenue recognition.	(59,263)
Governmental funds report capital outlays as expenditures.  However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. The details of this difference are as follows:	
Depreciation expense Capital outlay for building, furniture, land and vehicles Amounts paid for books, audio visual materials and historical collections	(3,949,765) 500,002 2,313,177
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	
In the statement of activities, only the loss on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus, the change in net position differs from the change in fund balance by the book value of the capital assets sold.	(765,918)
Pension expense at the fund level reresents cash contributions to the defined benefit plan. For the activity level presentation, the amounts represents the actuarial cost of the benefits for the fiscal year Pension related amounts	(585,647)
Compensated absences expenses reported on the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	43,837
Internal service funds are used by management to charge the costs of certain activities, such as health insurance, to the	
individual funds. The net revenue of the internal service fund is reported with governmental activities.	 113,350
ange in net position - governmental activities (page 47)	\$ (567,039)

### Statement of Net Position Proprietary Fund December 31, 2016

	Governmental Activities - Internal Service Fund	
Assets		
Current Assets		
Cash and cash equivalents	\$	668,585
Deposit		36,667
Total current assets		705,252
Liabilities		
Current Liabilities		
Claims payable		67,661
Accounts payable		7,458
Total current liabilities		75,119
Net Position		
Total Net Position - Unrestricted	\$	630,133

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund Year Ended December 31, 2016

	Governmental Activities - Internal Service Fund	
Operating revenues		
Employer contributions	\$	1,538,345
Employee contributions		345,736
Total operating revenues		1,884,081
Operating expenses		
Claims incurred		1,039,201
Administrative		731,542
Total operating expenses		1,770,743
Operating gain		113,338
Nonoperating revenues		
Investment earnings		12
Change in net position		113,350
Total net position, beginning of year		516,783
Total net position, end of year	\$	630,133

# Statement of Cash Flows Proprietary Fund Year Ended December 31, 2016

	Governmental Activities - Internal Service Fund	
Cash flows from operating activities		
Employee and employer contributions	\$ 1,884,081	
Payment of claims and administrative expenses	(1,873,896)	
Net cash used in operating activities	10,185	
Cash flows from investing activities	10	
Interest received	12	
Net increase in cash and cash equivalents	10,197	
Cash and cash equivalents - January 1	658,388	
Cash and cash equivalents - December 31	\$ 668,585	
Reconciliation of operating gain to net cash provided by operating activities		
Operating loss	\$ 113,338	
Adjustments to reconcile operating loss to		
net cash provided by operating activities		
Change in accounts payable	(58,376)	
Change in claims payable	(44,777)	
Total adjustments	(103,153)	
Net cash used in operating activities	\$ 10,185	

### Statement of Fiduciary Assets and Liabilities Fiduciary Fund December 31, 2016

	gency Fund
Assets Cash and cash equivalents	\$ 53,906
Liabilities Accounts payable	\$ 53,906

## Notes to Financial Statements December 31, 2016

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## Notes to Financial Statements December 31, 2016

### Note I: Summary of Significant Accounting Policies

The financial statements of the Pikes Peak Library District (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America (US GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

### I-A. Reporting Entity

The District is considered to be a "Special Library District" and was created through state statute (C.R.S. 24-90-110). A joint committee equally represented by the City of Colorado Springs, Colorado and El Paso County, Colorado appoints members of the District's seven-member Board of Trustees.

As required by US GAAP, these financial statements present the District and its discretely presented component unit, the Pikes Peak Library District Foundation, which is reported in a separate statement in the financial statements to emphasize it is legally separate from the District.

Depending upon the significance of the District's financial and operational relationships with various separate entities, the organizations are classified as blended or discrete component units, related organizations, joint ventures, or jointly governed organizations, and the financial disclosure is treated accordingly.

**Related Organizations** – The District had no financial relationships of this type during the fiscal year ended December 31, 2016.

**Joint Ventures** – The District did not participate in any joint venture during the fiscal year ended December 31, 2016.

**Jointly Governed Organizations** – The District had no financial relationships of this type during the fiscal year ended December 31, 2016.

#### **Discretely Presented Component Unit**

The Pikes Peak Library District Foundation, Inc. (the Foundation).

The Foundation, which was formed in 2003, was established exclusively for the benefit of, to perform the function of, or to carry out the charitable and educational purposes of the Pikes Peak Library District. The Foundation is a tax–exempt corporation under the provisions of 501(c)(3) of the Internal Revenue Code. The Foundation issues separate financial statements and a copy can be obtained from the District's Financial Office at 1175 Chapel Hills Drive, Colorado Springs, Colorado 80920.

The District maintains control of the Foundation in the following areas:

 The Board of Trustees of the District originally elected members of the Foundation's Board of Directors. The Members of the Foundation Board make subsequent Board appointments.

## Notes to Financial Statements December 31, 2016

- The Foundation may not disburse funds for costs that have not been recommended by the District's Board of Trustees.
- Two members of the District's Board of Trustees serve on the Foundation's Board of Directors at all times.

### I-B. Basis of Presentation

The District's basic financial statements consist of government-wide statements, including a statement of net position, a statement of financial position and statements of activities, and fund financial statements, which provide a more detailed level of financial information.

Government-wide Financial Statements – The government-wide financial statements include the District's statement of net position, the Foundation's statement of financial position and a statement of activities for the District and the Foundation. These statements report financial information on all of the non-fiduciary activities of the District and its component unit. The effect of interfund activity has been removed from these statements. The primary government and the discretely presented component unit are presented separately within these financial statements with the focus on the primary government. Individual funds are not displayed and the statements report governmental activities, generally supported by taxes and District general revenues. The District does not have any business-type activities, which rely to a significant extent on fees and charges for support.

The District's statement of net position presents the financial position of the governmental activities of the District at year-end. The Foundation's statement of financial position presents the financial position of the Foundation at year-end using not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board.

The District's statement of activities presents a comparison between direct expenses and program revenues for the year for each function of the District's governmental activities. The Foundation's statement of activities presents the activities of the Foundation using not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board. Direct expenses are those that are specifically associated with a function and, therefore, clearly identifiable to that particular function. The District does not allocate indirect expenses to functions in its statement of activities.

The Foundation reports under not-for-profit accounting and financial reporting principles promulgated by the Financial Accounting Standards Board, including FASB Codification ASC 958-205. As such, certain revenue recognition criteria and presentation features are different from GASB revenue recognition criteria and presentation features. No modifications have been made to the Foundation's financial information in the District's financial reporting entity for these differences. Because the Foundation uses generally accepted accounting principles (GAAP) reporting model that is different than the District's reporting model, the District has elected to present the Foundation's financial statements separately from those of the District as provided for under GASB standards.

The District's statement of activities reports the expenses of a given function offset by program revenues directly connected with the functional program. A function is an assembly of similar activities and may include portions of a fund or summarize more than one fund to capture the

## Notes to Financial Statements December 31, 2016

expenses and program revenues associated with a distinct functional activity. Program revenues include: (1) charges for services that report fees and other charges to users of the District's services; (2) operating grants and contributions that finance annual operating activities including restricted investment income; and (3) capital grants and contributions that fund the acquisition, construction, or rehabilitation of capital assets. These revenues are subject to externally imposed restrictions to these program uses. For identifying to which function program revenue pertains, the determining factor for *charges for services* is which function *generates* the revenue. For *grants and contributions*, the determining factor is to which functions the revenues are *restricted*.

Taxes and other revenue sources not properly included with program revenues are reported as general revenues of the District. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

Fund Financial Statements – During the year, the District segregates transactions related to certain District functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the District at this more detailed level. Fund financial statements are provided for governmental, proprietary and fiduciary funds.

The major individual governmental fund (the General Fund) is reported in a separate column with a composite column for nonmajor funds.

Fund Accounting – The District uses funds to maintain its financial records during the year. A fund is a fiscal and accounting entity with a self-balancing set of accounts. The District uses three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds – Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Fund liabilities are assigned to the fund from which they will be liquidated. The District reports the difference between governmental fund assets, liabilities, and deferred inflows of resources as fund balance.

The following is the District's major governmental fund:

General Fund – The General Fund accounts for all financial resources except those required to be accounted for in another fund. The General Fund balance is available to the District for any purpose provided it is expended or transferred according to the general laws of Colorado.

Additionally, the District reports the following nonmajor governmental fund type:

Special Revenue Fund – This fund accounts for resources that are restricted or committed for specific purposes, specifically gifts and grants.

Capital Projects Funds – These funds account for the financial activity related to significant capital projects.

The District also reports the following proprietary fund type:

## Notes to Financial Statements December 31, 2016

*Internal Service Fund* – This fund accounts for the health insurance plan that is provided to eligible District employees (employees with a regularly scheduled workweek of 30 hours or more).

Additionally, the District reports the following fiduciary fund type:

Agency Fund – This fund is used to report resources held by the District in a purely custodial capacity. This fund is used to account for contributions made by employees who elect to participate in the District's Flexible Spending Program as authorized under Section 125 of the Internal Revenue Code.

As a rule, interfund services provided and used are not eliminated in the process of consolidation of the government-wide statement of activities.

Proprietary funds distinguish operating revenues and expenses from *non-operating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Internal Service Fund are charges to customers for sales and services. Operating expenses for the District's Internal Service Fund include the cost of sales and services and administrative expenses. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, and then unrestricted resources as they are needed.

#### I-C. Measurement Focus

Government-wide Financial Statements – The District's government-wide financial statements are prepared using the economic resources measurement focus. All assets, all liabilities, and all deferred inflows of resources associated with the operation of the District are included on the statement of net position. The statement of activities reports revenues and expenses.

Fund Financial Statements – All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets, current liabilities, and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports the sources (i.e., revenue and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the governmental fund statements.

#### I-D. Basis of Accounting

#### District

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. At the fund reporting level, governmental funds use the modified accrual basis of accounting and the fiduciary fund uses the accrual basis of accounting. Differences in the

## Notes to Financial Statements December 31, 2016

accrual and the modified accrual basis of accounting arise in the recognition of revenue, the recording of unearned revenue, and in the presentation of expenses versus expenditures.

Revenues – Exchange Transactions – Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On the modified accrual basis, revenue is recorded when the exchange takes place and in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year.

The District considers revenues, other than grants, to be measurable and available if collected within three months after year-end. Grants are considered measurable and available if 1) they are collected within one year after year-end, and 2) all eligibility requirements, including incurring allowable costs, have been met.

Revenues – Non-exchange Transactions – Non-exchange transactions in which the District receives value without directly giving equal value in return, include property taxes, specific ownership taxes, grants, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied (See Note III-B-1.). Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the District must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the District on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions also must be available (i.e., collected within 90 days) before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered susceptible to accrual: property taxes, specific ownership taxes, interest and federal and state grants.

*Unearned Revenue* – Unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied.

Grants and entitlements received before the eligibility requirements are met (e.g., cash advances) also are recorded as unearned revenue.

Deferred Outflows and Inflows of Resources – Deferred outflows related to pensions arise from differences between expected and actual experience with regard to economic and demographic factors, changes in assumptions or other inputs, projected and actual pension plan earnings, and changes in proportional share. These deferrals are amortized over a closed period. The amounts not recognized as a pension expense in the current year are reported as deferred outflows related to pensions.

Deferred inflows of resources is an acquisition of net position by the District that is applicable to a future reporting period, and deferred outflows of resources is a consumption of net position by the District that is applicable to a future reporting period. Both deferred inflows and outflows are reported in the statement of net position but are not recognized in the financial statements as revenues and expenses until the period(s) to which they relate.

## Notes to Financial Statements December 31, 2016

Under the modified accrual basis of accounting, revenues and other fund financial resources are recognized in the period in which they become both measureable and available. Assets recorded in the fund financial statements for which the revenues are not available are reported as deferred inflows of resources. In addition, property tax receivables are reported as deferred inflows of resources when levied in the fund statements.

Since property taxes are levied in December (i.e., there is a legal claim) for the next calendar year's operations, the total levy is reported as taxes receivable and deferred inflows.

On governmental fund financial statements (i.e., on the modified accrual basis), receivables that will not be collected within the available period have been reported as deferred inflows (i.e., they are measurable but not available) rather than as revenue.

In addition, deferred outflows related to pension liabilities are presented separately under this category, and they are more fully described under note IV-A.

*Expenses/Expenditures* – On the accrual basis of accounting, expenses are recognized at the time they are incurred. On the modified accrual basis, expenditures generally are recognized in the accounting period in which the related fund liability is incurred and due, if measurable.

#### **Foundation**

The Foundation uses the accrual basis of accounting.

Temporarily restricted net assets are those whose use by the Foundation has been limited by donors to a specific time period or purpose. Permanently restricted net assets have been restricted by donors to be maintained by the Foundation in perpetuity.

Gifts of cash and other assets received without donor stipulations are reported as unrestricted revenue and net assets. Gifts received with a donor stipulation that limits their use are reported as temporarily or permanently restricted revenue and net assets. When a donor stipulated time restriction ends or purpose restriction is accomplished, temporarily restricted net assets are reclassified to unrestricted net assets and reported in the statement of activities as net assets released from restrictions. Gifts and investment income that are originally restricted by the donor, and for which the restriction is met in the same time period, are recorded as temporarily restricted and then released from restriction.

Gifts of land, buildings, equipment and other long-lived assets are reported as unrestricted revenue and net assets unless explicit donor stipulations specify how such assets must be used, in which case the gifts are reported as temporarily or permanently restricted revenue and net assets.

Unconditional gifts expected to be collected within one year are reported at their net realizable value. Unconditional gifts expected to be collected in future years are reported at the present value of estimated future cash flows. The resulting discount is amortized using the level-yield method and is reported as contribution revenue.

Conditional gifts depend on the occurrence of a specified future and uncertain event to bind the potential donor and are recognized as assets and revenue when the conditions are substantially met and the gift becomes unconditional.

## Notes to Financial Statements December 31, 2016

In addition to receiving cash contributions, the Foundation receives in-kind contributions from various donors. It is the policy of the Foundation to record the estimated fair value of certain in-kind donations as an expense in its financial statements, and similarly increase contribution revenue by a like amount. For the year ended December 31, 2016, a total of \$2,232,969 was received in in-kind contributions.

The Foundation is exempt from income taxes under Section 501(c)(3) of the Internal Revenue Code and a similar provision of state law. However, the Foundation is subject to federal income tax on any unrelated business taxable income. The Foundation had no unrelated business taxable income for the year ended December 31, 2016. The Foundation is not considered a private foundation.

#### I-E. Assets, Deferred Outflows, Liabilities, Deferred Inflows and Net Position or Fund Balances

#### I-E-1. Cash, Cash Equivalents and Investments

Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within three months of the date acquired by the District.

Investments are stated at fair value based on quoted market prices.

Under Colorado statutes, the District, its funds and fund types may lawfully invest eligible funds in the following securities:

- a. Obligations of the United States and certain U.S. government agencies' securities;
- b. Certain international agency securities;
- c. General obligation and revenue bonds of U.S. local government entities;
- d. Bankers' acceptances of certain banks;
- e. Commercial paper;
- f. Local government investment pools;
- g. Written repurchase agreements collateralized by certain authorized securities;
- h. Certain money market funds;
- i. Guaranteed investment contracts;
- i. Certain corporate bonds

The District may also deposit funds in Colorado financial institutions that are members of the Federal Deposit Insurance Corporation.

#### I-E-2. Receivables

All trade and property tax receivables are reported net of an allowance for uncollectible amounts, when applicable. Property tax allowance as of December 31, 2016 was \$98,399.

## Notes to Financial Statements December 31, 2016

#### I-E-3. Restricted Assets

Restricted assets are reported when restrictions on asset use change the nature or normal understanding of the availability of the asset. Restrictions on assets can be externally imposed by creditors, grantors, contributors, laws, or regulations of other governments, or can be imposed by law through constitutional provisions or enabling legislation.

### I-E-4. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after the non-operating revenues/expenses section in the Internal Service Fund. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. Transfers between funds reported in the governmental activities column are eliminated.

### I-E-5. Prepaid Items

Payments made to vendors for services (e.g., insurance, rents, and library services from other libraries) that will benefit periods beyond December 31, 2016, are recorded as prepaid items using the consumption method by recording an asset for the prepaid amount and reflecting the expenditure/expense in the year in which services are consumed. At the fund reporting level, an equal amount of fund balance is classified as nonspendable, as this amount is not available for general appropriation.

### I-E-6. Capital Assets

Capital assets include land, improvements to land, easements, buildings, building improvements, vehicles, machinery, equipment, works of art and historical treasurers, infrastructure, books and audiovisual materials and all other tangible or intangible assets that are used in operations and that have initial useful lives extending beyond a single reporting period. These assets generally result from expenditures in governmental funds. The District reports these assets in the governmental activities column of the government-wide statement of net position but does not report these assets in the governmental fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their fair market values as of the date received. The District maintains a capitalization threshold of \$5,000. Improvements to capital assets are capitalized. The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend an asset's life are expensed.

All reported capital assets are depreciated except for land, collections of historical treasures and construction-in-progress. Improvements are depreciated over the remaining useful lives of the related capital assets. Leasehold improvements are depreciated over the shorter of the term of the lease or the estimated useful life of the asset. Depreciation is computed using the straight-line method over the following useful lives:

## Notes to Financial Statements December 31, 2016

Description	Estimated
I and immuovaments	20 voors
Land improvements	20 years
Buildings	20 years
Vehicles	5 to 10 years
Computer equipment	3 to 5 years
Other equipment	3 to 5 years
Furniture and fixtures	10 to 30 years
Books and audio visual materials	6 years

The District capitalizes its library books and audiovisual materials. Purchased items are recorded at cost, and donated items are capitalized at fair value on the date donated. Damage and lost materials are deleted from the inventory, using the specific identification method.

#### I-E-7. Compensated Absences

Employees earn 15 to 20 days of vacation leave annually based on length of service. District policy allows employees to carryover up to 320 hours of unused vacation leave into the next year for full-time employees, prorated for part-time employees. All outstanding vacation leave is payable upon resignation, termination, retirement or death.

Employees also earn sick leave and can accumulate up to 180 days of sick leave. Accumulated sick leave is payable only upon retirement or termination after twenty years of service at 50% of the accrued balance as specified in the District's policies. Upon resignation, termination or death prior to 20 years of service, any outstanding sick leave is forfeited.

The District estimates its accrued sick leave liability based on the sick leave accumulated at the statement of net position date by those employees who currently are eligible to receive termination payments as well as other employees who are expected to become eligible in the future to receive such payments.

Vacation benefits are accrued as a liability as the benefits are earned if the employees' rights to receive compensation are attributable to services already rendered and it is probable that the employer will compensate the employees for the benefits through paid time off or some other means.

Sick leave benefits are accrued as a liability using the termination payment method. An accrual for earned sick leave is made to the extent that it is probable that the benefits will result in termination payments. The liability is based on the District's past experience of making termination payments.

All compensated absence liabilities include salary-related payments, where applicable.

The total compensated absence liability is reported on the government-wide financial statements. Governmental funds report the compensated absence liability at the fund reporting level only "when matured".

## Notes to Financial Statements December 31, 2016

### I-E-8. Accrued Liabilities and Long-term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, and are reported as obligations of these funds. However, compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are "due for payment" during the current year.

#### I-E-9. Net Position or Fund Balances

Fund equity at the governmental fund financial reporting level is classified as "fund balance". Fund equity for all other reporting is classified as "net position".

Net Position – Net position is assets minus liabilities plus deferred inflows of resources. Net investment in capital assets consist of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. All other net position is reported as unrestricted.

Fund Balance – Generally, fund balances reflect assets minus liabilities and deferred inflows of resources. Financial reporting standards establish criteria for classifying fund balance amounts into specifically defined categories to make the nature and extent of constraints on these amounts more useful and understandable. The categories comprise a hierarchy based on the extent to which constraints must be honored for a specified purpose and for which amounts can be spent. Fund balances of governmental funds may be categorized as nonspendable, restricted, committed, assigned, and unassigned.

Nonspendable Fund Balance – cannot be spent because it is either in nonspendable form or is legally or contractually required to be maintained intact. Examples include items not expected to be converted to cash such as inventories and prepaid assets.

Restricted Fund Balance – is restricted for specific purposes based on constraints externally imposed by creditors, grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance – is constrained for a specific purpose by formal action (resolution or ordinance) adopted by the Board of Trustees, and can be rescinded only through the same type of formal action used to establish the original commitment. Trustee actions require either an ordinance or resolution. Both are equally binding for their respective purposes and are mutually exclusive, not interchangeable with one another.

Assigned Fund Balance – is constrained for specific purposes as determined by management and the Board of Trustees through the budget process. The Executive Director is the only employee authorized to assign fund balance.

## Notes to Financial Statements December 31, 2016

*Unassigned Fund Balance* – is unconstrained and comprised of residual uncategorized fund balance amounts. The General Fund is the only fund that reports a positive unassigned fund balance. In other governmental funds, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative fund balance in those funds.

As previously discussed, the District applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted resources are available. When expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, committed amounts are considered to be reduced first, followed by assigned amounts and then unassigned amounts.

#### I-E-10. Estimates

The preparation of the financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

### I-F. Implementation of Accounting Pronouncement

The Governmental Accounting Standards Board issued Statement No. 72, *Fair Value Measurement and Application* (GASB 72). The objective of GASB 72 is to improve financial reporting by clarifying the definition of fair value for financial reporting purposes, establishing general principles for measuring fair value, providing additional fair value application guidance, and enhancing disclosures about fair value measurements. The District adopted the provisions of GASB 72 during the year ending December 31, 2016. There were no restatements of reported values of the District's assets or liabilities as of December 31, 2015 resulting from the implementation of GASB 72.

### Note II: Stewardship, Compliance and Accountability

#### II-A. Budgetary Information

The District adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- 1. The District adopts an annual operating budget for its General Fund, Special Revenue Fund, Debt Service Fund (none for 2016) and Capital Projects Funds. During October, the Executive Director submits to the Board of Trustees a proposed budget for the fiscal year commencing the following January 1. The budget includes proposed expenditures and means of financing them.
- 2. Public hearings are conducted by the Board of Trustees to obtain taxpayer comments.
- 3. Prior to December 15, the budget is adopted by formal resolution.
- 4. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and the reallocation of budget line items within any department in the General Fund rests with the Executive

## Notes to Financial Statements December 31, 2016

Director and/or Chief Finance and Business Officer. The Board of Trustees must approve revisions that alter the total expenditures of any fund.

5. Budgets for all fund types are adopted on a basis consistent with generally accepted accounting principles.

Budgeted amounts reported in the accompanying financial statements are as originally adopted per a separate budget report, and as amended by the Executive Director and/or the Board of Trustees throughout the year.

The original appropriation (including transfers out) for all governmental funds has been amended as follows:

**Changes to Original Budget** 

Changes to Original Budget			
	Original Budget	Revised Budget	Budget Change
General Fund	\$ 28,939,560	\$ 30,094,296	\$ 1,154,736
Designated Purpose Fund	51,637	160,723	109,086
North Facility Project Fund	92,150	916,832	824,682
East Library Renovation Fund	27,500	119,145	91,645
Penrose Library Renovation Fund	87,000	177,489	90,489
Capital Reserve Fund	1,052,438	1,554,864	502,426

6. All original and supplemental appropriations for all funds lapse at the end of the year.

#### II-B. Encumbrances

Appropriations in governmental funds are encumbered upon issuance of purchase orders, contracts or other forms of legal commitments. While appropriations lapse as of the end of the fiscal year, the succeeding year's budget is amended for the re-appropriation of year-end encumbrances.

#### Note III: Detailed Notes on All Funds

#### III-A. Deposits and Investments

### III-A-1. Deposits

Deposits include bank accounts and short-term investments.

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by State regulators. Amounts on deposit in excess of federal deposit insurance levels must be collateralized. The eligible collateral is determined by PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another financial institution or held in trust. The fair value of the collateral must be equal to 102% of the aggregate uninsured deposits.

## Notes to Financial Statements December 31, 2016

The District has transaction accounts that are covered under FDIC insurance. The FDIC insurance limit for cash accounts is \$250,000. The carrying amount of the District's deposits, excluding the cash held in the Agency Fund of \$53,906, as of December 31, 2016 was \$281,903. The bank balances, excluding the cash held in the agency fund of \$53,906, were \$729,714, of which \$479,714 is not covered by federal deposit insurance. While this amount is uninsured, it is collateralized in accordance with provisions of the PDPA. Additionally, the District had \$17,348 in cash on hand as of December 31, 2016.

#### III-A-2. Investments

Investment decisions are governed by the District's investment policy.

The primary objectives of the investment policy are:

Safety of Principal – The primary objective is to protect against the loss of any principal.

*Liquidity* – Investments will be managed to ensure that funds are available to meet obligations as necessary.

*Yield* – Investments will be managed to optimize returns within the appropriate safety and liquidity constraints.

The standard of prudence to be used shall be the "prudent investor" standard which states "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for preservation, considering the probable safety of their capital as well as probable income to be derived."

*Interest Rate Risk* – The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

The following is a list of eligible instruments for investments:

U.S. Treasury Obligations – Treasury Bills, Notes and Bonds with a maturity of five years or less.

Federal Agency Securities – Instruments such as those issued by the Government National Mortgage Association (GNMA) that are backed by the full faith and credit of the U.S. Treasury. Such securities must have a maturity of five years or less.

Federal Instrumentality Securities – Instruments such as those issued by the Federal National Mortgage Association (FNMA), Federal Farm Credit Bank (FFCB), Federal Home Loan Bank (FHLB), and the Federal Home Loan Mortgage Corporation (FHLMC). These obligations carry only an implied government guarantee. Such securities must have a maturity of five years or less.

Repurchase Agreements – Such instruments must be collateralized at 102% by U.S. Treasury securities, Federal Agency securities, or Federal Instrumentality securities.

*Prime Commercial Paper* – Such instruments must have a maturity of 270 days or less, and be rated in the highest category by one or more nationally recognized rating services.

## Notes to Financial Statements December 31, 2016

*Bonds* – Instruments/debt issued by a U.S. corporation or bank with a net worth in excess of \$250 million. Securities must mature within three years and must be rated at least AA or Aa3 by two or more nationally recognized rating services.

Bankers Acceptances – Instruments issued by a state or national bank with a combined capital surplus of at least \$250 million.

General Obligation Debt or Revenue Obligation Debt – Debt with a maturity of five years or less, issued by any state or any political subdivision of any state.

Local Government Investment Pools – Investment pools, such as COLOTRUST, which are authorized by C.R.S. 24-75-701 and 702 at seq.

Money Market Mutual Funds – Funds that are registered under the Investment Company Act of 1940 that are no load and maintain a constant share price. Funds must be rated in the highest category by one or more nationally recognized rating services and must have a weighted average maturity in accordance with Federal Securities Regulation 2a-7.

Interest-bearing Accounts, Certificates of Deposit – Such accounts either must be fully insured by the FDIC or are approved to accept public deposits and which have pledged eligible collateral to secure uninsured public funds on deposit with such institution in accordance with the requirements of the PDPA.

The District has invested in the Colorado Government Liquid Asset Trust (COLOTRUST). This investment vehicle has been established for local government entities in Colorado to pool surplus funds for investment purposes by state statute. This fund operates similarly to a money market fund and each share is equal in value to \$1.00. This investment pool operates under the authority and in conformity with Part 6 of Article 75 of Title 24 of the Colorado State Revised Statutes.

#### Credit Risk

The composition of the portfolio will vary according to market opportunities; however, the investment should be diversified by security type and institution.

Instrument	Allowed	Per Issuer
U.S. Treasury Obligations	100%	100%
Federal Agency Securities	75%	50%
Federal Instrumentality Securities	75%	50%
Repurchase Agreements	100%	50%
Prime Commercial Paper	100%	100%
Bonds	50%	50%
Banker's Acceptances	50%	50%
General Obligation Debt or Revenue Obligation Debt	50%	50%
Local Government Investment Pools	100%	100%
Money Market Mutual Funds	100%	100%
Interest-bearing Accounts, Certificates and Deposits	100%	100%

## Notes to Financial Statements December 31, 2016

The maturity of the securities shall be structured to avoid undue concentration in any sector of the yield curve. No investment maturity shall exceed three years. Exceptions to this structure may be allowed where maturities can be structured to accommodate readily identifiable cash flows as approved by the Board.

The District's policy permits investment in local government investment pools. Current investments of \$12,731,888 are held in COLOTRUST, which was rated AAAm by Standard & Poor's at December 31, 2016. The District policy also encourages diversification of investments, limited to the Colorado Revised Statute CRS 24-75-701.

#### Cash and Investment Reconciliation

	Cash and Cash		
	Equivalents	Investments	Total
Governmental activities - statement			
of net position	\$299,249	\$12,731,888	\$13,031,137
Agency Fund	53,906	-	53,906
Less cash on hand and petty cash	(17,348)		(17,348)
Total deposits and investments	\$335,807	\$12,731,888	\$13,067,695
Per note disclosure above			
Deposits			\$335,807
Investments			12,731,888
Primary government total			\$13,067,695

The Foundation's cash and investments are comprised of the following as of December 31, 2016:

	2016 Amount	Institutions	Insurance or Collateral	Credit Ratings of Underlying Securities *
Money market savings	\$969,612	ENT Federal Credit Union	\$250,000	N/A
Investments (stocks,	+> -> ,	Members	,,	- "
bonds, mutual		Trust		
funds)	1,354,777	Company	-	A/AAA
Investment level		Members		
money market		Trust		
account	54,170	Company	-	A1/P1
Total	\$2,378,559			

# Notes to Financial Statements December 31, 2016

#### \* As applicable

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Foundation's cash and investments are exposed to \$2,128,559 of custodial credit risk as of December 31, 2016.

#### Investment in a State Investment Pool

During the year, the District invested in Colotrust, a public fund investment pool. The fair value of the position of the pool is measured at net asset value and is designed to approximate the share value. The pool's governing body is comprised of individuals who are employees, officers, or elected officials of the participants in the fund or do not have a business relationship with the fund and are qualified to advise. Investment objective and strategies of the pool are to seek preservation of principal, liquidity and current income through investment in a diversified portfolio of short-term marketable securities. The pool offers same day access to the investment funds.

#### III-B. Taxes

#### III-B-1. Property Taxes

Property taxes for the current year are certified in arrears to El Paso County on December 15 and attach as a lien on property the previous January 1. For example, property taxes owed in 2016 are certified to the County in December 2015 and are available for collection on the due date, January 1, 2016. Property taxes are payable in full by April 30 or in two equal installments due February 28 and June 15. El Paso County bills and collects property taxes for all taxing districts in the County. The property tax receipts collected by El Paso County are remitted to the District in the subsequent month.

Property taxes are reported as a receivable and as deferred inflows of resources when the District has an enforceable legal claim to the taxes and as revenue when available for collection in the following year.

#### III-B-2. Specific Ownership Taxes

Specific ownership taxes are collected by El Paso County for motor vehicles and other personal property registered in the District's assessment area. Specific ownership taxes are recorded as revenue when collected by El Paso County.

# Notes to Financial Statements December 31, 2016

#### III-C. Interfund Receivables, Payables, and Transfers

The following schedule reflects the District's interfund receivables and payables as of December 31, 2016.

	Payable Fund
Receivable Fund	General Fund
Designated Purpose Fund Penrose Library Renovation Fund East Library Renovation Fund North Facility Project Fund Capital Reserve Fund	\$ 278,800 167,927 128,894 777,665 1,214,174
Total	\$ 2,567,460

Interfund balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

#### Interfund transfers:

	Transfers Out			
Transfers In	General Fund			
East Library Renovation Fund Penrose Library Renovation Fund North Facility Project Fund Capital Reserve Fund	\$	27,500 87,000 92,150 1,052,438		
	\$	1,259,088		

#### Transfers are used to:

- (1) move revenues from the fund that statute or budget requires collecting them to the fund that statute or budget requires to expend them,
- (2) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations, and
- (3) as residual equity transfers of remaining fund balances when funds are closed out.

# Notes to Financial Statements December 31, 2016

III-D. Capital Assets

Capital asset activity for the year ended December 31, 2016 was as follows:

	Balance January 1, 2016	Additions	Deletions	Transfers	Balance December 31, 2016
Governmental activities Capital assets not being depreciated					
Land	\$ 5,317,363	\$ -	\$ -	\$ -	\$ 5,317,363
Collections of historical treasurers	9,851,138	69,488	(46,822)	-	9,873,804
Construction in progress	42,210	183,098		(42,210)	183,098
Total capital assets not					
being depreciated	15,210,711	252,586	(46,822)	(42,210)	15,374,265
Capital assets, being depreciated					
Land improvements	157,877	52,801	-	-	210,678
Leasehold improvements	1,017,507	-	-	-	1,017,507
Buildings	41,753,304	14,674	-	42,210	41,810,188
Equipment, furniture and fixtures	6,402,310	249,429	(262,867)	-	6,388,872
Vehicles	815,125	-	-	-	815,125
Books and audio visual materials	18,875,346	2,243,689	(3,583,683)		17,535,352
Total capital assets being depreciated	69,021,469	2,560,593	(3,846,550)	42,210	67,777,722
Less accumulated depreciation for					
Land improvements	(11,726)	(9,415)	-	-	(21,141)
Leasehold improvements	(1,003,709)	(9,857)	-	-	(1,013,566)
Buildings	(24,746,002)	(1,350,896)	-	-	(26,096,898)
Equipment, furniture and fixtures	(4,241,089)	(578,122)	261,928	-	(4,557,283)
Vehicles	(572,703)	(48,077)	-	-	(620,780)
Books and audio visual materials	(14,267,980)	(1,953,398)	2,865,526		(13,355,852)
Total accumulated depreciation	(44,843,209)	(3,949,765)	3,127,454		(45,665,520)
Total capital assets, being depreciated, net	24,178,260	(1,389,172)	(719,096)	42,210	22,112,202
Governmental activities capital assets, net	\$ 39,388,971	\$ (1,136,586)	\$ (765,918)	\$ -	\$ 37,486,467
Governmental activities depreciation expense  Public services					\$ 1,054,214
Administrative services					310,528
Information Technology					2,585,023
<b></b>					2,303,023
Total governmental activities depreciation expense					\$ 3,949,765

# Notes to Financial Statements December 31, 2016

#### III-E. Long-term Liabilities

#### III-E-1. Changes in Long-term Liabilities

Long-term liability activity of the District for the year ended December 31, 2015 was as follows:

	Balance			Balance	
	January 1,			December 31,	<b>Due Within</b>
	2016	Additions	Reductions	2016	One Year
Governmental activities					
EPCRP net pension liability	\$ 10,024,159	\$ 283,591	\$ 676,535	\$ 9,631,215	\$ -
Compensated absences	1,679,817	1,388,219	1,432,056	1,635,980	556,233 *
					_
Total governmental activities					
long-term liabilities	\$ 11,703,976	\$ 1,671,810	\$ 2,108,591	\$ 11,267,195	\$ 556,233

Compensated absences are generally liquidated by the General Fund.

#### III-E-2. Computation of Legal Debt Margin

Assessed valuation	\$6,617,856,790
Debt limitation - 1.5% of total assessed value	\$ 99,267,852
Total debt (excluding compensated absences)	
Total debt applicable to limitation	
Legal debt margin	\$ 99,267,852

Capital leases are not included as debt for purposes of calculating legal debt margin (Colorado Revised Statute 22-42-104).

#### III-F. Operating Agreements

The District has entered into several agreements for building leases, equipment and services. All agreements are renewable on a year-to-year basis. Should the Board of Trustees fail to appropriate funds for the subsequent budget year, the agreements can be terminated. The total cost for such agreements was \$1,055,778 for the year ended December 31, 2016.

<sup>\*</sup> Reported in accrued compensation payable in the statement of net position.

# Notes to Financial Statements December 31, 2016

The future minimum payments for the agreements, subject to the renewal process described above, are as follows:

#### Year Ending

2017 2018 2019 2020 2021 Future years	\$ 1,036,901 771,424 752,826 427,314 158,184 1,002,199
Total	\$ 4,148,846

#### Note IV: Other Information

#### IV-A. Retirement Plan

Summary of Significant Accounting Policies – The District participates in the El Paso County Retirement Plan (the Plan), a cost-sharing multiple-employer defined benefit pension plan. The net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position of the Plan have been determined on the same basis as they are reported by the Plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

General Information about the Pension Plan— The Plan is a cost-sharing multiple-employer defined benefit plan covering all permanent, full-time and job-share employees of the participating employers upon their date of employment. Employers, as defined in the plan document, include El Paso County, El Paso County Public Health, Pikes Peak Library District, 4<sup>th</sup> Judicial District Attorney and El Paso County Retirement Plan. All employees hired after September 1, 1967 are required to participate. Employees hired from 1974 through 1981 who were age 60 or older at their date of employment could elect to become a member as of January 1, 1982.

The participants of the Plan consisted of the following as of December 31, 2015 (the most recent actuarial valuation date):

Inactive plan members currently receiving benefits	1,466
Inactive plan members entitled to but not yet receiving benefits	309
Active plan members	2,585
Total	4,360

The El Paso County Board of Retirement (the Board) manages and administers the Plan. The Board consists of five members, one of whom is the El Paso County Treasurer, two of whom are appointed

# Notes to Financial Statements December 31, 2016

by the El Paso County Board of Commissioners (the Board of Commissioners) and two of whom are employees of the participating employers elected by participants. The Board shall have all powers necessary to effect the management and administration of the Plan in accordance with its terms. The Board has the powers set forth in Part 1, Title 24, Article 54, of the Colorado Revised Statutes.

Contributions — Contribution requirements are established and may be amended by the Board. Through December 31, 2009, participants contributed 6% of their monthly compensation to the Plan. The Plan was amended during 2009 to increase the participant monthly contribution rate to 6.5% effective January 1, 2010, 7.0% effective January 1, 2011 and 7.5% effective January 1, 2012. The Plan was further amended in 2013 to increase the participant monthly contribution rate to 8.0% effective January 1, 2014. The participating employers make monthly contributions at least equal to the contributions made by the participants. Interest is credited on employee contributions at the rate of 3% per annum, compounded monthly. Employee and employer basic contributions amounted to 16% of covered payroll for both 2016 and 2015.

Contributions are tax-deferred to the participants for federal income tax purposes. If participants have at least five or eight years of credited service (see Retirement Benefits below), they are eligible to receive a future monthly retirement benefit. Any refund of contributions paid waives all future rights to any benefits. However, eligible participants who return to employment with a participating employer within 48 months and were previously refunded their contributions may reinstate withdrawn service if they repay the Plan the amount received when employment was terminated, plus interest, within twelve months of rehire.

Active participants who have completed five years of service if hired before January 1, 2013 and eight years of service if hired on or after January 1, 2013 may purchase up to five years of service credit for any period of full-time, nonvested previous employment with any public or private employer. One month of service credit may be purchased for each full month of full-time, nonvested, noncovered employment. The cost to purchase one month of service credit for noncovered employment is the "actuarial equivalent cost", as determined by the actuary for the Plan.

Participants may elect to pay for purchases of service credit in a lump sum or on an installment basis. Effective July 2016, service credit purchases may also be made by rollover contributions from an eligible retirement plan. Payments may be made on a monthly, quarterly or annual basis with interest due at the actuarial equivalent interest rate for periodic benefits. The period over which installment payments may be made cannot exceed a period equal to the total amount of credited service to be purchased. Purchased service is recognized when paid.

Contributions to the plan by the District were \$676,535 for 2016.

**Termination Benefits** — Participants vest in accumulated contributions as follows:

- (a) If hired before January 1, 2013 and credited with less than five years of service or hired on or after January 1, 2013 and credited with less than eight years of service: Refund of the participant's accumulated contributions.
- (b) If hired before January 1, 2013 and credited with five or more years of service or hired on or after January 1, 2013 and credited with eight or more years of service:

# Notes to Financial Statements December 31, 2016

- (i) The participant may elect to receive a deferred retirement benefit, which shall be equal to the participant's accrued benefit as of the date of termination and payable on the participant's normal retirement date. The participant may elect to receive a reduced retirement benefit beginning on the first day of any month subsequent to the participant's attainment of age 55. The reduction shall be 3% for each year by which payments commence prior to the first of the month following the participant's normal retirement date.
- (ii) In lieu of (i), a participant may elect a current refund of accumulated contributions made by the participant.

**Retirement Benefits** — Participants hired before January 1, 2010 are eligible for normal retirement on the first of the month coincident with attainment of age 62. Participants hired after December 31, 2009 are eligible for normal retirement after attainment of age 62, but not before the completion of 60 months of continuous service. Participants hired after December 31, 2012 are eligible for normal retirement after attainment of age 62, but not before the completion of 96 months of continuous service.

If hired before January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.22% times the final average monthly compensation, times years of credited service earned through December 31, 2012 and 2.00% times the final average monthly compensation, times years of credited service earned after December 31, 2012. If hired on or after January 1, 2010, the monthly benefit payable at normal retirement is equal to 2.00% times final average monthly compensation times years of credited service.

The normal retirement benefit will not be greater than 75% of the participant's final average monthly compensation if hired before January 1, 2013 and not greater than 60% of final average monthly compensation if hired on or after January 1, 2013. Final average compensation is the highest monthly average of considered compensation during the 36 consecutive calendar months of credited service out of the last 120 calendar months of credited service.

A participant is eligible for an early retirement benefit at age 55, provided the member has completed five or eight years of credited service. If the participant is hired before January 1, 2013, five years is required. If hired on or after January 1, 2013, eight years is required. The monthly pension is based on the vested portion of the normal retirement benefit, reduced by 3% for each year the early retirement date precedes the normal retirement date.

A participant is eligible for special early retirement benefits if the sum of the participant's age and credited service equals 75 or more. Employees hired on or after January 1, 2016 must be a minimum age of 50 to be eligible under this provision. The monthly benefit is equal to the normal retirement benefit and is not reduced for early commencement.

The annuity for delayed retirement is computed by the normal retirement formula considering credited service and compensation to actual retirement.

**Disability Benefits** — A participant is eligible for disability benefits if the participant's employment is terminated due to total and permanent disability as determined by eligibility for and receipt of disability benefits continuously until the normal retirement date under (1) the employer's long-term disability plan, or (2) Title II of the Federal Social Security Act. The annuity, payable at age 62, shall be calculated as for normal retirement considering the credited service that would have accrued had the participant been employed until the normal retirement date and the final average compensation during the calendar year preceding the year of the member's disability retirement.

# Notes to Financial Statements December 31, 2016

**Payment of Benefits** — The monthly benefit, computed as set forth above, shall be paid in equal monthly payments commencing one month after the actual retirement date continuing at monthly intervals for the retired participant's lifetime thereafter. If the retired participant's death occurs prior to the payment of 120 monthly payments, the remainder of the 120 payments shall be paid to the participant's beneficiary.

#### **Death Benefits Prior to Retirement** — Death benefits prior to retirement are as follows:

In the event that an active participant or vested participant dies prior to their normal retirement date, the participant's surviving beneficiary will be entitled to either two times the participant's accumulated contributions payable immediately or a monthly benefit equal to 60% of the monthly retirement benefit earned by the member prior to the date of death. Payment of the monthly benefit to the beneficiary will begin on the first of the month following the death or the date the member would have attained age 55, if later. If the participant met the rule of 75 while working and had not applied for retirement nor ceased employment as of date of death, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

Between normal and delayed retirement — In the event that a participant dies after their normal retirement date but prior to their actual retirement, their beneficiary will be entitled to a monthly benefit. Under these circumstances, the participant will be deemed to have retired on the first day of the month of their death. If no optional benefit had been elected prior to death, the participant shall be deemed to have elected the full joint and survivor benefit and such benefit shall be payable for the life of the participant's designated beneficiary, if living, following the participant's death.

**Death Benefits After Retirement** — Death benefits after retirement consist of a lump-sum benefit of \$3,000 payable upon the death of a retired participant.

**Plan Termination** — Although not presently contemplated, the Board has the right to terminate the Plan at any time, subject to limitations. In the event of termination, after payment of expenses, accumulated contributions would be returned to the participants, and the remaining assets distributed on a pro rata method to the participants based on accrued benefits. Participating employers would not receive any Plan assets.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2016, the District reported a liability of \$9,631,215 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2016. Standard update procedures were used to roll forward the total pension liability to December 31, 2016. The District's proportion of the net pension liability was based on the District's contribution to the El Paso County Retirement Plan for the calendar year 2016 relative to the total contributions of participating employers to the EPCRP. The net pension liability is the difference between the total pension liability and fiduciary net position as of December 31, 2016.

# Notes to Financial Statements December 31, 2016

As of December 31, 2016, the District's proportion was 5.98%, which was a decrease of 0.47% from its proportion measured as of December 31, 2015.

For the year ended December 31, 2016, the District recognized pension expense of \$1,262,182. As of December 31, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows		Deferred Inflows	
Difference between expected and actual experience	\$	291,950	\$	-
Net difference between projected and actual earnings on pension plan investments		834,162		-
Changes in proportion		300,632		488,028
Total	\$	1,426,744	\$	488,028

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended December 3	1,	Amount			
2017 2018 2019 2020 2021	\$	348,234 348,234 336,596 (94,348)			
Total	\$	938,716			

The Plan determined that the average expected remaining service lives for active and inactive members at January 1, 2016 was 4.80 years.

**Actuarial Assumptions** – The total pension liability was determined by an actuarial valuation as of January 1, 2016, using the following actuarial assumptions, applied to all periods included in the measurement, and rolled forward to the measurement date of December 31, 2016:

Inflation 3.50%

Salary increases Graded by service, from 3.75% to 7.76%

Investment rate of return 8.00%, net of pension plan investment expenses. This is based on an average inflation rate of 3.5% and a real rate of return of 4.5%.

# Notes to Financial Statements December 31, 2016

Mortality rates were based on the RP-2000 sex-distinct mortality table projected generationally using Projection Scale AA, with a one-year setback used for females. Mortality rates used for disabled members is based on the RP-2000 Disabled Mortality Table.

The actuarial assumptions used in the January 1, 2016 actuarial valuation were based on the results of an actuarial experience study for the period from January 1, 2008 to December 31, 2012, resulting in changes in actuarial assumptions adopted by the Board to better reflect expected future experience.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation as of December 31, 2016 are summarized in the following table (note that the rates shown below exclude the inflation component):

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Public equity	55%	8.61%
Private equity	5%	11.30%
Fixed income	15%	0.72%
Real estate	20%	6.57%
Hedge funds of funds	5%	5.04%
· ·	100%	

**Discount Rate** — The discount rate used to measure the total pension liability was 8.0%. The projection of cash flows used to determine the discount rate assumed that employer contributions will continue to follow the current funding policy adopted by the Board. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on Plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate — The following presents the District's proportionate share of the net pension liability, calculated using the discount rate of 8.0%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (7.0%) or 1-percentage-point higher (9.0%) than the current rate:

				Current		
	19	% Decrease (7.0%)	Dis	scount Rate (8.0%)	1%	% Increase (9.0%)
District's proportionate share of the net pension liability	\$	13,129,099	\$	9,631,215	\$	6,683,941

# Notes to Financial Statements December 31, 2016

Detailed information about the pension plan's fiduciary net position is available in the separately issued financial reports found at <a href="https://www.epcretirement.org">www.epcretirement.org</a>.

**Additional Information** - Additional information supporting the Schedule of Employer Allocations and the Schedule of Pension Amounts by Employer is located in the Plan's financial statements. This information is available by contacting the Executive Director of the Plan at: El Paso County Retirement Plan, 2880 International Circle, Suite N030, Colorado Springs, CO 80910.

#### IV-B. Deferred Compensation Plan

The District offers its employees the Pikes Peak Library District Deferred Compensation Plan, an Internal Revenue Code Section 457 deferred compensation plan. Participation is voluntary. The District does not contribute to the Plan, and the maximum amount that may be deferred under the Plan for 2016, excluding catch-up provisions for participants age 55 or over, was the lesser of \$18,000 or 33-1/3 percent of the participant's includable compensation. The District does not have fiduciary accountability for the Plan and does not hold the Plan's assets in a trustee capacity. Accordingly, the Plan's assets and related liabilities to Plan participants are not recorded on the financial statements of the District.

#### IV-C. Contingencies

#### IV-C-1. Risk Management

The District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. The District carries commercial insurance for the risks of loss, including worker's compensation and employee accident insurance. There were no significant reductions in insurance coverage from the prior year, and there have been no settlements that exceed the District's insurance coverage during the past three years.

The following is a summary of claims activity for the District's employee health plan for the years ended December 31, 2016 and 2015:

	]	Claims Payable		Claima		Claima		Claims Payable
		eginning of Year	Claims Incurred		Claims Paid		End of Year	
Fiscal Year 2016	\$	112,438	\$	1,039,201	\$ (	1,083,978)	\$	67,661
Fiscal Year 2015	\$	123,603	\$	999,085	\$ (	1,010,250)	\$	112,438

The plan is partially self-insured and is offered to employees with a regularly scheduled workweek of 30 or more hours.

# Notes to Financial Statements December 31, 2016

#### IV-C-2. Grants

The District periodically receives federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to a request for reimbursements to grantor agencies for expenditures disallowed under the terms of the grant. District management believes disallowances, if any, will be immaterial.

#### IV-C-3. TABOR Amendment

In November 1992, the people of the State of Colorado passed an amendment to the State's constitution (Article X, Section 20) known as the Taxpayer's Bill of Rights (TABOR), which was effective December 31, 1992. TABOR's intended purpose was to reasonably restrain the growth of government by imposing spending and revenue limits on the state and any local government, excluding enterprises. Provisions of TABOR require, among other things, that:

- Each district shall reserve for use in declared emergencies 3% or more of its fiscal year spending (as defined by TABOR) excluding bonded debt service, and this amount is set aside as part of reserved fund balance, called "declared emergencies".
- If revenue from sources not excluded from fiscal year spending exceeds the limits prescribed by TABOR in dollars for that fiscal year, the excess shall be refunded in the next fiscal year unless voters approve a revenue change as an offset.
- Revenue collected, kept, or spent illegally since four full fiscal years before an individual or class action enforcement suit is filed shall be refunded with 10% annual simple interest from the initial conduct.
- With minor exceptions, advance voter approval is required for any new tax, tax rate
  increase, or mill levy above that for the prior year or creation of any multiple-fiscal year
  direct or indirect district debt or other financial obligation without certain cash reserve
  amounts or a non-appropriation clause contained within the legal documents.
- Management believes it complies with all aspects of TABOR.

#### IV-C-4. Claims and Litigation

Various claim(s) pending against the District as of December 31, 2016. Although the outcome of such claim(s) cannot be predicted with certainty, the District believes that adequate insurance coverage exists and that the final settlements of such matters will not materially affect the financial statements of the District.

# Notes to Financial Statements December 31, 2016

#### IV-D. Commitments

Total encumbrances outstanding as of December 31, 2016 by fund are as follows:

Fund	]	Balance
General Fund	\$	368,853
East Library Renovation Fund		160
Capital Reserve Fund		138,625

**Required Supplementary Information** 

# Schedule of the District's Proportionate Share Of the Net Pension Liability (Required Supplementary Information) El Paso County Retirement Plan

	12/31/2016	12/31/2015
Proportionate share of total pension liability	30,304,461	30,891,857
Proportionate share of fiduciary net position	(20,673,246)	(20,867,698)
Proportionate share of net pension liability	9,631,215	10,024,159
District's proportion of the net pension liability	5.98%	6.45%
District's covered-employer payroll	\$ 8,456,687	\$ 8,572,275
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	113.89%	116.94%
Plan fiduciary net position as a percentage of the total net pension liability	68.22%	67.55%

**Note** - Information determined under the provisions of GASB 68 is not available prior to 2015. In future years, additional years will be added until 10 years of historical data are presented. Information provided in this schedule has been determined as of the District's measurement date (December 31) of the net pension liability in accordance with GASB Statement No. 68.

# Schedule of District's Contributions (Required Supplementary Information) El Paso County Retirement Plan

	1	2/31/2016	12/31/2015		
Contractually required contributions	\$	676,535	\$	685,782	
Actual contributions		(676,535)		(685,782)	
Contributions deficiency (excess)		<u>-</u>			
District's covered-employee payroll	\$	8,456,688	\$	8,572,275	
Contributions as a percentage of covered payroll		8.0%		8.0%	

**Note** - there were no changes to benefit assumptions for the year ended December 31, 2016, the plan measurement date.

**Note** - Information determined under the provisions of GASB 68 is not available for years prior to 2015. In future reports, additional years will be added until 10 years of historical data is presented. Information presented in this schedule has been determined as of the District's most recent fiscal year-end (December 31) in accordance with GASB Statement No. 68.

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

Year Ended December 31, 2016

	Budgeted	I Amounts		Variance with Final Budget		
	Original	Final	Actual Amounts	Positive (Negative)		
Revenues						
Taxes						
Local property taxes						
Current	\$ 24,706,927	\$ 24,706,927	\$ 24,730,868	\$ 23,941		
Delinquent	30,000	30,000	10,720	(19,280)		
Omitted	3,000	3,000	9,505	6,505		
Specific ownership taxes	2,800,000	2,800,000	2,892,197	92,197		
Interest on taxes	35,000	35,000	29,902	(5,098)		
Total taxes	27,574,927	27,574,927	27,673,192	98,265		
Intergovernmental	368,982	368,982	398,039	29,057		
Fines and fees	502,500	502,500	494,493	(8,007)		
Interest earnings	25,000	25,000	96,038	71,038		
Donations/fundraising	298,873	620,692	308,716	(311,976)		
Miscellaneous						
Copy sales	52,000	52,000	71,887	19,887		
Parking lot collections	30,000	30,000	34,332	4,332		
Other	44,400	44,400	32,375	(12,025)		
Total miscellaneous	126,400	126,400	138,594	12,194		
<b>Total revenues</b>	28,896,682	29,218,501	29,109,072	(109,429)		
Expenditures						
Current						
Public Service						
Personnel services	10,394,793	10,883,941	10,285,968	597,973		
Supplies	263,406	291,870	205,143	86,727		
Library materials	309,248	309,248	322,309	(13,061)		
Contractual services	412,736	424,470	375,634	48,836		
Other services	135,519	138,492	103,957	34,535		
<b>Total Public Service</b>	11,515,702	12,048,021	11,293,011	755,010		

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# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund

### Year Ended December 31, 2016

	Budgeted A	Amounts	Actual	Variance with Final Budget	
	Original	Final	Actual Amounts	Positive (Negative)	
<b>Administrative Services</b>					
Personnel services	881,896	917,311	899,647	17,664	
Supplies	74,300	77,300	61,609	15,691	
Utilities	631,853	631,853	539,735	92,118	
Contractual services	1,216,558	1,375,158	1,279,539	95,619	
Repairs and maintenance	427,600	430,910	349,021	81,889	
Other services	159,845	159,845	124,755	35,090	
<b>Total Administrative Services</b>	3,392,052	3,592,377	3,254,306	338,071	
Director's Office					
Personnel services	226,284	248,971	246,266	2,705	
Supplies	3,000	3,000	1,453	1,547	
Other services	194,000	194,000	211,420	(17,420)	
<b>Total Director's Office</b>	423,284	445,971	459,139	(13,168)	
Finance Office					
Personnel services	368,707	398,389	393,892	4,497	
Supplies	8,000	8,000	6,232	1,768	
Contractual services	103,500	103,500	102,838	662	
Other services	12,700	12,700	10,909	1,791	
<b>Total Finance Office</b>	492,907	522,589	513,871	8,718	
Information Technology Office					
Personnel services	1,732,110	1,749,644	1,595,401	154,243	
Supplies	479,466	492,642	369,876	122,766	
Library materials	3,689,821	4,115,710	3,999,491	116,219	
Telecommunications	322,360	342,799	339,176	3,623	
Contractual services	261,734	283,734	179,340	104,394	
Repairs and maintenance	375,252	367,771	321,431	46,340	
Other services	38,800	38,800	28,418	10,382	
<b>Total Information</b>					
Technology Office	6,899,543	7,391,100	6,833,133	557,967	
<b>Community Engagement Outreach Office</b>					
Personnel services	619,487	636,092	529,420	106,672	
Supplies	22,600	26,734	13,341	13,393	
Contractual services	159,000	129,000	105,618	23,382	
Repairs and maintenance	2,000	2,000	1,848	152	
Other services	99,100	132,330	98,040	34,290	
<b>Total Community Engagement</b>					
Outreach Office	902,187	926,156	748,267	177,889	

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual General Fund Year Ended December 31, 2016

	Budgeted	Amounts	Actual	Variance with Final Budget		
	Original	Original Final		Positive (Negative)		
Other administrative						
Personnel services	2,844,219	2,238,192	2,056,240	181,952		
Supplies	6,000	39,501	32,890	6,611		
Library materials	146,273	198,103	157,454	40,649		
Contractual services	676,785	678,630	669,187	9,443		
Other services	244,220	236,360	200,992	35,368		
Total other administrative	3,917,497	3,390,786	3,116,763	274,023		
Capital outlay	137,300	518,208	136,289	381,919		
Total expenditures	27,680,472	28,835,208	26,354,779	2,480,429		
Excess of revenues over expenditures	1,216,210	383,293	2,754,293	2,371,000		
Other financing sources (uses)						
Proceeds from sale of capital assets	40,000	40,000	17,345	(22,655)		
Transfers out	(1,259,088)	(1,259,088)	(1,259,088)			
Total other financing sources (uses)	(1,219,088)	(1,219,088)	(1,241,743)	(22,655)		
<b>Special item</b> TABOR refund of property tax revenue						
in excess of limit			(57,073)	(57,073)		
Net change in fund balance	(2,878)	(835,795)	1,455,477	2,291,272		
Fund balance, beginning of year	7,835,294	7,835,294	7,835,294			
Fund balance, end of year	\$ 7,832,416	\$ 6,999,499	\$ 9,290,771	\$ 2,291,272		

### Notes to Required Supplementary Information Year Ended December 31, 2015

#### Note I: General Fund Budgetary Information

The District adopts an annual operating budget for its General Fund each year. Expenditures may not legally exceed appropriations at the fund level. Authorization to transfer budgeted amounts between departments within any fund and the reallocation of budget line items within any department in the General Fund rests with the Executive Director and/or Chief Finance and Business Officer. The Board of Trustees must approve revisions that alter the total expenditures of any fund. Budgets for all fund types are adopted on a basis consistent with generally accepted accounting principles.

#### Note II: Pension Plan Schedules

Proportion, proportionate share and covered-employee payroll amounts are as of the immediate plan year for consistency with the plan's proportionate calculations. Years will be added to these schedules as they become available.

**Supplementary Information** 

#### **MAJOR FUND**

#### **General Fund**

The General Fund is used to account for all transactions of the District that are not required legally or by sound financial management to be accounted for in another fund. This fund accounts for the District's ordinary operating expenditures, which are financed primarily from property taxes. It is the most significant fund in relation to the District's overall operations.

## Comparative Balance Sheets General Fund December 31, 2016 and 2015

	2016	2015
Assets		
Cash and cash equivalents	\$ 12,362,552	\$ 10,528,479
Receivables, net of allowance for uncollectibles	+,	+,,
Property taxes	25,844,235	24,806,927
Accounts	153,611	288,746
Due from discretely presented component unit	12,688	20,280
Due from other governments	261,357	246,423
Prepaid items	386,130	510,377
Total assets	\$ 39,020,573	\$ 36,401,232
Liabilities		
Accounts payable	\$ 641,852	\$ 492,623
Accrued compensation payable	529,114	572,282
Due to other funds	2,567,460	2,487,702
Total liabilities	3,738,426	3,552,607
Deferred Inflows of Resources		
Unavailable revenue - property taxes	25,844,235	24,806,927
Unavailable fund resources	147,141	206,404
Total deferred inflows of resources	25,991,376	25,013,331
Fund Balances		
Nonspendable:		
Prepaid expenditures	386,130	510,377
Restricted for:	200,120	010,077
Declared emergencies	855,665	832,230
Gifts and grants	89,715	112,318
Committed for:	,	,
Capital projects	865,000	900,000
Assigned to:		
Purchased contracts	153,297	93,757
Library materials	515,555	490,190
Unassigned	6,425,409	4,896,422
Total fund balances	9,290,771	7,835,294
Total liabilities, deferred inflows		
of resources, and fund balances	\$ 39,020,573	\$ 36,401,232

# Comparative Statements of Revenues, Expenditures and Changes in Fund Balance

#### **General Fund**

### Years Ended December 31, 2016 and 2015

	2016	2015
Revenues		
Taxes		
Local property taxes	Ф. 24.720.060	Ф. 24.002.442
Current	\$ 24,730,868	\$ 24,092,442
Delinquent	10,720	12,160
Omitted	9,505	3,699
Specific ownership taxes	2,892,197	2,765,049
Interest on taxes	29,902	29,628
Total taxes	27,673,192	26,902,978
Intergovernmental	398,039	305,794
Fines and fees	494,493	538,214
Interest earnings	96,038	26,550
Donations/fundraising	308,716	325,575
Miscellaneous		
Copy sales	71,887	58,118
Parking lot collections	34,332	32,846
Other	32,375	38,389
Total miscellaneous	138,594	129,353
Total revenues	29,109,072	28,228,464
Expenditures		
Current	11 202 011	10.020.062
Public services	11,293,011	10,920,862
Administrative services	3,254,306	3,117,393
Director's Office	459,139	388,998
Finance Office Information Technology Office	513,871 6,833,133	466,230 6,956,635
Community Relations Office	748,267	833,742
Other administrative	3,116,763	3,107,844
Capital outlay	136,289	120,700
Total expenditures	26,354,779	25,912,404
Excess of revenues over expenditures	2,754,293	2,316,060
Other financing sources (uses)		
Proceeds from sale of capital assets	17,345	27,280
Transfers in	-	919,300
Transfers out	(1,259,088)	(1,133,652)
Total other financing sources (uses)	(1,241,743)	(187,072)
Special item		
TABOR refund of property tax revenue		
in excess of limit	(57,073)	_
Net change in fund balance	1,455,477	2,128,988
Fund balance, beginning of year	7,835,294	5,706,306
Fund balance, end of year	\$ 9,290,771	\$ 7,835,294
i unu vaiance, enu vi year	Ψ 7,230,771	Ψ 1,033,294

### Schedule of Expenditures by Natural Classification-Budget and Actual General Fund Year Ended December 31, 2016

	Budgeted	l Amounts		Variance with Final Budget		
	Original Final		Actual Amounts	Positive (Negative)		
Expenditures						
Current						
Personnel services	\$ 17,067,498	\$ 17,072,539	\$ 16,007,317	\$ 1,065,222		
Supplies	856,772	939,048	690,060	248,988		
Telecommunications	322,360	342,899	339,276	3,623		
Library materials	4,145,342	4,623,181	4,482,638	140,543		
Utilities	631,853	631,853	539,735	92,118		
Contractual services	2,909,346	3,089,173	2,769,599	319,574		
Repairs and maintenance	804,852	800,681	672,300	128,381		
Other services	805,149	817,626	717,565	100,061		
Capital outlay	137,300	518,208	136,289	381,919		
Total expenditures	\$ 27,680,472	\$ 28,835,208	\$ 26,354,779	\$ 2,480,429		

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#### NONMAJOR GOVERNMENTAL FUNDS

#### SPECIAL REVENUE FUND

A Special Revenue Fund is used to account for financial activity related to funds received that are restricted or committed for specific purposes. The District has one Special Revenue Fund, the Designated Purpose Fund, which is used for this purpose.

#### **CAPITAL PROJECTS FUNDS**

A Capital Projects Fund is used to account for all financial activity related to the acquisition, construction, and renovation of major capital facilities. The District has four Capital Projects Funds as follows:

#### **North Facility Project Fund**

The North Facility Project Fund, a capital projects fund, is used to account for all financial activity related to the purchase of and renovation of a facility located in northern Colorado Springs. Funds are being accumulated over a period of several years. Primary and anticipated sources of funding for this project include the General Fund and other fundraising activities including grants and donations.

#### **East Library Renovation Fund**

This fund is used to account for all financial activity related to the renovation of the East Library facility. Funds are being accumulated over a period of several years. The primary source of funding for this project is the General Fund.

#### **Penrose Library Renovation Fund**

This fund is used to account for all financial activity related to the renovation of the Penrose Library complex. Funds are being accumulated over a period of several years. The primary source of funding for this project is the General Fund.

#### **Capital Reserve Fund**

This fund is used to account for all financial activity related to capital projects and expenditures of capital items not specifically accounted for under a separate fund. Funds are being accumulated over a period of several years. The primary source of funding for these projects is annual transfers from the General Fund.

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2016

	Rev	Special Revenue Fund				Capital
	Designated Purpose Fund		i	North Facility Project Fund	East Library Renovation Fund	
Assets						_
Accounts receivable  Due from other funds  Prepaid items	\$	278,800	\$	- 777,665 -	\$	4,037 128,894 -
Total Assets	\$	278,800	\$	777,665	\$	132,931
Liabilities						
Accounts payable	\$	2,400	\$		\$	675
Fund Balance						
Nonspendable						
Prepaid expenditures Restricted for:		-		-		-
Gifts and grants Committed to:		11,179		-		-
Capital projects		258,221		777,665		132,256
Assigned to: Gifts and grants		7,000		-		<u>-</u>
Total fund balance		276,400		777,665		132,256
Total liabilities and fund balance	\$	278,800	\$	777,665	\$	132,931

	Project Funds							
	L	Penrose Library Renovation Fund		Library Capital Renovation Reserve		Total Nonmajor Governmental Funds		
	\$	5,279 167,927		\$	- 1,214,174 14,092	\$	9,316 2,567,460 14,092	
	\$	173,206		\$	1,228,266	\$	2,590,868	
			•					
	\$	-		\$	177,078	\$	180,153	
		-			14,092		14,092	
		-			-		11,179	
		173,206			1,037,096		2,378,444	
			·		-		7,000	
ļ		173,206	į		1,051,188		2,410,715	
;	\$	173,206		\$	1,228,266	\$	2,590,868	

# Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds Year Ended December 31, 2016

	Special Revenue Fund		Capital
	Designated Purpose Fund	North Facility Project Fund	East Library Renovation Fund
Expenditures			
Current Public services Capital outlay	\$ 25,087 31,345	\$ - 189,947	\$ - 71,889
Total expenditures	56,432	189,947	71,889
Deficiency of revenues over expenditures	(56,432)	(189,947)	(71,889)
Other financing sources Transfers in		92,150	27,500
Net change in fund balances	(56,432)	(97,797)	(44,389)
Fund balances, beginning of year	332,832	875,462	176,645
Fund balances, end of year	\$ 276,400	\$ 777,665	\$ 132,256

Project Funds							
Penrose Library Renovation Fund		Capital Reserve Fund		Total Nonmajor Governmental Funds			
\$	- 69,433	\$	- 503,676	\$	25,087 866,290		
	69,433		503,676		891,377		
	(69,433)		(503,676)		(891,377)		
	87,000		1,052,438		1,259,088		
	17,567		548,762		367,711		
	155,639		502,426		2,043,004		
\$	173,206	\$	1,051,188	\$	2,410,715		

## Comparative Balance Sheets Designated Purpose Fund December 31, 2016 and 2015

	2016		2015		
Assets  Due from other funds	\$	278,800	\$	342,115	
Liabilities					
Accounts payable	\$	2,400	\$	9,283	
Fund Balance					
Restricted for:					
Gifts and grants		11,179		53,896	
Committed to:					
Capital projects		258,221		271,312	
Assigned to:					
Gifts and grants		7,000		7,624	
Total fund balance		276,400		332,832	
Total liabilities and fund balance	\$	278,800	\$	342,115	

# Comparative Statements of Revenues, Expenditures and Changes in Fund Balance Designated Purpose Fund Years Ended December 31, 2016 and 2015

		2016		2015		
Expenditures						
Current - public services	\$	25,087	\$	89		
Capital outlay		31,345		93,487		
Total expenditures		56,432		93,576		
Deficiency of revenues over expenditures		(56,432)		(93,576)		
Fund balance, beginning of year		332,832		426,408		
T 11 1 1 1 1	Φ.	27 < 100	Φ.	222.022		
Fund balance, end of year	\$	276,400	\$	332,832		

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Designated Purpose Fund Year Ended December 31, 2016

	Budgeted Amounts						Variance with Final Budget		
		Original		Final		Actual mounts		ositive egative)	
Expenditures									
Current - public services	\$	-	\$	26,086	\$	25,087	\$	999	
Capital outlay		51,637		134,637		31,345		103,292	
Total expenditures		51,637		160,723		56,432		104,291	
Net change in fund balance		(51,637)		(160,723)		(56,432)		104,291	
Fund balance, beginning of year		332,832		332,832		332,832			
Fund balance, end of year	\$	281,195	\$	172,109	\$	276,400	\$	104,291	

Comparative Balance Sheets North Facility Project Fund December 31, 2016 and 2015

	2016	2015		
Assets Due from other funds	\$ 777,665	\$ 875,462		
Fund Balance				
Committed to: Capital projects	\$ 777,665	\$ 875,462		

# Comparative Statements of Revenue, Expenditures and Changes in Fund Balance North Facility Project Fund Years Ended December 31, 2016 and 2015

	2016	2015		
Revenues				
Donations	\$ -	\$ 250,000		
Expenditures				
Other services	-	24,740		
Capital outlay	189,947	409,900		
Total Expenditures	189,947	434,640		
Deficiency of revenues over expenditures	(189,947)	(184,640)		
Other financing sources (uses)				
Transfers in	92,150	27,200		
Transfers out	-	(169,300)		
Proceeds from sales of assets		780		
Total other financing sources (uses)	92,150	(141,320)		
Net change in fund balance	(97,797)	(325,960)		
Fund balance, beginning of year	875,462	1,201,422		
Fund balance, end of year	\$ 777,665	\$ 875,462		

### Schedule of Revenue, Expenditures and Changes in Fund Balance – Budget and Actual North Facility Project Fund Year Ended December 31, 2016

	Budgeted	l Amo	unts		Fin	ance with al Budget
	 Original		Final	Actual mounts		Positive legative)
Expenditures						
Capital outlay	\$ 92,150	\$	916,832	\$ 189,947	\$	726,885
<b>Deficiency of revenues</b>						
under expenditures	 (92,150)		(916,832)	 (189,947)		726,885
Other financing sources						
Transfers in	 92,150		92,150	 92,150		
Net change in fund balance	-		(824,682)	(97,797)		726,885
Fund balance, beginning of year	875,462		875,462	 875,462		
Fund balance, end of year	\$ 875,462	\$	50,780	\$ 777,665	\$	726,885

Comparative Balance Sheets East Library Renovation Fund December 31, 2016 and 2015

	 2016	2015
Assets		
Accounts receivable	\$ 4,037	\$ -
Due from other funds	128,894	 387,510
Total assets	\$ 132,931	\$ 387,510
Liabilities Accounts payable	\$ 675	\$ 210,865
Fund Balance Committed to:		
Capital projects	132,256	 176,645
Total liabilities and fund balance	\$ 132,931	\$ 387,510

# Comparative Statements of Revenues, Expenditures and Changes in Fund Balance East Library Renovation Fund Years Ended December 31, 2016 and 2015

	2016	2015	
Revenues			
Donations	\$ -	\$ 95,000	
Expenditures			
Capital outlay	71,889	1,879,222	
Deficiency of revenues over expenditures	(71,889)	(1,784,222)	
Other financing sources			
Transfers in	27,500	117,320	
Net change in fund balance	(44,389)	(1,666,902)	
Fund balance, beginning of year	176,645	1,843,547	
Fund balance, end of year	\$ 132,256	\$ 176,645	

### Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual East Library Renovation Fund Year Ended December 31, 2016

	Budgeted Amounts  Original Final			Actual mounts	Variance with Final Budget Positive (Negative)		
Expenditures							
Capital outlay	\$	27,500	\$	119,145	\$ 71,889	\$	47,256
Deficiency of revenues under expenditures		(27,500)		(119,145)	(71,889)		47,256
Other financing sources Transfers in		27,500		27,500	27,500		
Net change in fund balance		-		(91,645)	(44,389)		47,256
Fund balance, beginning of year		176,645		176,645	176,645		
Fund balance, end of year	\$	176,645	\$	85,000	\$ 132,256	\$	47,256

### Comparative Balance Sheets Penrose Library Renovation Fund December 31, 2016 and 2015

	2016	2015
ASSETS		
Accounts receivable	\$ 5,279	\$ -
Due from other funds	 167,927	 349,854
Total assets	\$ 173,206	\$ 349,854
LIABILITIES Accounts payable	\$ <u>-</u>	\$ 194,215
FUND BALANCE Committed to:		
Capital projects	173,206	 155,639
Total liabilities and fund balance	\$ 173,206	\$ 349,854

# Comparative Statements of Revenues, Expenditures and Changes in Fund Balance Penrose Library Renovation Fund Years Ended December 31, 2016 and 2015

	2016	2015		
Revenues				
Donations	\$ -	\$ 825,150		
Expenditures				
Capital outlay	69,433	1,402,381		
Deficiency of revenues over expenditures	(69,433)	(577,231)		
Other financing sources				
Transfers in	87,000	23,000		
Transfers out		(825,000)		
Total financing sources (uses)	87,000	(802,000)		
Net change in fund balance	17,567	(1,379,231)		
Fund balance, beginning of year	155,639	1,534,870		
Fund balance, end of year	\$ 173,206	\$ 155,639		

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Penrose Library Renovation Fund Year Ended December 31, 2016

		Budgeted	Amou	ints	Astonal	Fin	iance with al Budget
	c	riginal		Final	Actual mounts	_	Positive legative)
Expenditures						•	,
Capital outlay	\$	87,000	\$	177,489	\$ 69,433	\$	108,056
Deficiency of revenues							
under expenditures		(87,000)		(177,489)	(69,433)	_	108,056
Other financing sources							
Transfers in		87,000		87,000	87,000		
Net change in fund balance		-		(90,489)	17,567		108,056
Fund balance, beginning of year		155,639		155,639	 155,639		
Fund balance, end of year	\$	155,639	\$	65,150	\$ 173,206	\$	108,056

### Comparative Balance Sheets Capital Reserve Fund December 31, 2016 and 2015

	2016	2015	
Assets			
Accounts receivable	\$ -	\$ 25,800	
Due from other funds	1,214,174	532,761	
Prepaid items	14,092	4,990	
Total assets	\$ 1,228,266	\$ 563,551	
Liabilities			
Accounts payable	\$ 177,078	\$ 61,125	
Fund Balance			
Nonspendable:			
Prepaid expenditures	14,092	4,990	
Committed to:			
Capital projects	1,037,096	497,436	
Total fund balance	1,051,188	502,426	
Total liabilities and fund balance	\$ 1,228,266	\$ 563,551	

# Comparative Statements of Revenues, Expenditures and Changes in Fund Balance Capital Reserve Fund

### Years Ended December 31, 2016 and 2015

	2016	2015		
Revenues Donations Other	\$ - -	\$ 8,500 25,800		
Total revenues		34,300		
Expenditures Capital outlay	503,676	1,063,124		
Deficiency of revenues over expenditures	(503,676)	(1,028,824)		
Other financing sources (uses) Proceeds from insurance reimbursement Transfers in	1,052,438	18,703 1,041,132		
<b>Total financing sources (uses)</b>	1,052,438	1,059,835		
Net change in fund balance	548,762	31,011		
Fund balance, beginning of year	502,426	471,415		
Fund balance, end of year	\$ 1,051,188	\$ 502,426		

# Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Capital Reserve Fund Year Ended December 31, 2016

	Budgeted	Amounts		Variance with Final Budget	
	Original Final		Actual Amounts	Positive (Negative)	
Expenditures	A 4 0 5 2 4 2 2	<b>A. 1.77.</b> 1.0.11	A 500 (55 (	A 1071 100	
Capital outlay	\$ 1,052,438	\$ 1,554,864	\$ 503,676	\$ 1,051,188	
Deficiency of revenues under expenditures	(1,052,438)	(1,554,864)	(503,676)	(1,051,188)	
Other financing sources Transfers in	1,052,438	1,052,438	1,052,438		
<b>Total financing sources</b>	1,052,438	1,052,438	1,052,438	<u>-</u>	
Net change in fund balance	-	(502,426)	548,762	(1,051,188)	
Fund balance, beginning of year	502,426	502,426	502,426		
Fund balance, end of year	\$ 502,426	\$ -	\$ 1,051,188	\$ (1,051,188)	

#### INTERNAL SERVICE FUND

Internal Service Funds are used to account for revenues received from District departments to be used for services to benefit all departments.

The District has one Internal Service Fund.

### **Employee Health Plan Fund**

This fund is used to account for the accumulation of and utilization of financial resources related to the District's partially self-insured medical health plan, offered to employees with a regularly scheduled workweek of 30 or more hours.

# Internal Service Fund Comparative Statements of Net Position Employee Health Plan Fund December 31, 2016 and 2015

	2016	2015	
Assets			
Current Assets			
Cash and cash equivalents	\$ 668,585	\$ 658,388	
Deposit	36,667	36,667	
Total current assets	705,252	695,055	
Liabilities Current Liabilities			
Claims payable	67,661	112,438	
Accounts payable	7,458	65,834	
Total current liabilities	75,119	178,272	
Net Position			
<b>Total Net Position - Unrestricted</b>	\$ 630,133	\$ 516,783	

### **Internal Service Fund**

# Comparative Statements of Revenue, Expenses and Changes in Net Position Employee Health Plan Fund

### Years Ended December 31, 2016 and 2015

	2016	2015
Operating revenues		
Employer contributions	\$ 1,538,345	\$ 1,329,547
Employee contributions	345,736	292,380
Total operating revenues	1,884,081	1,621,927
Operating expenses		
Claims incurred	1,039,201	999,085
Administrative	731,542	687,057
Total operating expenses	1,770,743	1,686,142
Operating gain (loss)	113,338	(64,215)
Nonoperating revenues		
Investment earnings	12	12
Change in net position	113,350	(64,203)
Total net position, beginning	516,783	580,986
Total net position, ending	\$ 630,133	\$ 516,783

# Internal Service Fund Comparative Statements of Cash Flows Employee Health Plan Fund Years Ended December 31, 2016 and 2015

	2016	2015
Cash flows from operating activities		
Employee and employer contributions	\$ 1,884,081	\$ 1,621,927
Payment of claims and administrative expenses	(1,873,896)	(1,632,376)
Net cash provided by (used in) operating activities	10,185	(10,449)
Cash flows from investing activities Interest received	12	12
Net increase (decrease) in cash and cash equivalents	10,197	(10,437)
Cash and cash equivalents, January 1	658,388	668,825
Cash and cash equivalents, December 31	\$ 668,585	\$ 658,388
Reconciliation of operating loss to net cash provided by operating activities  Operating income (loss)	\$ 113,338	\$ (64,215)
Adjustments to reconcile operating loss to net cash provided by (used in) operating activities		
Change in accounts payable	(58,376)	64,931
Change in claims payable	(44,777)	(11,165)
Total adjustments	(103,153)	53,766
Net cash provided by (used in) operating activities	\$ 10,185	\$ (10,449)

#### **AGENCY FUND**

Agency funds are used to account for assets held by the District as an agent for individuals, private organizations, and other governments.

The District has one agency fund.

#### **Flexible Spending Accounts**

This fund is used to account for contributions made by employees who elect to participate in the District's Internal Revenue Service Section 125 program (medical care or dependent care accounts). Employee contributions for the medical accounts come from wages and/or accrued vacation, and employee contributions for the dependent care accounts come from wages. Such amounts are to be used for either certain medical expenses or dependent care expenses incurred which are not covered by the District's employee benefits coverage.

# Comparative Statements of Fiduciary Assets and Liabilities Flexible Spending Accounts – Agency Fund December 31, 2016 and 2015

		2015		
Assets  Cash and cash equivalents  Accounts receivable	\$	53,906	\$	22,369 27,896
Total assets	\$	53,906	\$	50,265
Liabilities Accounts payable	\$	53,906	\$	50,265

### Statement of Changes in Fiduciary Assets and Liabilities Flexible Spending Accounts – Agency Fund Year Ended December 31, 2016

**Flexible Spending Accounts** 

	alance nuary 1, 2016	A	dditions	D	eletions	Balance December 31, 2016		
Assets								
Cash and cash equivalents	\$ 22,369	\$	133,021	\$	101,484	\$	53,906	
Other receivables	 27,896				27,896		-	
Total assets	\$ 50,265	\$	133,021	\$	129,380	\$	53,906	
Liabilities								
Accounts payable	\$ 50,265	\$	133,021	\$	129,380	\$	53,906	

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### STATISTICAL SECTION

This part of the Pikes Peak Library District's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the District's overall financial health.

	Page
Financial Trends	129
These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	
Revenue Capacity	142
These schedules contain information to help the reader assess the District's most significant revenue source, the property tax.	
Debt Capacity	154
These schedules present information to help the reader assess the affordability of the District's current levels of outstanding debt and the District's ability to issue additional debt in the future.	
Demographic and Economic Information	161
These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	
Operating Information	163
These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	

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Exhibit I-1

Pikes Peak Library District
Government-wide Net Position by Component
Last Ten Fiscal Years
(Unaudited)

### **Governmental Activities**

Fiscal Year	Invested in apital Assets, Net of Related Debt	Restricted	Unrestricted	Total
2007	\$ 31,044,662	\$ 690,363	\$ 5,189,755	\$ 36,924,780
2008	30,800,858	714,126	6,459,901	37,974,885
2009	31,464,402	754,282	8,313,471	40,532,155
2010	32,881,474	771,319	8,894,537	42,547,330
2011	32,872,879	858,203	10,686,653	44,417,735
2012	34,818,102	837,421	10,230,456	45,885,979
2013	33,839,914	1,005,719	12,831,121	47,676,754
2014	37,633,108	994,338	9,249,165	47,876,611
2015	38,922,766	998,444	282,577	40,203,787
2016	-	855,665	100,894	956,559

Exhibit I-2

Pikes Peak Library District
Government-wide Expenses, Program Revenues and Net Expenses
Last Ten Fiscal Years
(Unaudited)

							Go	verr	nmental Activi	ties	<b>3</b>
		S	upport and							In	formation
Fiscal Year	Public Outreach Services Services		Α	Administrative Services		Director's Office		Finance Office	Technology Office		
- r car	OCI VIOCS		OCIVIOCS		OCI VIOCS		Office		Onice		Cirioc
2007	\$ 10,641,943	\$	4,796,671	\$	2,817,382	\$	181,162	\$	406,645	\$	1,113,515
2008	8,271,488		4,081,256		3,476,979		219,409		426,739		1,359,962
2009	10,043,347		4,962,156		3,337,749		224,311		514,702		1,343,640
2010	10,029,059		5,111,509		3,304,300		239,948		449,031		1,383,900
2011	8,132,184		-		10,916,543		339,211		451,191		1,472,077
2012	8,115,178		-		10,846,365		366,455		404,789		1,634,549
2013	7,883,922		-		12,021,277		373,535		403,231		1,531,283
2014	8,422,792		-		11,964,223		386,564		435,422		1,716,479
2015	11,479,186		-		4,117,367		400,652		436,539		7,814,245

3,823,660

466,816

136,227

258,925

233,889

**Expenses** 

522,810

7,631,440

142,433

15,769

143,982

	Cł	narç	ges for Servic	es		Go	Program Revenues overnmental Activities ng Grants and Contributions			
Fiscal Year	Public Services	9	Support and Outreach Services		Total	Public Services	Α	dministrative Services	Information Technology	
2007 2008	\$ 351,762 370,841	\$	135,005 147,394	\$	486,767 518,235	\$ 167,117 224,384	\$	64,138 89,183	\$ -	
2009 2010 2011	379,233 526,805 521,577		153,934		533,167 526,805 521,577	194,605 163,885 181,675		78,991 - -	- - -	
2012 2013	529,077 523,316		-		529,077 523,316	99,400 141,009		34,536 213,927	-	

530,364

538,214

494,493

	Total Net Expenses							
Fiscal		Total Primary						
Year	Government							
	_							
2007	\$	(19,099,310)						
2008		(21,547,989)						
2009		(21,641,226)						
2010		(23,331,594)						
2011		(23,217,741)						
2012		(24,222,713)						
2013		(24,826,204)						
2014		(25,208,590)						
2015		(27,268,439)						
2016		(28,435,137)						

2016

2014

2015

2016

13,251,004

530,364

538,214

494,493

Community Engagement Outreach Office	_	ther nistration	Interest Expense	Total Primary Government				
\$ 717,133 762,408 821,686 797,124 731,409 676,199 721,944 709,136 766,469	1 1 2 2 2 2 2 2	2,684,150 1,741,607 1,973,592 2,153,292 2,235,421 2,073,758 2,571,087 2,489,209 2,652,230	\$ 22,373 2,680 298 - 6,085 4,261 1,672	\$	22,380,974 20,342,528 23,221,481 23,468,163 24,284,121 24,121,554 25,507,951 26,123,825 27,666,688			

**Capital Grants and Contributions** 

				Oapital C	, ai	to and contino	atio	113			
Total		Public Services	C	• • • • • • • • • • • • • • • • • • • •				formation chnology	Total	Total Primary Government	
\$ 231,255	\$	27,807	\$	440,157	\$	-	\$	-	\$ 467,964	1,185,986	
313,567		146,295		265,121		-		-	411,416	1,243,218	
273,596		79,354		787,375		-		-	866,729	1,673,492	
163,885		1,093,374		-		42,873		-	1,136,247	1,826,937	
181,675		168,993		-		80,282		-	249,275	952,527	
133,936		98,131		-		142,669		-	240,800	903,813	
354,936		166,769		-		240,217		-	406,986	1,285,238	
278,660		229,665		-		88,553		170,380	488,598	1,297,622	
274,694		836,583		-		258,308		550,299	1,645,190	2,458,098	
377,871		142,378		=		41,939		85,304	269,621	1,141,985	

Exhibit I-3

Pikes Peak Library District
Government-wide General Revenues and Other Changes in Net Position
Last Ten Fiscal Years
(Unaudited)

#### **Governmental Activities**

180,297

201,916

155,941

26,568,923

27,131,444

27,925,171

Fiscal Year	Pro	operty Taxes	Specific ership Taxes	Investment Earnings	Mi	iscellaneous	Total
2007	\$	18,899,082	\$ 2,571,483	\$ 493,172	\$	185,898	\$ 22,149,635
2008		20,382,917	2,325,426	282,118		140,716	23,131,177
2009		21,881,357	2,247,518	50,888		172,178	24,351,941
2010		22,199,204	2,072,875	30,838		169,442	24,472,359
2011		22,783,130	2,013,321	15,988		226,993	25,039,432
2012		23,588,482	2,267,050	34,635		182,215	26,072,382
2013		23,930,258	2,413,142	21,912		264,051	26,629,363

18,692

26,550

96,038

2,546,327

2,765,049

2,892,197

**General Revenues** 

Total Changes in Net Position

23,823,607

24,137,929

24,780,995

	 II NCL I OSILIOII
	Total
Fiscal	Primary
Year	Government
2007	\$ 3,871,826
2008	2,373,678
2009	2,677,688
2010	2,015,175
2011	1,870,405
2012	1,468,244
2013	1,790,775
2014	199,857
2015	(136,995)
2016	(567,039)

2014

2015

2016

Fiscal Y and P Reven	OR Refund /ear Spending Property Tax ue in Excess of Limit	Total Primary Government
\$	(154,975)	\$ 21,994,660
	(102,809)	23,028,368
	-	24,351,941
	-	24,472,359
	-	25,039,432
	-	26,072,382
	-	26,629,363
	-	26,568,923
	-	27,131,444
	(57,073)	27,868,098

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Exhibit I-4

Pikes Peak Library District
Fund Balances, Governmental Funds
Last Ten Fiscal Years
(Unaudited)

#### **General Fund**

Fiscal Year	Reserved	Unreserved	Non- spendable	Restricted	Committed	Assigned	Unassigned	Total
2007	\$ 1,449,061	\$ 4,064,631	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,513,692
2008	1,706,414	4,139,543	-	-	-	-	-	5,845,957
2009	1,686,328	5,594,367	-	-	-	-	-	7,280,695
2010	1,684,352	6,671,066	-	-	-	-	-	8,355,418
2011	-	-	302,673	768,933	-	2,283,641	2,681,795	6,037,042
2012	-	-	515,665	849,133	-	1,413,211	4,626,698	7,404,707
2013	-	-	432,357	927,498	-	809,250	4,056,243	6,225,348
2014	-	-	475,065	918,560	-	679,883	3,632,798	5,706,306
2015			510,377	944,548	900,000	583,947	4,896,422	7,835,294
2016	-	-	386,130	945,380	865,000	668,852	6,425,409	9,290,771

### **Other Governmental Funds**

**Unreserved - Fund Type Fiscal** Special Capital Non-Year Reserved Revenue **Projects** Total spendable Restricted Committed **Assigned** Total 2007 348,926 \$ 353,743 \$ 686,498 \$ 1,040,241 \$ - \$ \$ - \$ - \$1,389,167 2008 1,373,307 344,470 628,498 972,968 2,346,275 2009 132,884 322,133 2,718,990 3,041,123 3,174,007 503,381 2010 311,181 1,987,508 2,298,689 2,802,070 2011 89,270 6,930,814 272 7,020,356 2012 103,501 4,647,272 4,758,397 7,624 2013 2,902 78,221 7,399,563 7,624 7,488,310 2014 75,778 5,394,260 7,624 5,477,662 2015 4,990 53,896 1,976,494 7,624 2,043,004 2016 14,092 11,179 2,378,444 7,000 2,410,715

Note: In 2011 GASB 54 was implemented with new fund balance classifications.

Note - For fiscal years 2011 - 2014, the North Facility Project Fund was presented as a Major Fund. For 2015, this Fund is no longer considered a Major Fund. Fund balances for 2011 - 2014 have been reclassified and are now presented as part of Other Governmental Funds.

Exhibit I-5

Pikes Peak Library District
Summary of Changes in Total Governmental Fund Balances
Last Ten Fiscal Years
(Unaudited)

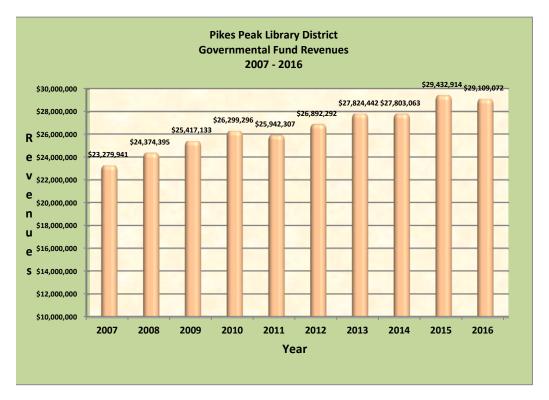
			Other Financing Sources (Uses)					
Fiscal Year	Revenues	Expenditures	Capital Lease Financing		Proceeds from Sale of Capital Assets	R	Proceeds from Insurance eimbursement	
2007	\$ 24,374,395	\$ 23,034,259	\$ -	\$	55,680	\$	-	
2008	25,417,133	23,205,387	-		51,596		-	
2009	26,299,296	25,818,473	-		50,724		-	
2010	25,942,307	24,092,049	173,756		48,207		-	
2011	26,892,292	27,827,510	-		49,652		-	
2012	27,824,442	26,370,151	-		40,924		-	
2013	27,803,063	30,383,156	-		83,277		12,985	
2014	29,432,914	30,383,156	-		50,403		-	
2015	29,432,914	30,785,347			28,060		18,703	
2016	29,109,072	27,246,156	-		17,345		-	

Fiscal Y and P Reven	OR Refund Year Spending Property Tax ue In Excess of Limit		Net Change in Fund Balance	Ratio of Debt Service Expenditures to Noncapital Expenditures		
\$	(154,975)	Ф	1,240,841	0.08%		
φ	, , ,	ф	, ,			
	(102,809)		2,160,533	0.00%		
	-		531,547	0.26%		
	-		2,072,221	0.28%		
	-		(885,566)	0.30%		
	-		1,495,215	0.27%		
	-		(2,483,831)	0.00%		
	-		(899,839)	0.00%		
	_		(1,305,670)	0.00%		
	(57,073)		1,823,188	0.00%		

Exhibit I-6

Pikes Peak Library District
Governmental Funds Revenues
Last Ten Fiscal Years
(Unaudited)

Fiscal Year	Taxes	Intergovernmental	Fines and Fees	Interest Earnings
2007	\$ 21,470,565	\$ 302,805	\$ 486,767	\$ 493,172
2008	22,708,343	291,416	518,235	282,118
2009	24,128,875	241,372	533,167	50,888
2010	24,272,079	1,126,247	526,805	30,838
2011	24,796,451	185,728	521,577	15,988
2012	25,855,532	85,247	529,077	34,635
2013	26,343,399	160,887	523,316	21,912
2014	26,369,934	291,251	530,364	18,692
2015	26,902,978	305,794	538,214	26,550
2016	27,673,192	398,039	494,493	96,038

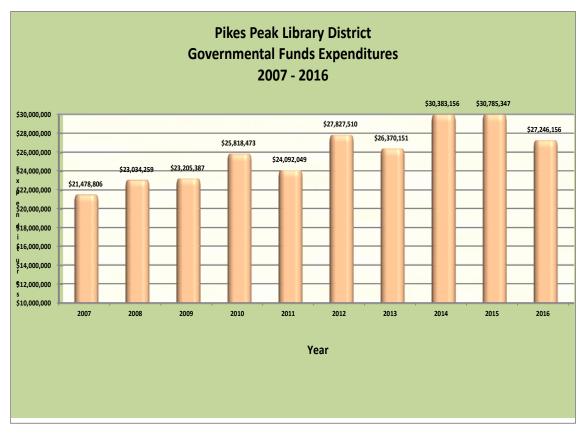


Misc	cellaneous	Total
\$	526,632	\$ 23,279,941
	574,283	24,374,395
	462,831	25,417,133
	343,327	26,299,296
	422,563	25,942,307
	387,801	26,892,292
	774,928	27,824,442
	592,822	27,803,063
	1,659,378	29,432,914
	447,310	29,109,072

Exhibit I-7

Pikes Peak Library District
Governmental Funds Expenditures
Last Ten Fiscal Years
(Unaudited)

_					Current	
Fiscal	Personnel		Library			Contractual
Year	Services	Supplies	Materials	Utilities	Telecommunications	Services
2007	11,731,741	491,139	2,833,458	476,110	245,310	2,526,167
2008	12,636,652	497,294	3,189,695	443,750	230,476	2,210,009
2009	12,991,937	493,755	3,165,955	475,102	226,694	1,986,951
2010	13,225,570	495,039	3,881,375	468,604	215,510	2,459,797
2011	13,475,371	538,030	3,817,412	483,211	258,893	2,301,929
2012	13,972,868	448,827	3,974,955	497,624	305,675	2,431,627
2013	14,426,213	547,072	3,984,804	486,862	337,311	2,556,487
2014	15,032,543	605,206	4,324,974	587,082	362,758	2,720,845
2015	15,904,077	732,640	4,279,833	571,033	409,626	2,587,094
2016	16,007,317	690,060	4,482,638	539,735	339,276	2,769,599



Re	Repairs and Other		•	Capital	Debt S	Debt Service			Total				
Ma	intenance		Services	Total		Outlay		Principal		Interest		Expenditures	
\$	321,387	\$	970,787	\$ 19,596,099	\$	1,834,521	\$	45,506	\$	2,680	\$	21,478,806	
	336,980		1,159,216	20,704,072		2,314,125		15,764		298		23,034,259	
	264,760		1,059,682	20,664,836		2,540,551		-		-		23,205,387	
	417,822		773,001	21,936,718		3,824,985		50,685		6,085		25,818,473	
	457,546		729,920	22,062,312		1,967,806		57,670		4,261		24,092,049	
	385,416		715,462	22,732,454		5,027,983		65,401		1,672		27,827,510	
	454,927		760,146	23,553,822		2,816,329		-		-		26,370,151	
	612,068		734,423	24,979,899		5,403,257		-		-		30,383,156	
	578,877		753,353	25,816,533		4,968,814		-		-		30,785,347	
	672,300		742,652	26,243,577		1,002,579		-		-		27,246,156	

Exhibit I-8

Pikes Peak Library District

Assessed and Estimated Actual Value of Taxable Property

Last Ten Fiscal Years
(Unaudited)

		Residential		 All Other	Property		
Assessment Year	Collection Year		Assessed Value	Estimated Actual value	Assessed Value		Estimated Actual Value
2006	2007	\$	2,876,530,671	\$ 36,137,319,991	\$ 2,530,481,869	\$	8,725,799,547
2007	2008		3,286,142,024	41,283,191,255	2,856,179,516		9,848,894,883
2008	2009		3,350,480,089	42,091,458,408	2,857,561,581		9,853,660,623
2009	2010		3,497,892,156	43,943,368,798	2,956,974,344		10,196,463,254
2010	2011		3,526,403,277	44,301,548,703	2,935,761,423		10,123,315,252
2011	2012		3,281,225,918	41,221,431,129	2,686,809,582		9,264,860,628
2012	2013		3,345,705,933	42,031,481,566	2,696,746,537		9,299,125,991
2013	2014		3,323,732,184	41,755,429,448	2,705,167,116		9,328,162,469
2014	2015		3,383,673,117	42,508,456,238	2,733,459,583		9,425,722,702
2015	2016		3,772,618,178	47,394,700,732	2,845,238,612		9,811,167,627

#### Notes:

(1) The following are the assessment rates for collection years 2007 through 2016:

Collection Year	Residential	All Other Categories
2007-2016	7.96%	29.00%

Data Source: El Paso County Assessor's Office Abstracts of Assessment

Total Assessed Value	Total Mill Levy	Estimated Actual Value	Ratio of Total Assessed Value to Total Estimated Actual Value
\$ 5,407,012,540	3.325	\$ 44,863,119,538	12.1%
6,142,321,540	3.325	51,132,086,138	12.0%
6,208,041,670	3.540	51,945,119,031	12.0%
6,454,866,500	3.468	54,139,832,052	11.9%
6,462,164,700	3.556	54,424,863,955	11.9%
5,968,035,500	3.999	50,486,291,757	11.8%
6,042,452,470	4.000	51,330,607,557	11.8%
6,028,899,300	4.000	51,083,591,917	11.8%
6,117,132,700	4.000	51,934,178,939	11.8%
6,617,856,790	3.857	57,205,868,359	11.6%

Pikes Peak Library District
Property Tax Rates - Direct and Overlapping
Last Ten Fiscal Years
(Unaudited)
(Per \$1,000 of assessed value)

Exhibit I-9

			Collection Year						
Taxing Authority	2007	2008	2009	2010	2011				
Direct									
Pikes Peak Library District	3.515	3.325	3.540	3.468	3.556				
Overlapping Governments									
El Paso County	7.710	7.514	7.583	7.531	7.717				
Cities and Towns									
Calhan	17.563	17.563	17.563	17.563	17.563				
Colorado Springs	4.944	4.944	4.944	4.279	4.279				
Fountain	10.239	10.239	10.239	10.239	10.239				
Green Mountain Falls	14.588	15.558	14.588	13.588	14.588				
Manitou Springs	-	-	-	_	-				
Monument	6.458	6.289	6.289	6.289	6.289				
Palmer Lake	16.544	15.340	16.180	15.989	16.459				
Ramah	19.827	19.827	19.827	19.827	19.827				
Fire Districts									
Big Sandy	8.000	8.000	8.000	8.000	8.000				
Black Forest	7.287	6.600	6.444	6.322	6.275				
Black Forest (OPS)	2.322	1.635	1.479	1.357	1.310				
Broadmoor	4.500	4.500	4.500	4.500	4.500				
Calhan	7.672	7.558	7.461	6.313	7.094				
Cascade	6.544	6.333	6.748	6.940	7.373				
Cimarron Hills	10.780	11.110	11.082	11.110	11.110				
Donald Wescott	7.000	7.000	7.000	7.000	7.000				
Edison	-	9.000	9.000	9.000	9.000				
Elbert	4.575	4.575	4.575	4.575	4.575				
Ellicott	4.481	4.354	9.116	9.374	9.329				
Falcon	5.712	5.712	5.712	5.712	5.712				
Green Mountain Falls	7.314	7.775	6.829	6.905	7.325				
Hanover	4.720	4.720	4.720	4.720	4.720				
Peyton	6.114	6.137	6.135	6.109	6.253				
Security	6.692	6.675	6.706	6.687	6.693				
Stratmoor Hills	12.660	12.423	12.423	12.423	12.423				
SW Hwy 115	7.200	7.200	7.200	7.200	7.200				
Tri-County	3.000	3.000	3.000	3.000	3.000				
Tri-Lakes	8.500	8.500	8.500	8.500	8.500				
Woodmoor Monument	9.921	8.500	-	-	-				
Woodman Valley	9.050	9.050	9.050	9.050	9.050				

2013	2014	2015	2016
4 000	4 000	4 000	3.957
4.000	4.000	4.000	3.731
7.662	7.714	7.701	7.010
7.003	7./14	7.791	7.919
			17.563
			4.279
10.239	10.239	10.239	10.239
17.588	17.588	17.588	17.588
12.060	12.060	12.050	13.001
6.289	6.289	6.289	6.289
16.459	16.459	16.459	21.238
19.827	19.827	19.827	19.827
8.000	8.000	8.000	8.000
10.379	10.382	10.356	10.178
1.164	1.167	1.141	0.963
4.500	4.500	4.500	4.500
6.536	6.523	6.552	5.971
8.443	9.168	9.410	10.245
14.390	14.390	15.290	15.286
7.000	7.000	7.000	7.000
9.000	9.000	9.000	9.000
4.575	4.575	4.575	8.500
10.168	10.290	10.220	9.850
8.612	8.612	8.612	8.612
8.542	8.788	9.293	9.763
4.720	4.720	4.720	7.366
6.458	6.130	6.130	6.130
10.001	10.001	10.002	10.002
12.423	12.002	12.686	12.811
13.200	13.200	13.200	13.200
3.000	3.000	3.000	3.000
11.500	11.500	11.500	11.500
9.050	9.050	9.050	9.050
	4.000  7.663  17.563 4.279 10.239 17.588 12.060 6.289 16.459 19.827  8.000 10.379 1.164 4.500 6.536 8.443 14.390 7.000 9.000 4.575 10.168 8.612 8.542 4.720 6.458 10.001 12.423 13.200 3.000 11.500	4.000       4.000         7.663       7.714         17.563       17.563         4.279       4.279         10.239       10.239         17.588       17.588         12.060       12.060         6.289       6.289         16.459       19.827         8.000       8.000         10.379       10.382         1.164       1.167         4.500       4.500         6.536       6.523         8.443       9.168         14.390       7.000         9.000       9.000         4.575       4.575         10.168       10.290         8.612       8.612         8.542       8.788         4.720       4.720         6.458       6.130         10.001       10.001         12.423       12.002         13.200       3.000         11.500       11.500	4.000       4.000         7.663       7.714       7.791         17.563       17.563       17.563         4.279       4.279       4.279         10.239       10.239       10.239         17.588       17.588       17.588         12.060       12.060       12.050         6.289       6.289       6.289         16.459       16.459       16.459         19.827       19.827       19.827         8.000       8.000       8.000         10.379       10.382       10.356         1.164       1.167       1.141         4.500       4.500       4.500         6.536       6.523       6.552         8.443       9.168       9.410         14.390       14.390       15.290         7.000       7.000       7.000         9.000       9.000       9.000         4.575       4.575       4.575         10.168       10.290       10.220         8.612       8.612       8.612         8.542       8.788       9.293         4.720       4.720       4.720         6.458       6.130 <td< td=""></td<>

Exhibit I-9

Pikes Peak Library District

Property Tax Rates - Direct and Overlapping (Continued)

Last Ten Fiscal Years
(Unaudited)
(Per \$1,000 of assessed value)

			Collection Yea	ollection Year		
Taxing Authority	2007	2008	2009	2010	2011	
Water Districts						
Cheyenne Creek	0.800	0.800	0.800	0.800	0.500	
Forest View	5.000	5.000	5.000	5.000	5.000	
Park Forest	14.437	14.437	14.437	14.437	14.437	
Red Rock Valley Estates	14.135	12.325	12.409	13.123	13.894	
Stratmoor Hills	2.391	2.391	2.128	2.224	2.000	
S.E. Colo. Water Conserv.	0.941	0.915	0.943	0.940	0.947	
Security	6.367	5.946	5.822	5.961	5.960	
Turkey Canyon Ranch	8.416	7.858	8.523	8.622	9.058	
Upper Arkansas Water Conserv.	-	-	-	-	0.454	
Upper Big Sandy	0.532	0.534	0.532	0.532	0.532	
Upper Black Squirrel	0.706	0.682	0.682	0.682	1.082	
Sanitation Districts						
Fountain	4.134	4.500	4.501	4.500	4.654	
Security	0.962	0.898	0.889	0.896	0.900	
Stratmoor Hills	0.650	0.650	0.579	0.621	0.549	
Monument	3.200	-	-	-	-	
Sanitation and Water Districts						
Academy	27.613	24.817	25.517	23.637	21.450	
Donala (Area A)	16.296	16.296	16.296	16.296	16.296	
Donala (Area B)	8.148	8.148	8.148	8.148	8.148	
Garden Valley	4.142	4.065	4.001	7.000	10.000	
Garden Valley #2	-	-	-	7.000	7.000	
Westmoor	31.840	31.423	33.070	29.055	30.986	
Woodmoor	8.500	7.250	7.000	6.950	6.950	

2012	2013	2014	2015	2016
0.500	0.500	0.500	0.500	1.000
5.000	5.000	5.000	5.000	5.000
14.437	14.437	14.437	14.437	14.437
16.803	17.709	17.872	18.575	17.725
2.000	2.088	2.055	1.974	2.105
0.947	0.944	0.944	0.094	0.940
5.952	5.947	5.980	5.955	5.695
11.005	9.500	9.500	9.500	9.500
0.495	0.478	0.478	0.478	0.478
0.532	0.532	0.532	0.532	0.532
1.082	1.082	1.082	1.082	1.063
5.334	5.534	5.755	6.101	6.248
0.899	0.898	0.903	0.899	0.862
0.549	0.573	0.578	0.578	0.591
-	-	-	-	-
24.950	24.755	2.937	2.937	2.937
16.296	21.296	21.296	21.296	21.296
8.148	10.648	10.648	10.648	10.648
8.617	8.167	9.920	9.055	10.296
5.500	5.805	5.613	5.736	5.196
35.508	37.471	34.956	41.288	36.836
-	-	-	-	

Exhibit I-9

Pikes Peak Library District

Property Tax Rates - Direct and Overlapping (Continued)

Last Ten Fiscal Years
(Unaudited)
(Per \$1,000 of assessed value)

			(	ır	
Taxing Authority	2007	2008	2009	2010	2011
School Districts					
Air Force Academy #20	60.216	60.216	60.216	60.216	60.216
Big Sandy #100J	25.397	25.481	25.499	25.509	25.468
Calhan #RJ-1	36.180	33.800	33.645	30.031	30.049
Cheyenne Mountain #12	50.391	44.741	44.794	43.765	49.764
Colorado Springs #11	44.045	44.045	42.331	42.183	44.004
Edison #54	36.357	38.814	38.801	37.525	36.104
Ellicott #22	47.903	46.947	46.009	45.633	41.148
Falcon #49	45.547	45.795	45.674	45.572	45.842
Fremont/Florence #39	30.380	28.934	29.548	29.695	33.907
Fountain/Ft. Carson #8	19.699	19.715	24.301	29.695	24.723
Hanover #28	26.043	25.442	25.459	23.436	27.551
Harrison #2	44.039	42.473	41.409	41.434	41.147
Lewis-Palmer #38	53.786	49.586	46.077	48.074	52.343
Manitou Springs #14	-	-	-	-	-
Miami/Yoder #60	31.283	40.906	41.281	41.366	42.853
Peyton #23	36.279	35.000	34.000	33.969	34.041
Miscellaneous Districts	1,568.774	2,094.822	2,115.266	2,710.623	2,554.140

Data Source: El Paso County Assessor's Office Abstracts of Assessment

2012	2013	2014	2015	2016
60.216	60.216	60.216	60.216	60.216
42.067	42.128	40.787	40.379	38.782
30.049	29.117	27.096	27.193	27.003
49.764	50.000	50.000	53.000	53.000
44.004	43.445	44.264	43.165	40.878
36.104	37.044	37.861	37.340	36.502
41.148	41.147	37.124	37.126	37.046
45.842	45.585	45.617	45.796	44.417
33.907	28.774	28.776	29.251	29.300
24.723	24.703	24.726	24.775	24.748
27.551	27.463	31.103	27.759	34.679
41.147	41.344	41.344	36.997	36.278
52.343	51.756	50.091	49.677	46.404
-	47.354	47.649	47.555	52.000
42.853	43.194	42.710	41.926	28.303
34.041	34.097	30.985	30.919	30.469
2,554.140	2,703.102	2,975.466	3,083.266	3,075.868

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Exhibit I-10

Pikes Peak Library District

Principal Property Taxpayers - Top 10

Current Year and Nine Years Ago
(Unaudited)

	Fiscal Y	ear 2016	Fiscal Year 2007					
Principal Taxpayer	Type of Business	Assessed Valuation	Percent of Total Assessed Valuation	Assessed Valuation	Percent of Total Assessed Valuation			
Qwest Corporation	Telecommunications	\$ 67,021,700	1.01%	\$ 53,049,800	0.98%			
CELLCO Partnership	Investments	89,757,560	1.36%	-	-			
Broadmoor Hotel, Inc.	Hotel	33,798,090	0.51%	26,642,530	0.49%			
Wal-Mart Businesses	Merchandise/Retail	28,348,330	0.43%	21,483,950	0.40%			
Mountain View Electric	Utilities	27,465,560	0.42%	14,513,110	-			
CV Patriot Springs, LLC	Investments	24,657,630	0.37%	-	-			
dpiX, LLC	Technology	24,133,290	0.36%	-	0.00%			
Wal-Mart Datacenter	Technology	14,137,690	0.21%	-	-			
Palmer Center LTD	Hotel, Office Center	13,688,640	0.21%	13,741,150	0.25%			
Keysight Technologies	Technology	12,938,440	0.20%	-	-			
Intel Corp	Technology	-	-	86,483,570	1.60%			
Atmel Corp.	Investments	-	-	31,769,420	0.59%			
Black Hills Fountain Valley Power LLC	Utilities	-	-	27,726,200	0.51%			
Catholic Health Initiatives - Centura Health	Health and Medical	-	-	14,170,280	0.26%			
Coyote Garrison Chapel Hills Mall LLP	Retail Mall	-		14,289,080	0.26%			
Total Top 10 Principal Taxpayers		\$ 335,946,930	5.08%	\$ 303,869,090	5.35%			
<b>Total Assessed Valuation</b>		\$ 6,617,856,790	100.00%	\$ 5,407,012,540	100.00%			

Data Source: El Paso County Treasurer's Office

Exhibit I-11

Pikes Peak Library District

Property Tax Levies and Collections

Last Ten Fiscal Years

(Unaudited)

Assessment Year	Collection Year	Current Tax Levy	Current Tax Collections	Percen Current Collec	Tax	Deling Tax Collect	<b>(</b>
2006	2007	\$ 18,997,055	\$ 18,828,686		99.1% \$	;	30,205
2007	2008	20,404,148	20,325,222		99.6%		14,552
2008	2009	21,952,801	21,802,319		99.3%		17,902
2009	2010	22,348,644	22,096,603		98.9%		44,982
2010	2011	22,907,471	22,708,581		99.1%		19,503
2011	2012	23,776,533	23,521,488		98.9%		19,120
2012	2013	24,058,794	23,852,302		99.1%		30,559
2013	2014	23,978,299	23,691,576		98.8%		72,755
2014	2015	24,290,297	24,092,442		99.2%		12,160
2015	2016	24,926,355	24,730,868		99.2%		10,720

Data Sources: District's financial records and El Paso County Treasurer's Office

Penalties and Interest Delinquent Tax	Omitted Property Tax Collections	Total Tax Collection	Ratio of Total Tax Collections to Total Tax Levy	Outstanding Delinquent Taxes	Ratio of Delinquent Taxes to Total Tax Levy
\$ 38,762	\$ 1,429	\$ 18,899,082	99.5%	\$ 135,189	0.7%
40,610	2,533	20,382,917	99.9%	112,302	0.6%
54,453	6,683	21,881,357	99.7%	123,563	0.6%
53,198	4,421	22,199,204	99.3%	86,509	0.4%
50,844	4,202	22,783,130	99.5%	93,389	0.4%
44,669	3,205	23,588,482	99.2%	128,616	0.5%
41,758	5,639	23,930,258	99.5%	139,504	0.6%
56,389	2,887	23,823,607	99.4%	55,656	0.2%
29,628	3,699	24,137,929	99.4%	54,997	0.2%
29,902	9,505	24,780,995	99.4%	62,246	0.2%

Exhibit I-12

Pikes Peak Library District
Ratios of Outstanding Debt
Last Ten Fiscal Years
(Unaudited)

Year Ended December 31,	Population	Gross Debt	Capital Leases Funds Available in Debt Service Fund	Net Debt
2007	527,600	\$ 19,780	\$ -	\$ 19,780
2008	535,537	-	-	-
2009	547,061	-	-	-
2010	554,355	123,071	-	123,071
2011	575,789	65,401	-	65,401
2012	585,158	-	-	-
2013	598,549	-	-	-
2014	607,457	-	-	-
2015	616,089	-	-	-
2016	623,805	-	-	-

			Debt as a		Assessed	Ratio of Net
	Net		Percentage of		Value Used	<b>Bonded Debt</b>
	Debt Per	Personal	Personal	fo	r Current Year	to Assessed
	Capita	Income	Income		Collections	Value
_						
\$	0.04	\$ 22,803,097,000	0.000%	\$	5,407,012,540	0.000%
	-	23,758,135,000	0.000%		6,142,321,540	0.000%
	-	24,047,682,000	0.000%		6,208,041,670	0.000%
	0.22	24,986,786,000	0.000%		6,454,866,500	0.000%
	0.11	25,420,872,000	0.000%		6,462,164,700	0.000%
	-	26,374,299,000	0.000%		5,968,035,500	0.000%
	-	27,980,799,000	0.000%		6,042,452,470	0.000%
	-	27,831,398,000	0.000%		6,028,899,300	0.000%
	-	29,262,206,000	0.000%		6,117,132,700	0.000%
	-	N/A	0.000%		6,617,856,790	0.000%

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Exhibit I-13

Pikes Peak Library District
Direct and Overlapping Governmental Activities Debt
As of December 31, 2016
(Unaudited)

Tax District	Governmental Activities Debt	Percentage Applicable to Pikes Peak Library District	Amount Applicable to Pikes Peak Library District			
Direct:		400.000				
Pikes Peak Library District	\$ -	100.00%	\$ -			
Overlapping:						
Cities and Towns						
Colorado Springs	50,101,000	100.00%	50,101,000			
Monument	724,057	100.00%	724,057			
Manitou Springs	3,114,939	100.00%	3,114,939			
<b>Total Cities and Towns</b>			53,939,996			
El Paso County	145,885,463	94.18%	137,394,929			
Special Districts						
Fire protection	13,429,786	100.00%	13,429,786			
Miscellaneous	241,168,705	100.00%	241,168,705			
Water	40,313,325	100.00%	40,313,325			
Water and Sanitation	14,625,574	100.00%	14,625,574			
General Improvement	35,005,731	100.00%	35,005,731			
Metropolitan	480,681,684	100.00%	480,681,684			
<b>Total Special Districts</b>			825,224,805			
School Districts						
Academy #20	119,090,354	100.00%	119,090,354			
Big Sandy #100J	2,597,959	100.00%	2,597,959			
Cheyenne Mountain #12	137,373,655	100.00%	137,373,655			
Colorado Springs #11	717,238,982	100.00%	717,238,982			
Falcon #49	91,862,431	100.00%	91,862,431			
Fountain Fort Carson #8	5,379,085	100.00%	5,379,085			
Fremont/Florence #39	9,525,000	100.00%	9,525,000			
Hanover #28	6,401,835	100.00%	6,401,835			
Harrison #2	38,986,318	100.00%	38,986,318			
Lewis Palmer #38	71,962,921	100.00%	71,962,921			
Manitou Springs School #14	3,135,063	100.00%	3,135,063			
Miami/Yoder #60	343,566	100.00%	343,566			
Peyton #23	14,342,381	100.00%	14,342,381			
Widefield #3	-	100.00%	12,595,000			
<b>Total School Districts</b>			1,230,834,550			
Total Overlapping			2,247,394,280			
<b>Total Direct and Overlapping</b>			\$ 2,247,394,280			

Data Source: Individual Governmental Entities

The overlap percentage equates to total square miles of the overlapping entity that are within the boundaries of the Pikes Peak Library District.

Pikes Peak Library District Debt Limitation Information Last Ten Fiscal Years (Unaudited)

Exhibit I-14

		2007	2008	2009	2010	2011
Assessed valuation	\$	5,407,012,540	\$ 6,142,321,540	\$ 6,208,041,670	\$ 6,454,866,500	\$ 6,462,164,700
Debt limitation - 1.5% of total assessed value	\$	81,105,188	\$ 92,134,823	\$ 93,120,625	\$ 96,822,998	\$ 96,932,471
Total debt (excluding compensated absences)		19,780	-	-	123,071	65,401
Less: Certificates of Participation (1)		-	-	-	-	-
Capital leases (1)	_	(19,780)	-	-	(123,071)	(65,401)
Total debt applicable to limitation	_	-	-	-	-	
Legal debt margin	\$	81,105,188	\$ 92,134,823	\$ 93,120,625	\$ 96,822,998	\$ 96,932,471

# Notes:

<sup>(1)</sup> Certificates of Participation and capital leases are not included as debt for purposes of calculating legal debt margin (Colorado Revised Statue 22-42-104).

2012		2013	2014		2015	2016		
\$ 5,968,035,500	\$	6,042,452,470	\$ 6,028,899,300	\$	6,117,132,700	\$	6,617,856,790	
\$ 89,520,533	\$	90,636,787	\$ 90,433,490	\$	91,756,991	\$	99,267,852	
_		-	_		_		_	
_		_	_		_		<u>-</u>	
_		_	_		_		_	
\$ 89,520,533	\$	90,636,787	\$ 90,433,490	\$	91,756,991	\$	99,267,852	

Exhibit I-15

Pikes Peak Library District
Debt Service Information
Last Ten Fiscal Years
(Unaudited)

	 Debt Serv Capital		Expenditures			G	Service to Noncapital Governmental		
Fiscal Year	Principal Payments		Interest Payments		Total		Fund xpenditures	Fund Expenditures	
2007	\$ 45,506	\$	2,679	\$	48,185	\$	19,596,099	0.25%	
2008	19,780		298		20,078		20,704,072	0.10%	
2009	-		-		-		20,664,836	0.00%	
2010	50,685		6,085		56,770		21,936,718	0.26%	
2011	57,670		4,261		61,931		22,062,312	0.28%	
2012	65,401		1,672		67,073		22,732,454	0.30%	
2013	-		-		-		23,553,822	0.00%	
2014	-		-		-		24,979,899	0.00%	
2015	-		-		-		25,816,533	0.00%	
2016	-		-		-		26,243,577	0.00%	

**Ratio of Debt** 

Exhibit I-16

Pikes Peak Library District
Demographic and Economic Information
Last Ten Fiscal Years
(Unaudited)

			Per Capita	_	Households			
Fiscal Year	Population	Personal Income	Personal Income	Unemployment Rate	Total	Average Size	Median Age	School Enrollment
2007	527,600 \$	22,803,097,000	\$ 37,480	4.2%	234,141	2.25	34.4	105,157
2008	535,537	23,758,135,000	38,336	5.6%	237,763	2.25	34.2	105,845
2009	547,061	24,047,682,000	37,151	8.9%	243,374	2.25	34.3	109,246
2010	554,355	24,986,786,000	37,915	10.5%	237,851	2.33	34.1	109,962
2011	575,789	25,420,872,000	37,909	8.9%	243,299	2.37	34.1	111,318
2012	585,158	26,374,299,000	40,893	8.8%	247,320	2.37	34.1	111,533
2013	598,549	27,980,799,000	41,250	7.2%	251,153	2.38	34.2	117,829
2014	607,457	27,831,398,000	41,945	6.2%	255,364	2.38	34.3	118,699
2015	616,089	29,262,206,000	43,385	4.6%	259,082	2.38	34.0	120,314
2016	623,805	N/A	N/A	3.8%	270,448	2.31	34.4	121,752

Data Sources: Colorado Department of Labor, U.S. Bureau of Economic Analysis, Colorado Department of Education, Colorado Department of Local Affairs, Colorado Workforce Center, quickfacts.census.gov

Exhibit I-17

Pikes Peak Library District

Principal Employers

Current Year and Nine Years Ago
(Unaudited)

	Fiscal Y	ear 2016	Fiscal Year 2007		
Employer	Employees	Percent of Total Employment	Employees	Percent of Total Employment	
Fort Carson	32,014	10.57%	21,500	7.14%	
United States Air Force Academy	11,715	3.87%	-	0.00%	
Peterson Air Force Base	10,206	3.37%	17,975	5.97%	
Schriever Air Force Base	9,490	3.13%	6,000	1.99%	
Verizon	4,000	1.32%	-	-	
El Paso County School District #11	3,720	1.23%	3,900	1.30%	
Memorial/University of Colorado Health Systems	3,560	1.18%	4,405	1.46%	
Academy School District #20	2,895	0.96%	2,481	0.82%	
Centura Health System	3,300	1.09%	-	-	
El Paso County	2,718	0.90%	-	-	
Colorado Department of Corrections	-	-	5,779	1.92%	
Penrose St. Francis Health System	-	-	2,712	0.90%	
Wells Fargo Bank	-	-	1,060	0.35%	
The Broadmoor			1,649	0.55%	
Total	83,618	27.62%	67,461	17.50%	
Total Employment - El Paso County, Colorado	302,948		300,975	_	

Exhibit I-18
Pikes Peak Library District
District Employees By Function
Last Ten Fiscal Years
(Unaudited)

	Full-time Equivalent Employees									
	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016
Public Services										
Administration	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	1.00	1.00
Special Collections	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.25	9.50
Adult Services										
East Library	15.55	16.00	16.00	16.00	16.30	16.30	15.80	15.80	16.80	16.80
Penrose Library	20.28	20.20	20.00	20.70	20.74	20.74	20.24	20.24	20.24	21.22
Library 21c	-	-	-	-	-	-	-	8.25	8.25	8.25
Library 21c - Computer Commons	-	-	-	-	-	-	-	9.00	9.50	9.50
Children's										
East Library	8.00	8.00	9.00	9.00	9.02	9.02	7.02	6.82	6.82	8.27
Penrose Library	5.30	5.30	5.30	5.30	5.32	5.32	5.32	6.12	6.12	9.12
Library 21c	-	-	-	-	-	-	-	6.88	7.88	7.88
Community Libraries										
Administration	2.00	2.00	1.50	-	-		-	-	-	-
Briargate Library	10.50	11.88	11.88	12.63	13.63	13.63	15.00	-	-	-
Cheyenne Mountain Library	10.63	10.93	10.93	10.93	10.93	10.93	10.93	10.93	10.93	10.93
Fountain Library	10.63	10.63	10.63	10.63	10.25	10.25	9.25	7.75	7.88	7.88
High Prairie Library	-	-	-	7.13	8.00	8.00	8.25	8.25	8.25	8.25
Ruth Holley Library	11.75	12.25	12.25	12.25	12.25	12.25	12.50	12.50	12.13	12.13
Manitou Springs	-	-	-	-	-	-	4.00	4.00	4.25	4.25
Monument Library	10.15	10.15	10.15	10.21	10.42	10.42	10.55	10.55	10.55	10.49
Old Colorado City Library	6.60	8.73	8.73	8.93	9.28	9.28	8.88	8.88	8.63	8.90
Palmer Lake Library	1.93	1.93	1.93	1.93	1.99	2.01	1.79	1.79	1.79	2.03
Rockrimmon Library	10.88	11.25	11.25	11.25	11.23	11.23	10.65	10.65	10.65	10.65
Sand Creek Library	11.38	12.38	12.38	12.88	13.09	13.09	13.26	14.23	15.73	15.95
Ute Pass Library	1.80	1.83	1.80	2.15	2.30	2.30	1.80	1.80	1.28	1.28
LitSource	2.60	2.60	2.60	2.60	2.60	2.60	3.10	3.45	4.20	3.85
Circulation	20.45	20.42	20.42	10.00	20.01	10.01	20.50	20.22	20.52	20.52
East Library	20.45	20.43	20.43	19.93	20.01	19.01	20.59	20.22	20.62	20.62
Penrose Library	10.60	11.50	11.50	11.50	11.59	11.59	11.62	11.62	11.74	11.74
Library 21c	-	-	-	-	-	-	-	6.50	6.50	6.50
Shelving	12.00	12.02		1405	1716		1.1.50	10.50	10.50	10.51
East Library	13.90	13.93	14.15	14.95	15.16	15.16	14.62	13.70	13.70	13.64
Penrose Library	8.80	8.80	8.80	8.40	8.84	8.84	8.35	7.99	7.99	7.99
Library 21c	-	-	-	-	-	7.05	-	5.18	5.55	5.18
Security Mahila Library Commission	7.25	7.25	7.25	7.25	7.25	7.25	7.25	11.00	13.00	14.50
Mobile Library Services	7.28	8.88	8.88	8.88	9.70	9.70	8.70 241.72	8.70	8.70	8.95
<b>Total Public Services</b>	220.51	229.10	229.59	237.68	242.15	241.17	241.72	265.05	269.93	277.25
Administrative Services										
Administrative Services	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	-	-
Facilities										
East Library	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00	3.00
Penrose Library	5.50	6.75	6.75	6.75	7.00	7.00	6.00	6.75	6.75	6.00
Library 21c	-	-	-	-	-	-	-	2.00	2.00	3.00
Human Resources	5.25	5.55	5.55	5.55	5.15	4.15	5.15	5.15	5.15	5.15
<b>Total Administrative Services</b>	14.75	16.30	16.30	16.30	16.15	15.15	15.15	17.90	16.90	17.15
Information Technology										
Information Technology	12.00	12.00	12.00	13.00	13.00	13.00	13.00	14.00	14.10	14.10
Collection Management	18.38	19.00	19.00	19.50	19.80	19.80	21.05	19.30	19.65	19.00
Total Information Technology	30.38	31.00	31.00	32.50	32.80	32.80	34.05	33.30	33.75	33.10
Other Administrative Operations	2.00	2.00	2.00	2.50	2.00	2.50	2.00	2.00	2.00	2.00
Executive Director	2.00	2.00	2.00	2.50	3.00	2.50	2.00	2.00	2.00	2.00
Community Relations Office	9.38	10.90	10.90	11.40	10.90	10.65	10.90	11.75	12.25	12.25
Finance Office Total Other Administration Operations	7.00	6.50	6.75	6.75	6.75	6.75	5.75	5.75 19.50	6.75	6.75
<b>Total Other Administration Operations</b>	18.38	19.40	19.65	20.65	20.65	19.90	18.65	19.30	21.00	21.00
Total Full Time Equivalents	284.02	295.80	296.54	307.13	311.75	309.02	309.57	335.75	341.58	348.50

Data Source: District's Human Resources Office

Exhibit I-19

Pikes Peak Library District
Library Materials Purchased and Circulated
Last Ten Fiscal Years
(Unaudited)

Fiscal Year	Number of Volumes Owned	Number of Audio Visual Items Owned	Total Items Owned	Acquisition  Cost of  Collections
2007	067 217	162 100	1 120 407	22 454 104
	967,217	163,190	1,130,407	33,454,104
2008	959,325	173,115	1,132,440	34,139,308
2009	908,932	189,836	1,098,768	32,966,004
2010	908,706	223,575	1,132,281	33,922,252
2011	948,527	235,087	1,183,614	34,699,459
2012	885,857	263,277	1,149,134	33,668,609
2013	907,823	285,181	1,193,004	33,438,002
2014	918,701	316,647	1,235,348	34,256,218
2015	718,638	279,776	998,414	28,479,378
2016	689,980	353,667	1,043,647	27,162,050

Data Source: District's Collection Management Department

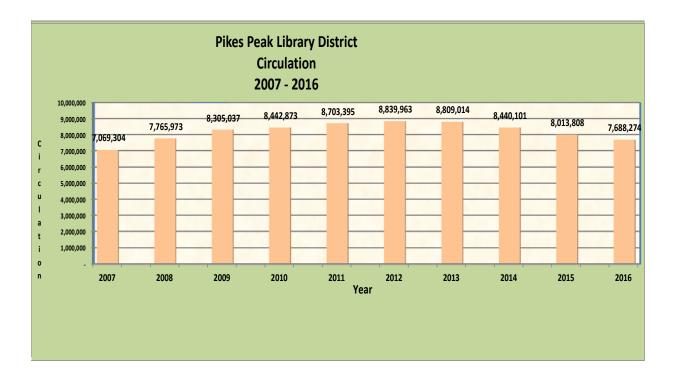
Cost of New Acquisitions	Net Book Value of Collections	Number of Items in Circulation	Turnover Rate
2,292,470	15,256,127	1,093,534	6.23
2,455,637	14,778,633	1,093,758	6.83
2,594,598	14,612,166	1,059,321	7.53
3,517,700	15,285,873	1,092,281	7.33
3,796,733	15,632,673	1,142,172	7.35
2,763,306	14,813,804	1,106,019	7.69
2,520,735	14,392,359	1,148,583	7.38
2,663,493	14,599,576	1,189,875	6.83
2,731,728	14,211,399	951,064	8.43
2,313,177	13,806,198	995,151	7.73

Pikes Peak Library District Circulation By Location Last Ten Fiscal Years (Unaudited)

Exhibit I-20

**Community Libraries Penrose** Old **East Library Fiscal** Information **Public** Library Cheyenne High Manitou Colorado **Palmer** Center Library 21c Briargate Mountain **Fountain Prairie Springs Monument** Lake Year City 2007 2,194,673 1,067,270 550,744 487,795 214,581 508,669 124,347 56,436 547,597 2008 2,391,975 1,146,308 663,170 520,598 239,946 239,244 64,012 2009 1,128,125 741,583 2,655,765 552,161 261,457 563,755 278,940 66,617 2010 2,582,700 1,095,427 768,785 554,658 273,745 572,676 303,763 62,441 66,410 2011 2,494,034 772,441 553,038 281,337 359,569 588,895 316,223 65,877 1,132,553 2012 2,310,938 1,101,885 816,865 548,264 289,672 367,406 595,068 312,196 66,511 2013 2,128,483 1,154,390 794,457 542,311 274,626 366,472 41,578 563,585 303,649 63,566 2014 1,983,752 1,049,901 464,794 283,986 503,092 249,356 341,333 48,404 502,640 294,604 58,095 2015 1,621,753 900,407 894,810 474,082 211,731 326,736 47,067 451,594 284,910 50,653 2016 1,533,028 776,925 888,192 437,569 199,196 307,167 46,452 415,012 246,141 43,152

Data Source: District's library system



Rockrimmon	Ruth Holley	Sand Creek	Ute Pass	Mobile Library Services	Library Express Dispenser	Cyber- Shelf	Nook eReaders	Other Categories	Inter- Library Loan	Total
534,676	547,993	456,783	59,707	223,624	-	12,329	-	-	29,677	7,069,304
574,913	587,119	415,309	64,893	255,837	-	22,450	-	-	32,602	7,765,973
587,455	622,965	447,137	67,583	267,083	-	30,953	-	-	33,458	8,305,037
572,963	611,815	574,676	63,262	247,214	6,870	60,173	-	-	25,295	8,442,873
563,134	594,154	538,120	59,025	194,192	8,272	154,372	730	665	26,764	8,703,395
552,227	596,776	577,261	51,282	202,975	45,921	349,362	1,833	25,851	27,670	8,839,963
536,706	576,746	554,733	45,673	195,332	42,272	533,026	740	63,485	27,184	8,809,014
474,322	518,641	514,578	39,549	188,500	48,784	792,432	492	57,224	25,622	8,440,101
431,335	457,623	463,715	33,806	179,297	28,993	1,068,783	70	60,608	25,835	8,013,808
385,294	395,346	417,248	31,724	166,186	20,958	1,295,052	325	55,209	28,098	7,688,274

Exhibit I-21

Pikes Peak Library District
Service Location Information
Last Ten Fiscal Years
(Unaudited)

(Unaudited)			No. of Hours		
Library	Address	Owned (O) Leased (L)	Open/Week FY 2016	2007	2008
Briargate Library	9475 Briar Village Pt.	<u> </u>	112010	2001	2000
Dilargate Library	Colorado Springs, CO 80920	L	-	8,627	8,627
Cheyenne Mountain Library	1785 S. 8th Street, Suite 100 Colorado Springs, CO 80906	L	64	9,565	9,565
East Library and Information Center	5550 N. Union Colorado Springs, CO 80918	O	68	70,153	70,153
Fountain Library	230 S. Main Street Fountain, CO 80817	О	64	9,582	9,582
High Prairie Library	7035 Old Meridian Rd. Falcon, CO 80831	О	56	-	-
Library 21C	1175 Chapel Hills Drive Colorado Springs, CO 80920	О	68	-	-
Manitou Springs Library	701 Manitou Avenue Manitou Springs, CO 80829	L	52	-	-
Monument Hill Library	1706 Lake Woodmoor Drive Monument, CO 80132	L	68	7,536	7,536
Old Colorado City Library	2418 W. Pikes Peak Colorado Springs, CO 80904	О	64	4,909	4,909
Palmer Lake Library	66 Lower Glenway Palmer Lake, CO 80133	L	36	1,574	1,574
Penrose Public Library	20 N. Cascade Colorado Springs, CO 80903	О	68	78,831	78,831
Rockrimmon Library	832 Village Center Drive Colorado Springs, CO 80919	L	64	8,668	8,668
Ruth Holley Library	685 N. Murray Colorado Springs, CO 80915	L	64	10,469	10,469
Sand Creek Library	1821 S. Academy Colorado Springs, CO 80916	O	68	14,060	14,060
Ute Pass Library	8010 Severy Cascade, CO 80809	L	30	2,123	2,123
Mobile Library Services - three vehicles		O	62	437	437
Offices	25 W. Kiowa Colorado Springs, CO 80903	O	N/A	11,988	11,988
	. 0		896	238,522	238,522

Data Source: District's Facilities Office

Square Footage as of Fiscal Year-End

2009	2010	2011	2012	2012	2014	2015	2016
							-
8,627	8,627	8,627	8,627	8,627	8,627	-	-
9,565	9,565	9,565	9,565	9,565	9,565	9,565	9,565
70,153	70,153	70,153	70,153	70,153	70,153	70,153	70,153
9,582	9,582	9,582	9,582	9,582	9,582	9,582	9,582
-	6,008	6,008	6,008	6,008	6,008	6,008	6,008
-	-	-	115,058	115,058	115,058	115,058	115,058
-	-	-	-	2,391	2,391	2,391	2,391
7,536	7,536	7,536	7,536	7,536	7,536	7,536	7,536
4,909	4,909	4,909	4,909	4,909	4,909	4,909	4,909
1,574	1,574	1,574	1,574	1,574	1,574	1,574	1,574
78,831	78,831	78,831	78,831	78,831	78,831	78,831	78,831
8,668	8,668	8,668	8,668	8,668	8,668	8,668	8,668
10,469	10,469	10,469	10,469	10,469	10,469	10,469	10,469
14,060	14,060	14,060	14,060	14,060	14,060	14,060	14,060
2,123	2,123	2,123	2,123	2,123	2,123	2,123	2,123
455	455	455	455	455	455	455	455
11,988	11,988	11,988	11,988	11,988	11,988	11,988	11,988
238,540	244,548	244,548	359,606	361,997	361,997	353,370	353,370

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# Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with Government Auditing Standards

Board of Trustees Pikes Peak Library District Colorado Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the discretely presented component unit, each major fund and the aggregate remaining fund information of the Pikes Peak Library District (the District), as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 21, 2017. The financial statements of the Pikes Peak Library District Foundation Inc., the discretely presented component unit of the District, were not audited in accordance with *Government Auditing Standards*.

#### Internal Control Over Financial Reporting

Management of the District is responsible for establishing and maintaining effective internal control over financial reporting (internal control). In planning and performing our audit, we considered the District's internal control to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses as defined above. However, material weaknesses may exist that have not been identified.



## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## Purpose of this Report

The purpose of this communication is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

BKD,LLP

Colorado Springs, Colorado June 21, 2017